CHAPTER 3 – TRAINING DEVELOPMENT, LEADERSHIP TRAINING, REFRESHER TRAINING AND HISTORY

Effective Date: February 28, 2011, Updated December 1, 2012

Update Includes:
Clarify equivalent courses to RX-310
  TFM Module IV, Fire Effects and Landscape Ecology Module
  University of Idaho, FOR 526, Fire Ecology
Add: Intent Into Action course as equivalent course for S-420 and L-480
Eliminate course history table-reference NWCG Course History website
# Table of Contents

3.1 - TRAINING ............................................................................................................... 3  
  3.11 - Instructor Qualifications and Certification .......................................................... 3  
    3.111 - Lead Instructor Requirements for Leadership “L” Courses ............................ 3  
    3.112 - Credit for Teaching National Wildfire Coordinating Group Training Courses ...... 4  
  3.12 - Course Delivery Standards ................................................................................. 5  
  3.13 - Forest Service Fireline Safety Refresher Training .............................................. 5  

3.2 - EQUIVALENCY COURSES ................................................................................. 6  
  3.21 - Historical Information for Equivalency Courses .................................................. 9  
  3.22 - Interchangeable Courses ..................................................................................... 10  
  3.23 - Course Development History ............................................................................. 10  

3.3 - DEVELOPMENT ................................................................................................. 11  
  3.31 - Supervisory Development/Leadership ................................................................ 11  

3.1 - TRAINING

Courses should be taken in an ascending order of complexity, based on successively higher levels of responsibility and skills in fire and aviation management.

3.11 - Instructor Qualifications, Training and Certification

Certification of instructor qualifications is the responsibility of the employing agency. Instructor qualifications, training and certification standards are contained within the NWCG Field Manager’s Course Guide (FMCG), PMS 901-1. Refer to the FMCG for those standards which can be found at the following website:

http://training.nwcg.gov/sect_inst_certifications.htm

The Forest Service complies with the standards contained in the FMCG. In addition, Forest Service instructors shall:

1. Complete either the instructor requirements in the Field Manager's Course Guide for 200 and 300 level courses or the National Fire Protection Association (NFPA) 1041, Fire Service Instructor, which the Forest Service has identified as an equivalency course, for those courses in the Field Manager's Course Guide.

2. Meet NWCG or IAT Instructor qualification guidelines before delivering NWCG courses which have incorporated Interagency Aviation Training (IAT) materials, or any A courses applicable to employees attempting to qualify for positions contained in FSFAQG.

Certification of lead and unit instructors for the “A” courses, who have not completed A-220 Train-the-Trainer, is the decision of the National Aviation Training Specialist, located in Boise, Idaho.

3.111 - Lead Instructor Requirements for “L” Courses

The L-180 Human Factors in the Wildland Fire Service and L-280 Followership to Leadership are training course packages available in the NWCG Publication Management System. Lead instructor requirements for these courses are defined in the NWCG Field Manager’s Course Guide.

The L-380 Fireline Leadership, L-381 Incident Leadership, and L-480 Organizational Leadership in the Wildland Fire Service are training courses which do not have a standard NWCG course package available for lead instructors. Therefore, the U.S. Forest Service will use the following process to evaluate and approve providers, lead instructors, and the course packages which they develop to meet the intent and the criteria for these courses as established by the NWCG Leadership Subcommittee.

The course descriptions and design criteria are available at:

http://www.fireleadership.gov/courses/courses.html
Certification of prospective providers and their lead instructors submitting a new course package for L-380 Fireline Leadership, L-381 Incident Leadership, or L-480 Organizational Leadership in the Wildland Fire Service must be done by an evaluation team comprised of:

1. A team leader designated by the NWCG Leadership Subcommittee.

2. At least one additional evaluator from any of the agencies participating in NWCG.

Certification of new lead instructors for an existing approved L-380, L-381, or L-480 course package shall be recommended by a peer evaluation from an individual who is currently certified as a lead instructor for that same course. The NWCG Leadership Subcommittee must then approve the recommendation. A format for these evaluation procedures is available upon request from the U.S. Forest Service representative to the NWCG Leadership Subcommittee.

http://www.fireleadership.gov/committee/committee.html

A list of approved providers and their respective certified lead instructors is available at:

http://www.fireleadership.gov/courses/courses.html

The L-580 Leadership is Action program is a series of continuing education offerings for senior level leaders in the wildland fire service. This program is managed by the L-580 Steering Committee. This steering committee is chartered under the NWCG Leadership Subcommittee and works in partnership with the National Advanced Fire and Resource Institute (NAFRI). The U.S. Forest Service will recognize only offerings approved by this steering committee as L-580 events.

