

# **Wildlife Report for Whitetail Hazardous Fuels Project**

**Ashland Ranger District  
Custer National Forest  
USFS R-1 Northern Region  
Montana**

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### 3.1 Description of Alternatives Considered in Detail

#### 3.1.1 Alternative 1 – No Action / Existing Condition

#### 3.1.2 Alternative 2 – Proposed Action

### 3.2 Wildlife, Fisheries, and Sensitive Plants

The effects to species of concern are disclosed in the following order:

- Effects on federally listed species (black-footed ferret);
- Effects on Forest Service Region-1 Sensitive Species (Townsend’s big-eared bat, pallid bat, spotted bat, fringed myotis, long-eared myotis, long-legged myotis, black-tailed prairie dog, bald eagle, burrowing owl, loggerhead strike, plains spadefoot, great plains toad, northern leopard frog, greater short-horned lizard, milksnake, and western hog-nosed snake, Baar’s milkvetch);
- Effects to Custer National Forest Plan, Habitat Indicator Species and Key (Major Interest) Species (elk, mule deer, white-tailed deer, pronghorn, sharp-tailed grouse, western kingbird, northern oriole, yellow warbler, spotted towhee, Brewer’s sparrow, golden eagle, prairie falcon, merlin); and
- Local interest (wild turkey).

*Forest Plan* - The Custer National Forest established a list of management indicator species (MIS) based upon NFMA regulations criteria (USFS, 1986, p. 19 and 180). The concept of MIS includes both biological indicators (those species that represent a whole group of other species that use the habitat similarly), as well as species of high interest, such as major hunted species and those listed as threatened or endangered (see Biological Assessment). Biodiversity as applied and considered in this analysis (see Glossary and references to Forest Plan) is based on a course filter (MIS) / fine filter (TES) process which includes associated habitats. The analysis assumes habitat is a surrogate for wildlife and plant populations. Several recent court decisions have supported this approach to management concerning project analysis in relation to 36CFR 219.19 [Inland Empire Public lands Council v. USFS, 88 F.3d 754, 760 (9<sup>th</sup> Cir. 1996) and Idaho Sporting Congress v. Thomas 137 F. 3d 1146 (9<sup>th</sup> Cir. 1998)] and for programmatic plans and the NFMA diversity provision [Northwest Forest Plan – Seattle Audubon Soc. v. Mosely, 871 F. Supp. 1291 (W.D. Wash. 1994) aff’d 80 F. 3d 1401 (9<sup>th</sup> Cir. 1996)]. Incidental observations on species on the Ranger District have been included in the NHTracker data base or FAUNA data base.

*Designated Habitat* - The Ranger District does not provide habitat designated as “Critical” for any federally listed species. In addition, the project area does not contain any specially designated habitats relative to federally listed or proposed species nor USFS Northern Region sensitive species (Kimbell, October 28, 2004).

*Fish* - Information on aquatic ecosystems was coordinated with Darin Watschke, Forest Fisheries Biologist, Sept 12, 2007, and incorporated into this report (Watschke, Sept. 12, 2006). Water sources are limited to isolated springs, stock ponds, and occasional seasonal wetlands. USFS inventories have not identified any fisheries in or immediately adjacent to the project area.

### 3.2.1 Existing Condition

*Mature Forest* - Compared to the available mature forest considered in the Forest Plan (USFS, 1986), post-Forest Plan activities, especially wildfires, and have removed large areas of forested habitat, including mature forest, on the Ashland Ranger District. Mature forest for wildlife habitat is believed to be a limiting factor to dependent species compared with the historic age distribution for the Ranger District. The Whitetail project area has had limited stand replacement from wildfire (19 A. of wildfire since 1980) and harvest (Timber sale circa 1970 and 1985). Some areas that were grasslands in 1962 are show as forested in 2002 aerial photography (Sasse, 2008.06.03).

