

DECISION NOTICE AND FINDING OF NO SIGNIFICANT IMPACT
BONNERDALE PROJECT
U.S. FOREST SERVICE
CADDO-WOMBLE RANGER DISTRICT
GARLAND, HOT SPRING, MONTGOMERY COUNTIES, ARKANSAS

DECISION

Based upon my review of the Bonnerdale Project Environmental Assessment (EA), I have decided to implement the Proposed Action, which includes the following activities:

- Regeneration harvest – 431 acres
- Site prep prescribed burn – 431 acres
- Site preparation (Chemical/Mechanical) – 431 acres
- Release (Chemical/Manual) – 768 acres
- Pre-Commercial Thinning – 768 acres
- Chop/Rip/Hand Plant shortleaf pine seedlings – 431 acres
- Intermediate harvest – 4,815 acres
- Wildlife stand improvement – 74 acres
- Pond improvement – 28 each
- Wildlife Opening Construction – 6 acres
- Wildlife opening improvements – 4 acres
- Nest boxes – 30 each
- Landscape burn – 9,285 acres
- Fire line construction – 34 miles
- Fire line maintenance – 12 miles
- Road construction – 0.7 miles
- Road reconstruction – 12.3 miles
- Temporary road construction – 19 miles
- Pre-haul road maintenance – 6.7 miles
- Watershed restoration treatment throughout project area
- Non-native invasive plant species treatment throughout project area

*All figures are approximate.

A narrative description of the selected alternative, and associated technical requirements and monitoring, are provided on pages 7-17 of the EA.

DECISION RATIONALE

The **purpose** of this action is to restore the health and vigor of the project area. Implementing these activities would provide for a diversity of plant and animal communities throughout the project area, provide early seral habitat in a well-distributed grass/forb or shrub/seedling stage, reduce fuel accumulation, and produce a sustainable yield of wood products. Contrasts between the current conditions in the project area and the Revised Forest Plan's desired conditions identify the **need** for this action, namely:

- Current conditions in the project area do not meet the desired conditions for the forest Management Areas (MAs) and the ecological systems that occur within.
- Past fire suppression activities have removed the natural role of fire from the landscape. This absence of fire has resulted in excessive fuel accumulations, increasing the risk of damage to resources in the event of wildfire.
- The absence of fire has also resulted in reduced open understories necessary for the growth of wildlife foods and the natural regeneration of pine and oak. The absence of fire has also caused loss of habitat conditions for plants adapted to fire.
- Pine stands contain damaged, poorly formed and diseased trees. The trees are overcrowded or densely stocked, reducing growth and crown development. These conditions result in stress and reduced vigor and health, thus increasing susceptibility to insects and disease.
- There is limited access to those stands in need of silvicultural treatment, resulting in the need for temporary road construction. Some existing roads are not useable by log trucks for hauling creating the need for road re-construction.
- There is a need to reduce the amount of sedimentation from travel routes, resulting in road construction and watershed restoration treatments.
- There is a lack of high quality forage and a lack of nesting habitat for species requiring early successional habitat in the form of wildlife openings within the project area. Trees and shrubs are encroaching on the existing wildlife openings that occur within the area.
- There is a lack of suitable natural cavities for nesting within the project area.
- There are known populations of exotic and invasive plant species throughout the project area.

I selected the Proposed Action over the No Action and the No Herbicide Alternative because it best satisfies this purpose and need for the project.

1. The No Action would not provide additional early seral habitat, a reduction in fuel accumulation, or wood products.
2. The Proposed Action was chosen over the No Herbicide Alternative (the same as the Proposed Action, except no herbicide would be used) because herbicide is an effective treatment for the control of non-native invasive species and seedling release.

The Bonnerdale Project EA documents the environmental analysis and conclusions upon which this decision is based.

PUBLIC INVOLVEMENT

A Project Announcement Letter (PAL) or “scoping letter” was mailed to interested publics on July 31, 2015, requesting input on the proposed actions regarding management of the Bonnerdale Project area. The project was also published in the Ouachita National Forest Schedule of Proposed Actions. The draft EA was released for public review and comment on October 18, 2015; a legal notice of the 30-day comment period was published in the *Arkansas Democrat Gazette*. The EA lists agencies and individuals consulted in Chapter 5.

Scoping identified two issues:

1. Herbicide use may create a safety hazard to workers and forest visitors.
2. Logging and road construction may harm forest resources, such as water quality.