3.112 - Credit for Teaching National Wildfire Coordinating Group Training Courses

When serving as an instructor, a unit or adjunct instructor may receive credit for attending a course, provided the following conditions are met:

1. Prior agreement with the lead instructor and course coordinator is reached for the unit or adjunct instructor to complete the course.

2. The unit or adjunct instructor completing the course must meet all course prerequisites.

3. The entire training session must be attended, with adequate participation in class or small group activities.

4. Any required pre-course work material must be successfully completed.

5. All unit and course exams must be successfully completed.

Once the above conditions have been met, the Lead Instructor may issue a course completion certificate to the unit or adjunct instructor.
3.12 - Course Delivery Standards

The Forest Service shall comply with the course delivery standards contained within the NWCG Field Manager's Course Guide. Refer to the FMCG for those standards which can be found at the following website:

http://www.nwcg.gov/pms/training/fmcg.pdf

3.13 - Forest Service Fireline Safety Refresher Training

Annual Fireline Safety Refresher Training (RT-130) is required for all positions as identified in FSFAQG and the Wildland Fire Qualifications System Guide (NWCG 310-1). Forest Service has extended this requirement to 13 months. Annual Fireline Safety Refresher Training is provided in order to recognize hazards and mitigate risk, maintain safe practices and to reduce accidents and near misses. The intent of the annual fireline safety refresher training is to focus suppression and prescribed fire personnel on operations and decision making issues related to incident safety.

### Annual Fireline Safety Refresher Training must include the following core topics:

<table>
<thead>
<tr>
<th>Core Topics</th>
<th>Examples</th>
</tr>
</thead>
<tbody>
<tr>
<td>Avoiding Entrapments</td>
<td>Use training and reference materials to study the risk management process as identified in the Incident Response Pocket Guide as appropriate to the participants, e.g., LCES, Standard Firefighting Orders, Eighteen Watch Out Situations, Wildfire Decision Support System (WFDSS) direction, Fire Management Plan priorities, etc.</td>
</tr>
<tr>
<td>Current Issues</td>
<td>Review and discuss identified “hot topics” as found on the current Wildland Fire Safety Training Annual Refresher (WFSTAR) website. Review forecasts and assessments for the upcoming fire season and discuss implications for firefighter safety.</td>
</tr>
<tr>
<td>Fire Shelter</td>
<td>Review and discuss last resort survival including escape and shelter deployment site selection. Conduct “hands-on” fire shelter inspections. Practice shelter deployments in applicable crew/module 18 configurations.</td>
</tr>
<tr>
<td>Other Hazards and Safety Issues</td>
<td>Choose additional hazard and safety subjects, which may include SAFENET, current safety alerts, site/unit specific safety issues and hazards.</td>
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</tbody>
</table>

These core topics must be sufficiently covered to ensure that personnel are aware of safety concerns and procedures and can demonstrate proficiency in fire shelter deployment.

The Forest Service has No minimum refresher training hour requirements. Core topics shown above should reflect the quality of the material used and not the quantity.

Further guidance can be found in the most current version of the Interagency Standards for Fire and Fire Aviation Operations located on the Forest Service Fire & Aviation Management Publications website:  http://www.fs.fed.us/fire/publications/index.html

Additional information can be found on the Wildland Fire Safety Training (WFSTAR) website:

http://www.nifc.gov/wfstar/index.html
3.2 - EQUIVALENCY COURSES

Equivalency courses are classes that are adequate substitutes for National Wildfire Coordinating Group (NWCG) approved curriculum and that are approved by the Washington Office, Branch Chief for Fire Training. Approved equivalency courses are listed in exhibit 01.

1. Process to Evaluate and Establish Equivalency Courses. The appropriate Regional Training Working Team or steering committee shall identify the need for an equivalency analysis of a specific course. The committee shall assign an evaluation team (see para. 2 regarding the team composition) to conduct the analysis, document their findings, and submit recommendations through agency channels to the Washington Office, Fire and Aviation Management, Branch Chief for Fire Training for an equivalency review.

   a. If the Branch Chief for Fire Training determines that the equivalency course analysis is sufficient and the proposed course meets the NWCG certified course standards, the Branch Chief shall recognize the course as equivalent.

   b. The Branch Chief may also recommend acceptance of the equivalency course(s) to the NWCG Operations and Workforce Development Committee (OWDC).

2. Evaluation Team Composition. The evaluation team shall be comprised of a minimum of three of the following members, including: lead instructor, cadre member, and course developer or subject matter expert for the respective NWCG course. The evaluators shall be individuals either who have been involved within the past 3 years with instructing the NWCG course, or who are familiar with the course development and revision process.