*Forest Plan Management Areas* - The majority of the project area is in Management Area (M.A.) "D" and is a multiple-use area that includes forested areas, grass/timber complexes, and rangelands. Forest Plan goals and objectives for this management area emphasize maintenance or improvement of long-term diversity and quality of habitat for selected wildlife species identified by the Ranger District as well as accommodating other resource management activities such as timber harvest, livestock grazing, and oil and gas development. The selected species for M.A. "D" for the Ashland Ranger District is the mule deer. Prescribed Fire could be used for range improvement and wildlife habitat, timber stand maintenance, fuels reduction, sanitation, and maintaining vegetation and associated wildlife habitat dependent on periodic fire.

If the responsible official determines that resource conflicts cannot be adequately mitigated, he/she will resolve the conflicts in accordance with management area goals and if necessary in consultation with affected parties (USFS, 1986, P. 49).

The portions of MA "D" in the project area contains portions of at least three goshawk home ranges and at least two PFAs and nest stands.

*Mule Deer* – Mule deer fawning is distributed over the landscape and specific fawning locations are unknown. Based on MDFWP surveys (Hemmer, 2008.05.19), mule deer are widely distributed in SE Montana (including the Ashland Ranger District) and populations either stable or increasing. Mule deer harvest and hunter numbers in MDFWP Region 7 have been relatively stable over the last four years. Mule deer may utilize almost the entire Ranger District during most winters. Current winter range maps reflect historic mule deer distributions surveyed during past severe winter conditions.

*Water Sources* - The natural distribution of water sources has been augmented over time by water developments primarily designed to enhance water availability for permitted livestock grazing. There has been an incremental increase in areas influenced by livestock as a result of water development. Secondary range has been converted into primary range as a result of some water developments located away from springs and other natural sources. In recent years the reconstruction of stock water tanks has included ramps for wildlife access and escape; some stock water tanks are in need of maintenance and lack these wildlife ramps. Big game species have adapted to and utilize these water sources.

*Roads* - Road density in the project area is 2.12 mile per square mile of project area on NFS lands (Table 3.5.3.1.1.T1) which exceeds the density of less than 1.0 mile per square mile desired for big game and other wildlife security (Lyon and Christensen, 2002, P. 568). The roads that allow access to areas off major roads are surface with native soil materials. Access conditions generally allow hunter access during dry weather, but reduce travel and motorized hunter opportunity during wet weather to the aggregate surfaced portions of main roads.

### 3.2.2 Desired Condition

The desired condition on a coarse scale is to maintain a range of vegetation seral stages distributed across the landscape in order to provide suitable and sustainable habitat for dependent species. On a fine scale habitats are maintained for USFS sensitive species such as loggerhead shrike (woody draws) and black-tailed prairie dog (low seral grassland). Suitable mature forest habitat is maintained for MIS (goshawk). The structure of ponderosa pine forests is managed to provide for single and multi-storied structure and open and closed canopy for dependent wildlife species. Although active treatments such as thinning and prescribed burning create more open overstories and increase understory diversity at the stand level, a mix of treated and untreated areas will likely maximize heterogeneity and diversity at the landscape scale (Metlen and Fiedler, 2005).

Forested areas are generally a sea of single-storied open spaced ponderosa pine with island of mature high crown cover to provide habitat for goshawk and hiding cover for elk and other big game species. Small islands of multi-storied pine forest are scattered across the project area. Snags and snag-replacement trees are well dispersed across the landscape spatially and temporally to provide for cavity / snag dependent wildlife over time.

Disturbances such as fire, grazing animals, and insect and disease play a role in maintaining these habitats. Big sagebrush habitat is maintained and contains an understory of mid-grass dominated species. Riparian, woody draw, aspen habitat is maintained at Proper Functioning Condition for dependent species. Woody draw and aspen habitat is maintained and contains deciduous vegetation of multiple age classes. Suitable habitat is maintained at springs and other water sources to support dependent amphibian and reptile populations.

Livestock generally graze pastures of native vegetation within allotments unevenly; these patterns provide a variety of grassland structure and wildlife habitats. High seral grasslands (high structure) and low seral (prairie dog towns) are present where suitable environmental conditions exist on the landscape.