Based on the site-specific concerns raised during scoping, the No Herbicide Alternative was developed and analyzed in detail. An alternative was also considered that would include no road construction, including temporary roads. This alternative was eliminated from detailed analysis because the Purpose and Need for early seral habitat would not be met, and existing road that is poorly located and producing sediment would not be relocated.

FINDINGS REQUIRED BY OTHER LAWS AND REGULATIONS

This decision is consistent with the Ouachita National Forest Revised Land and Resource Management Plan. The project was designed in conformance with the Vision, Strategy, and Design Criteria direction.

National Forest Management Act (NFMA)

Under 16 U.S.C. 1604 (g)(3)(E), a Responsible Official may authorize site-specific projects and activities on NFS lands to harvest timber only where:

1. **Soil, slope, or other watershed conditions will not be irreversibly damaged;**
See EA, Chapter 3
2. **There is assurance that the lands can be adequately restocked within five years after final regeneration harvest;**
Hand-planting will occur if natural regeneration is inadequate (EA, p. 8)
3. **Protection is provided for streams, streambanks, shorelines, lakes, wetlands, and other bodies of water from detrimental changes in water temperatures, blockages of water courses, and deposits of sediment where harvests are likely to seriously and adversely affect water conditions or fish habitat;**
Protection is provided by adherence to minimum widths of streamside management areas (SMAs), protected areas adjacent to bodies of water and on each side of perennial streams and other streams with defined channels (Revised Forest Plan, pp. 103-104)
4. **The harvesting system to be used is not selected primarily because it will give the greatest dollar return or the greatest unit output of timber.**
See EA, Purpose & Need, pp. 2-5; Proposed Action Description, pp. 7-12

A Responsible Official may authorize site-specific projects and activities on NFS lands using clearcutting, seed tree cutting, shelterwood cutting, and other cuts designed to regenerate an even-aged stand of timber as a cutting method only where:

1. **For clearcutting, it is determined to be the optimum method; for other cutting methods it is determined to be appropriate and meets the objectives and requirements of the applicable land management plan (16 U.S.C. 1604 (g)(3)(F)(i));**
See EA, Purpose & Need, pp. 2-5
2. **The interdisciplinary review has been completed and the potential environmental, biological, aesthetic, engineering, and economic impacts on each advertised sale area have been assessed, as well as the consistency of the sale with the multiple use of the general area (16 U.S.C. 1604 (g)(3)(F)(ii));**
See EA, Chapter 3
3. **Cut blocks, patches, or strips are shaped and blended to the extent practicable with the natural terrain (16 U.S.C. 1604 (g)(3)(F)(iii));**
The Scenery Treatment Guide-Southern Region National Forests will be followed (EA, pp. 15-16)
4. **These cuts are carried out according to the maximum size limits for areas to be cut in one harvest operation as required by 16 U.S.C. 1604 (g)(3)(F)(iv)).**
Cuts are carried out according to the maximum size of regeneration area for even-aged management under Design Criteria FR009 (Revised Forest Plan, p. 81)
5. **Timber cuts are carried out in a manner consistent with the protection of soil, watershed, fish, wildlife, recreation, and esthetic resources, and the regeneration of the timber resource (16 U.S.C. 1604 (g)(3)(F)(v)).**
See EA, Chapters 2 & 3
6. **Under 16 U.S.C. 1604 (m) even-aged stands of trees scheduled for regeneration harvest generally have reached culmination of mean annual increment of growth, unless the purpose of the timber cutting is excepted in the land management plan.**
Regeneration harvests are in compliance with Design Criteria FR009, Harvest Age (Revised Forest Plan page 81)

FINDING OF NO SIGNIFICANT IMPACT

The significance of environmental impacts must be considered in terms of context and intensity. This means that the significance of an action must be analyzed in several contexts such as society as a whole (human and national), the affected region, the affected interests, and the locality. Significance varies with the setting of the proposed action. In the case of a site-specific action, significance usually depends upon the effects in the locale rather than in the world as a whole. Intensity refers to the severity or degree of impact. (40 CFR 1508.27)

CONTEXT

The Bonnerdale Project is located in Township 3S and 4S, Range 22W and 23W in Garland, Hot Spring, and Montgomery Counties, Arkansas. Of the 16,520 acre project area, 8,899 acres are located on National Forest system lands. The project area is comprised of Compartments 12, 16, 20-24, and 26-29. The proposed management actions will occur in Management Areas (MA) 6, 9, 14 and 21.