3. Equivalency Courses. The Branch Chief for Fire Training has determined that the courses listed in exhibit 01 are equivalent to the identified NWCG course. Persons who have successfully completed the identified equivalency course do not need to attend the corresponding NWCG course.
### List of Approved Equivalency Courses

<table>
<thead>
<tr>
<th>NWCG Approved Curriculum</th>
<th>Approved Equivalency Course(s) and Experience</th>
</tr>
</thead>
</table>
| D-312 Aircraft Dispatcher                | Bureau of Land Management Aviation Dispatcher  
This equivalency is retroactive for all individuals who previously completed the BLM Aviation Dispatcher course. Competency for D-312 should be granted in the employee’s IQCS file. |
| L-180 - Human Factors on the Fireline    | S-130 - Firefighter Training (2003 version). The 2003 version of S-130 incorporates L-180 into the course package. Individuals completing the 2003 version of S-130 should be given course completion certificates for both S-130 and L-180, both courses should be entered into the Incident Qualification and Certification System (IQCS). |
| L-380 - Fireline Leadership              | Employees who completed L-380 can be granted course competency in IQCS for the L-180 Human Factors on the Fireline and L-280 Followership to Leadership courses with the following justification statement: “Employee’s Name” completed L-380 prior to L-180 and L-280. Course competency has been granted for these courses. |
| L-381 - Incident Leadership              | Employees who completed L-381 can be granted course competency in IQCS for L-180 Human Factors on the Fireline. |
| L-480 Organizational Leadership in the Wildland Fire Service and S-420 Command and General Staff | Employees who complete “Intent Into Action” can be granted course competency in IQCS for S-420 and L-480 |
| M-410 - Facilitative Instructor          | National Fire Protection Association (NFPA) 1041, Fire Service Instructor I, with proficiency as set out in the NWCG Field Manager’s Course Guide.  
National Fire Protection Association (NFPA) 1a and 1b (must complete both courses), with proficiency as set out in the NWCG Field Manager's Course Guide. |
| M-410 Facilitative Instructor and NFPA 1041 | A-220 Train-the-Trainer (for delivery of the “A” course curriculum only) |
### 3.2 - Exhibit 01—Continued

<table>
<thead>
<tr>
<th>Course Code</th>
<th>Requirement</th>
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<tbody>
<tr>
<td>RX-310</td>
<td>Successful completion of TFM Module IV Fire Effects and Landscape Ecology Module with a score of 70% or higher and letter of completion. OR Successful completion of University of Idaho FOR 526 Fire Ecology with a score of 70% or higher.</td>
</tr>
<tr>
<td>S-110 - Basic Wildland Fire Orientation</td>
<td>Experience in operations positions on an incident. S-110 is designed for non-operations personnel slated for a first on-incident assignment. Many of the Technical Specialist positions listed in chapter 20 reflect S-110 as required training. However, if the incumbent has had fireline experience or previous incident experience, S-110 is not required. In these instances, course competency for S-110 should be granted in IQCS with a justification statement explaining that the individual has previous incident experience.</td>
</tr>
<tr>
<td>S-580 - Advanced Fire Use Applications</td>
<td>Managing Wildland Fire for Resource Benefits (offered in Region 1). Applies only to Strategic Operational Planner qualifications.</td>
</tr>
</tbody>
</table>
3.21 - Historical Information for Equivalency Courses

In 2002 the Forest Service developed an equivalency process for evaluating courses which adequately substitute for NWCG courses. The following courses were removed from the NWCG curriculum, but are provided for historical documentation in an employee’s master file record (FSH 5109.17, sec. 22.1, Record Keeping).