Maintaining elk security would help achieve Montana Elk Management Plan habitat management strategies (MDFWP, 2005, P. 389) and address concerns for big game security as identified in scoping. Based on the literature (Hillis et al. 1991) it is desirable to maintain an open road density of no more than 1.0 mile per square mile (Lyon and Christensen, 2002, P. 568) so as to achieve elk security areas (0.5 miles from road open to public motor vehicle access) on at least 30 % of the Ranger District which is currently at about 12%.

Metlen and Fiedler (2006, P. 355) concludes that although active treatments create more open overstories and increase understory diversity at the stand level, a mix of treated and untreated areas will likely maximize heterogeneity and diversity at the landscape scale. Similarly, Pillod et al. (2006, P. Abstract) management activities that consider the retention of habitat structures (such as snags, down wood, and refugia for untreated stands) could increase habitat heterogeneity and could benefit the greatest number of species in the long run.

### **3.2.3 Project Bounding / Cumulative Effects**

Spatially, the cumulative effects analysis area boundary is the same as the project area unless otherwise stated for a particular species. Temporally, short-term effects are < 10 years and long-term 10 years or greater, unless otherwise stated for a species. The temporal period for effects is 30 years, unless otherwise stated, because it represents the approximate time for ladder fuels to reestablish in the absence of treatment in a mature single-storied ponderosa pine stand.

### **3.2.4 Analysis Considerations / Cumulative Effects**

The analysis of environmental consequences is based on qualitative changes in habitat for most species and qualitative and quantitative changes for other species (e.g., goshawk and elk). According to the Council on Environmental Quality (CEQ, June 24, 2005, P. 2), “Generally agencies can conduct an adequate cumulative effects analysis by focusing on current aggregate effect of past actions without delving into the historical details of individual past actions.” The effects of all the past actions have created the current affected environment / conditions, consequently specific past actions are listed generally. Past, present, and reasonably foreseeable actions were considered in this analysis (See, NEPA document Appendix, Project Activities Considered). Conservation strategies and the Forest’s Monitoring Program are determined at the Forest Plan level and are outside of the scope of this project analysis. Analysis was based on the best science available.

### **3.3 Threatened and Endangered Species**

See attached Biological Assessment (black-footed ferret) for the proposed action (“No Effect” – absent) which includes coordination with the USFWS (Hanebury, Oct. 24, 2007).

### **3.4 USFS R-1 Sensitive Species**

Sensitive Species are “Those plant and animal species identified by a Regional Forester for which population viability is a concern, as evidenced by: a. Significant, current or predicted downward trends in population numbers or density; b. Significant current or predicted downward trends in habitat capability that would reduce a species’ existing distribution. (FSM 2670.5, P. 12, 6/23/95)” The Sensitive Species policy is applied to forest plans developed, revised, and amended under the 1982 NFMA Planning Rule, as well as projects and activities implementing such plans (USFS, July 3, 2006). The Custer Forest Plan (USFS, Oct. 1986) was developed under the 1982 NFMA Planning Rule.

The USFS Northern Region (R1) sensitive species list (Kimbell, August 28, 2004), the addition (Kimbell, March 31, 2005) and then removal (Tidwell, July 17, 2007) of the northern goshawk and black-backed woodpecker was considered in this analysis. The FS sensitive species identified as present or potentially present in the project area as well as Determination of Effects by alternative are identified in the following table and summarized below.