INTENSITY

The intensity of effects was considered in terms of the following:

1. **Impacts may be both beneficial and adverse. A significant effect may exist even if the Federal agency believes that, on balance, the effect will be beneficial.** Consideration of the intensity of environmental effects is not biased by beneficial effects of the action. Both beneficial and adverse effects were considered. (See EA Chapter 3)
2. **The degree to which the proposed action affects public health or safety.** There will be no significant effects on public health and safety. (See EA pages 20,21; 77-80)
3. **Unique characteristics of the geographic area, such as proximity to historic or cultural resources, park lands, prime farmlands, wetlands, wild and scenic rivers, or ecologically critical areas.** There will be no significant effects on unique characteristics of the area. There are no park lands, prime farmlands, wetlands, roadless areas, wilderness, wild and scenic rivers or ecologically critical areas to be affected. The effects on historic or cultural resources are disclosed in the EA. (See EA pages 22-24)
4. **The degree to which the effects on the quality of the human environment are likely to be highly controversial.** The effects on the quality of the human environment are not likely to be highly controversial. There is no known credible scientific controversy over the impacts of the proposed action. (See EA Chapter 3)
5. **The degree to which the possible effects on the human environment are highly uncertain or involve unique or unknown risks.** The Agency has considerable experience with actions like the one proposed. The analysis shows the effects are not uncertain, and do not involve unique or unknown risk (See EA Chapter 3)
6. **The degree to which the action may establish a precedent for future actions with significant effects, or represents a decision in principle about a future consideration.** The action is not likely to establish a precedent for future actions with significant effects, because it is similar to projects that have previously been implemented and it is consistent with the direction of the Revised Forest Plan. (See EA Chapter 3)
7. **Whether the action is related to other actions with individually insignificant but cumulatively significant impacts.** The cumulative impacts are not significant. Past, present, and reasonably foreseeable future actions have been assessed, and any resulting cumulative effects are disclosed in the EA. (See EA page 17; Chapter 3)
8. **The degree to which the action may adversely affect districts, sites, highways, structures, or objects listed, or eligible for listing, in the National Register of Historic Places or may cause loss or destruction of significant scientific, cultural, or historical resources.** The action will have no significant adverse effect on districts, sites,

highways, structures, or objects listed in or eligible for listing in the National Register of Historic Places. The action will also not cause loss or destruction of significant scientific, cultural, or historical resources. A letter of concurrence was received from the State Historic Preservation Office (SHPO) on October 15, 2015. (See EA pages 12-13; 22-24)

9. **The degree to which the action may adversely affect an endangered or threatened species or its habitat that has been determined to be critical under the Endangered Species Act of 1973.** The Biological Evaluation (BE) prepared for this project determined that the action is “not likely to adversely affect the Arkansas fatmucket. The action is “likely to adversely affect” the Northern long-eared bat; however, there are no effects beyond those previously disclosed in the programmatic biological opinion dated August 5, 2015 (See BE, p. 38). A letter of concurrence was received from the U.S. Fish and Wildlife Service on November 30, 2015.
10. **Whether the action threatens to violate Federal, State, or local law or requirements imposed for the protection of the environment.** The action will not violate Federal, State, and local laws or requirements for the protection of the environment. Applicable laws and regulations were considered in the EA. The action is consistent with the Ouachita National Forest Revised Land and Resource Management Plan. (See EA page 6)

After considering the effects of the actions analyzed, in terms of context and intensity, I have determined that these actions will not have a significant effect on the quality of the human environment. Therefore, an environmental impact statement will not be prepared.

OBJECTION OPPORTUNITIES

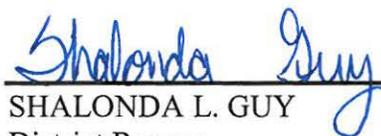
This decision was subject to objection pursuant to 36 CFR 218; no objection was received.

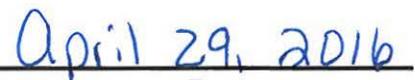
IMPLEMENTATION DATE

As per 36 CFR 218.12, this decision may be signed and implemented on, but not before, the fifth business day following the close of the objection filing period.

CONTACT

For additional information concerning this decision, contact: Kim Miller, 1523 Hwy 270 East, Mount Ida, AR 71957, (870) 867-2101.


 SHALONDA L. GUY
 District Ranger


 Date

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