3.21 - Exhibit 01
List of Courses Removed From NWCG Curriculum

<table>
<thead>
<tr>
<th>NWCG Approved Curriculum</th>
<th>Approved Equivalency Course(s)</th>
</tr>
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</table>
  Note: Removed from the NWCG curriculum in October 2003. Credit should not be given for the course after 9/30/2003. | Forest Service Corporate Training Practical Leadership Skills for New First-Line Supervisors. 
  Note: The Forest service does not recognize S-201/S-281 as equivalent to L-280 Followership to Leadership. |
| S-301/S-381 - Leadership and Organizational Development | 
  Note: Removed from Forest Service recognition in July 2003. Removed from the NWCG curriculum in October 2004. | L-380 Fireline Leadership. This course was also delivered under the following titles in 2001-2003: 
  FMO Leadership Workshop 
  Leading in Fire Management |
| Interagency Aviation Management and Safety (IAMS) | 
  The following modules may be offered at the Aviation Centered Education (ACE) or Regional Workshops and are equivalent to the NWCG IAMS course for identified positions: 
  Supervisory Dispatcher (EDSP): 
  A-101 Basic Aircraft Safety 
  A-104 Aircraft Capabilities and Limitations 
  A-106 Aircraft Mishap Reporting 
  A-109 Aircraft Radio Use 
  A-112 Mission Planning and Flight Request Process 
  A-202 Interagency Aviation Organizations 
  A-203 Basic Airspace 
  A-206 Aviation Acquisition/Procurement I 
  A-207 Aircraft Dispatching 
  A-302 Personal Responsibility and Liability 
  A-303 Human Factors in Aviation 
  A-305 Risk Management 
  A-307 Aviation Policy and Regulations II 
  Helicopter Manager: 
  A-101 Aviation Safety 
  A-103 Helicopter Safety 
  A-104 Overview of Aircraft Capabilities and Limitations 
  A-105 Aviation Life Support and Equipment 
  A-106 Aviation Mishap Reporting 
  A-107 Aviation Policy and Regulations 
  A-108 Pre-Flight Checklist and Briefing/Debriefing 
  A-112 Mission Planning and Flight Request Process 
  A-113 Crash Survival |
### 3.21 - Exhibit 01—Continued

<table>
<thead>
<tr>
<th>Interagency Aviation Management and Safety (IAMS)</th>
<th>Air Operations Branch Director (AOBD), Air Tactical Group Supervisor (ATGS), Air Support Group Supervisor (ASGS), Air Tanker/Fixed Wing Coordinator (ATCO), Ramp Manager (RAMP), and Fixed Wing Base Manager (FWBM):</th>
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<tbody>
<tr>
<td></td>
<td>A-101 Basic Aircraft Safety</td>
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<tr>
<td></td>
<td>A-102 Fixed Wing Safety</td>
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<td>A-103 Helicopter Safety</td>
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<td></td>
<td>A-105 Aviation Life Support Equipment</td>
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<td></td>
<td>A-106 Aircraft Mishap Reporting</td>
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<td></td>
<td>A-107 Aviation Policy and Regulations 1</td>
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<td>A-109 Aircraft Radio Use</td>
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<td>A-112 Mission Planning and Flight Request Process</td>
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<td>A-113 Crash Survival</td>
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<td>A-202 Interagency Aviation Organizations</td>
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<td>A-203 Basic Airspace</td>
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<td>A-204 Aircraft Capabilities and Limitations</td>
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<td>A-206 Aviation Acquisition/Procurement I</td>
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<td>A-311 Aviation Planning</td>
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<td>A-301 Implementing Aviation Safety and Accident Programs</td>
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<td>A-302 Personal Responsibility and Liability</td>
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<td></td>
<td>A-303 Human Factors in Aviation</td>
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<td></td>
<td>A-305 Risk Management</td>
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More information on NWCG course history as well as course replacements is located at:


NWCG has approved interchangeable courses. A description of the interchangeable course guidelines and approved interchangeable courses can be found in the Field Manager’s Course Guide: [http://www.nwcg.gov/pms/training/fmcg.pdf](http://www.nwcg.gov/pms/training/fmcg.pdf)

The ICS-100 and ICS-200 courses accessible in AgLearn have not been deemed to be interchangeable.

For positions in this handbook which require I-100 and I-200, equivalency can be met by successfully completing one of the approved interchangeable courses listed in the Field Manager’s Course Guide.

### 3.23 - Course Development History

The NWCG Course Development and Standards Division provide historical information on course development which includes course numbering and course title changes. Information is available on the following website, under “Course Development/Revision Status”:

[http://training.nwcg.gov/sect_training_curriculum.htm](http://training.nwcg.gov/sect_training_curriculum.htm)
3.3 - DEVELOPMENT

3.31 - Supervisory Development/Leadership

If an employee has not yet completed the Forest Service second 40 hours of supervision training as required in FSH 6109.13 (the Branch of Corporate Training course entitled, “Leadership Skills for Experienced Managers and Supervisors”), then completion of L-380 Fireline Leadership, or L-381 Incident Leadership, or L-480 Organizational Leadership in the Wildland Fire Service have been deemed as equivalent courses. However, completion of “Leadership Skills for Experienced Managers and Supervisors” has not been deemed to be an equivalent course to L-380, L-381, or L-480.

The contents and format of the second 40 hours of supervisor training are determined by the supervisor or management of the local unit and should be adapted to the needs of the employee’s job.

Provided that the employee’s supervisor approves L-380 or L-381, or L-480 as part of the employee’s Individual Development Plan (IDP) as well as recorded in the Incident Qualification and Certification System (IQCS) Incident Responder Development Plan (IRDP), these training courses should meet the supervisory training requirement. Further direction regarding supervision training is found in FSH 6109.13.