**Table 3.4.T1. USFS Northern Region Sensitive Species <sup>1</sup>, Ashland Ranger District, Custer N. F.**

Species	Status <sup>1,2</sup>	Habitat <sup>1</sup>	Habitat Present (P) or Absent (A)	Species Present (P) or Absent (A)	Alt. 1 Existing Condition	Alt 2 Proposed Action	
<b>Federally Listed</b>							
Black-footed ferret <i>Mustela nigripes</i>	Federally Listed		A	A	No effect	No effect	
<b>Mammals</b>							
Townsend's big-eared bat <i>Corynorhinus townsendii</i>	USFS sensitive	Wet meadows, water sources, and rimrocks	P	P?	NI	MIIH	
Pallid bat <i>Antrozous pallidus</i>	USFS sensitive	Dessert areas, rock outcrops, particularly near water	P	P?	NI	MIIH	
Spotted bat <i>Euderma maculatum</i>	USFS sensitive	Rimrocks – ponderosa pine forest	P?	P?	NI	MIIH	
Fringed myotis <i>Myotis thysanodes</i>	USFS sensitive	Forest / Grassland	P	P	NI	MIIH	
Long-eared myotis <i>Myotis evotis</i>	USFS sensitive	Forest / Grassland	P	P	NI	MIIH	
Long-legged myotis <i>Myotis volans</i>	USFS sensitive	Forest / Grassland	P	P	NI	MIIH	
Black-tailed prairie dog <i>Cynomys ludovicianus</i>	USFS sensitive	Grasslands	P	P	NI	MIIH	
White-tailed prairie dog <i>Cynomys leucurus</i>	USFS sensitive	Grasslands	A	A			
Gray wolf <i>Canis lupus</i>	USFS sensitive	Remote mountainous areas	A	A			
Wolverine <i>Gulo gulo luscus</i>	USFS sensitive	Remote mountainous areas	A	A			
<b>Birds <sup>3</sup></b>	USFS sensitive						
Bald eagle <i>Haliaeetus leucocephalus</i>	USFS sensitive	Rivers, Wetlands, Forests	P	P (Migrant)	NI	NI	
Peregrine falcon <sup>2</sup> <i>Falco peregrinus anatum</i>	USFS sensitive	Cliffs and wetlands	A	A			
Flammulated owl <i>Otus flammeolus</i>	USFS sensitive	Forest	A	A			
Burrowing owl <i>Athene cunicularia</i>	USFS sensitive	Prairie dog towns and grasslands	P	P?	NI	MIIH	
Sage grouse	USFS sensitive	Sagebrush grasslands	P?	A			

<i>Centrocercus urophasianus</i>							
Baird's sparrow <i>Ammodramus bairdii</i>	USFS sensitive	Grassland	P	A			
Sprague's pipit <i>Anthus spragueii</i>	USFS sensitive	Grassland	P	A?			
Blue-gray gnatcatcher <i>Polioptila caerulea</i>	USFS sensitive	Nests in shrubs	A	A			
Loggerhead shrike <i>Lanius ludovicianus</i>	USFS sensitive	Woody draws and grasslands	P	P	NI	MIIH	
Long-billed curlew <i>Numenius americanus</i>	USFS sensitive	Grasslands	?	A			
Harlequin duck <i>Histrionicus histrionicus</i>	USFS sensitive	Mountains streams	A	A			
<b>Amphibians</b>							
Plains spadefoot <i>Spea bombifrons</i>	USFS sensitive	Grasslands – small ponds	P	P	NI	NI	
Western toad (Boreal toad) <i>Bufo boreas</i>	USFS sensitive	Wetlands, grasslands, and forests	A	A			
Great plains toad <i>Bufo cognatus</i>	USFS sensitive	Grasslands – small ponds	P	P	MIIH	MIIH	
Northern leopard frog <i>Rana pipiens</i>	USFS sensitive	Riparian and wetlands	P	P	MIIH	MIIH	
<b>Reptiles</b>							
Greater short-horned lizard <i>(Phrynosoma hernandesi)</i>	USFS sensitive	Sandy soil areas - grasslands	P	P	NI	MIIH	
Milksnake <i>(Lampropeltis triangulum)</i>	USFS sensitive	Grasslands, rocky outcrops	P	P	NI	MIIH	
Western hog-nosed Snake <i>(Heterodon nasicus)</i>	USFS sensitive	Sandy soil areas - grasslands	P	P	NI	MIIH	
<b>Fish</b>	USFS sensitive						
Sturgeon chub <i>Macrhybopsis gelida</i> <sup>4</sup>	USFS sensitive	Turbid streams	A	A			
Northern redbelly dace <i>Phoxinus eos</i>	USFS sensitive	Prairie streams	A	A			
Yellowstone cutthroat trout <i>Oncorhynchus clarki bouvieri</i>	USFS sensitive	Cold water	A	A			
<b>Plants</b>							
Baar's milkvetch <i>Astragalus barrii</i>	USFS sensitive	Bare rocky hill sides	P	A?	NI	NI	

Heavy sedge <i>Carex gravida</i>	USFS sensitive	Moist Northerly Slopes	P	A?	NI	MIH	
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<sup>1</sup> Federally listed species based on consultation with the USFWS (Lou Hanebury, October 24, 2007 by Don Sasse). The species listed as sensitive on Update of the Forest Service Northern Region Sensitive Species List (Kimbell, August 28, 2004). Options in determination of impacts to sensitive species are based on Salwasser and Bosworth (1991, Aug. 17). **NI** = No impact. **WIFV\*** = Will impact individuals or habitat with a consequence that the action may contribute to a trend towards federal listing or cause a loss of viability to the population of species. (\* = Trigger for a significant action as defined in NEPA.) **MIH** = May impact individuals or habitat, but will not likely contribute to a trend towards federal listing, or cause a loss of viability to the population or species. **BI** = Beneficial. There would be "no impact" to sensitive species determined to be absent from the project area and not included in this table. P = species present and considered in analysis; P? = The species is potentially present; A = Species absent and no further analysis will be completed.

<sup>2</sup> The species is listed as sensitive on the Revised Forest Service Northern Region Sensitive Species List (Kimbell, Oct. 28, 2004). Options in determination of impacts to sensitive species are based on Salwasser et al. (1995, Aug. 17). **NI** = No impact. **WIFV\*** = Will impact individuals or habitat with a consequence that the action may contribute to a trend towards federal listing or cause a loss of viability to the population of species. (\* = Trigger for a significant action as defined in NEPA.) **MIH** = May impact individuals or habitat, but will not likely contribute to a trend towards federal listing, or cause a loss of viability to the population or species. **BI** = Beneficial. There would be "no impact" to sensitive species determined to be absent from the project area and not included in this table.

<sup>3</sup> The northern goshawk and black-backed woodpecker were added (Kimbell, March 31, 2005) and then removed (Tidwell, July 17, 2007) from the Northern Region sensitive species list. This is to be considered information provided by the Regional Forester, and guidelines that may be applied. Note: The northern goshawk is considered as a Custer NF Management Indicator Species.

<sup>4</sup> Fisheries information provided by Darin Watschke, Forest Fisheries Biologist, Custer National Forest, July 12, 2007 (Watschke, 2007).

### 3.4.1 Bats

Affected Environment – Townsend’s big-eared bat, pallid bat, spotted bat, fringed myotis, long-eared myotis, and long-legged myotis (Table 3.4.T1) are present / potentially present on the Ranger District (Lenard et al, 2007; NHTracker; Maxell, 2008.05.21) and potentially in the project area. Hayes and Loeb (2007, P. 226-227) conclude that in the absence of a refined quantitative understanding of bat habitat, that four key habitat attributes play critical roles in defining niches for bats in forested ecosystems: quality and availability of roosts, water, and prey and the amount of clutter (vegetation). According to Guldin et al. (2007, P. 202) special attention needs to be focused on creating and retaining structural and legacy features such as relic trees and snags.

*Roosts* - These bat species could utilize snags (cavities, loose bark), foliage, or rimrocks as day or night roosts. In general, roost habitat for bats would benefit from the maintenance of a landscape that includes a diversity of riparian and woody draws in proper functioning condition (PFC), as well as a mosaic of ponderosa pine forest structure and size classes including small patches of fire / insect killed trees (snags). Some bats such as the silver-haired bat (not USFS R1 Sensitive or MIS) are known to use loose bark or crevices in trees for roosting and tree cavities for maternity aggregations (Mattson, et al., 1996, P. 247). There are rimrocks (fractures and crevices) present in, but no caves or mine adits or shafts in or adjacent to the project area that could provide roost habitat for bats.

*Water* - Water sources are limited and consist mainly of stock ponds and tanks as well as ephemeral streams.

*Prey and Amount of Clutter* – Local prey species and densities are unknown. Maintenance of prey and foraging habitat is assumed to include providing for a landscape that includes a diversity of grasslands, shrub-grasslands, riparian and woody draws in proper functioning condition (PFC), as well as a mosaic of ponderosa pine forest structure and size classes including small patches of fire / insect killed trees (snags). Currently much of the ponderosa pine forest is highly cluttered with multi-layers of trees limiting flight and with limited locations of open pine stands for prey and foraging.

Environmental Effects – Effects to bats are addressed based on the four key habitat attributes – *Roosts, Water, Prey and Clutter*.

*Roosts* - Bat roost habitat can be maintained by managing for forests and grasslands in good condition in a mosaic of forest and grassland habitat, and woody draws and riparian areas in proper functioning condition. The proposed action would remove some snags through timber harvest of mature trees and through prescribed burning of some existing snags, but through implementation of prescriptions provide for relic trees / snags in the long-term. Prescribed burning would also create new snags. Ritchie et al. (2008, P. 919 and 923) found that in NE California, in the short-term increased vigor in thinned stands appeared to be offset by an increase in mortality of large trees when thinning was followed by prescribed fire. In the long-term, stands with a combination of thinning and prescribed fire had far fewer high-risk mature trees and generally lower rates of mortality after treatment.

Fewer acres would be treated with commercial harvest than would be treated through prescribed burning. Intermediate harvest (CT, CT1) tends to favor and retain the larger ponderosa pine trees (relic trees), while regeneration harvest (ST, SH) tends to remove most large trees (but not

all) in the treated areas on the landscape. The proposed action would potentially improve woody draw / riparian roost habitat for bats in the long-term over the existing situation. The proposed action would have no direct or indirect impacts to rim rocks or rock fractures that may provide potential bat hibernacula. The proposed action would have essentially no impact on the bats using fractures or crevices in rimrocks because these habitats would not be directly impacted. *Water* – The proposed action would maintain existing water sources similar to the existing condition.

*Prey and Clutter* - The proposed action would help provide for a mosaic of forest stands of varying size class as well as canopy cover and forest-stand-layers over the existing condition which contains extensive areas of “clutter” (forest vegetation layers). According to Hayes and Loeb (2007, P. 219), the impact of fire management on prey availability for bats, and on ecology of bats in general is poorly understood. In the absence of habitat requirements for specific bat species, managing for a diversity of habitats and mosaic of vegetation structures is assumed to best provide for bat species because specific habitat requirements of bat species are poorly understood.

Foraging bats species can utilize a variety of “cluttered” (multi-layered) and “uncluttered” (relatively single-storied) forest. Hayes and Loeb (2007, P. 216) point out that most bats in North America avoid extensive use of highly cluttered habitat. Lacki et al. (2007, P. 199) reviews the literature and points out that the amount of clutter or number of obstacles a bat must detect and avoid in a given area can strongly influence the use of habitats by bats. In general, maneuverable species of bats with small bodies and low wing loading are able to use habitats with higher levels of clutter than less maneuverable species of bats with large bodies and high wing loading can use. Assemblages of bats living in managed, coniferous forests in Idaho consume a wide range of prey, suggesting that guidelines for management of these habitats should consider the importance of sustaining diverse insect communities to ensure the long-term health of bat populations inhabiting these forests.

Guldin et al. (2007, P. 200) point out that thinning, improvement cuts, pruning, and prescribed fire can be used to further reduce the clutter in the understory and to open corridors through the canopy. Depending on the intensity of treatments, the silvicultural practices could be used to increase habitat by bats and create zones beneath the canopy suitable for clutter forages and intermediate clutter forages. The proposed action would provide a variety of habitats including untreated, prescribed burning only, mechanical (thinning from below, CT and CT1), as well as removal of overstory trees (ST) over the existing situation.

The proposed action would maintain grassland habitats because of design criteria (maintaining big sagebrush concentrations) and focusing activities on forest habitats.

Cumulative Effects – Overall, and considering the direct, indirect, and reasonably foreseeable future actions of cumulative effects, the proposed action would have short-term negative effects (some snag removal and human disturbance), but better maintain habitat for bats than the existing condition because it provides availability of roosts (foliage, snags, rock fractures and crevices), maintains water sources, and maintains potential prey while reducing the amount of vegetation clutter in dense stands, and reducing the risk of stand replacing wildfire. The proposed action Design Criteria are expected to insure snag management guideline are met

through mechanical and prescribed burning prescriptions and along with a variety of forest vegetation structure provide for cavity and foliage roosts and over time. The proposed action is expected to maintaining a variety of forest structure across the landscape and within stands, while maintaining the process of low intensify fires, and is expected to provide for the diversity of habitats needed in the long-term for local bats utilizing forest and grassland habitats.

### **3.4.2 Black-tailed prairie dog and Burrowing Owls**

Affected Environment - The Forest Plan identifies a goal for the acceptable acreage (300 acres) of primary suitable range occupied by prairie dogs for the Ashland Ranger District (USFS, Oct.1986, p. 20). No limits are established for prairie dog acreage on secondary and unsuitable range. The USFS was a participant in the multi-party development of a Conservation Plan for black-tailed and white-tailed prairie dogs in Montana, which was recently approved (Montana Prairie Dog Working Group, Jan. 2002). “The goal of this conservation plan for the state of Montana is to provide for management of prairie dog populations and habitats to ensure long-term viability of prairie dogs and associated species.” In 2003, there were at least 681 acres of black-tailed prairie dog (*Cynomys ludovicianus*) on NFS lands which occupy 0.16% of the 435,822 A. on the Ashland Ranger District. There are approximately six active colonies of black-tailed prairie dogs within the project area. Burrowing owls rely on prairie dog towns for habitat and are potentially present.

Environmental Effects - The proposed action is focused on forested habitats and would minimize impacts to grassland and grassland / shrub habitat. The proposed action is expected to remove some trees colonizing grassland in the short-term and maintain the habitat in the long-term slightly better than the existing condition. The prairie dog towns are likely, in the absence of control action or plague outbreaks, to expand slowly under the proposed action and existing condition. Burning or mowing of grassland has been shown to favor prairie dog colonization of treated areas (Northcott et al. 2007, P. 1). In the event of wildfire, active prairie dog towns and low vegetative condition tend to function as fuel breaks on the landscape. Any disturbed areas on suitable slopes and soils within grasslands are potential areas for new colony establishment. Proposed action design criteria and Timber Sale Contract “C” clauses would be used to avoid heavy equipment use in prairie dogs with the exception of trucks traffic over existing roads.

Cumulative Effects – Considering past, present and reasonably foreseeable actions of cumulative effects, the proposed action would have a slight improvement in habitat because of tree removal over the existing situation. Burrowing owls could potentially respond positively to increases in active prairie dog town acreages. Maintenance of active prairie dog towns would contribute to the fuel break mosaic across the landscape.

### **3.4.3 – Bald Eagle**

Affected Environment – Bald eagles migrate over the Ranger District, but there are no known or suspected winter roosts nor nest sites. The biology of this bird is described in Reel et al. (1989). Bald eagles continue to be protected by the Bald and Golden Eagle Protection Act (BGEPA) and the Migratory Bird Treaty Act (MBTA).

Environmental Effects / Cumulative Effects – Considering past, present and reasonably foreseeable actions of cumulative effects, the proposed action would have no impact on the bald eagle because there are no nests, winter roosts, and during migration the species tends to use the grassland areas for foraging. The proposed action focuses on forested habitats.

### **3.4.3.1 – Loggerhead Shrike**

Affected Environment – Loggerhead shrike breeders usually settle near isolated small trees or large shrubs within plains habitat types (Dobkin, 1992, P. B-88; Yosef, 1996, P. 5). USDA (2000, P. 94 and 96) indicates that in the Black Hills N.F. the shrike is not very abundant in forested habitats, but more abundant in brushy areas such as scattered large shrubs intermixed within open meadows or grasslands. Rumble speculated that suitable shrike habitat probably occurs where pine trees are encroaching into large prairies. Guidelines for providing for desirable habitat conditions include providing scattered trees and shrubs within grasslands (Sidle and Gillihan, 2004, P. 9). In Montana, loggerhead shrikes were found in open and gently rolling topography, often nest in thorned shrubs such as buffalo berry and hawthorn (Rauscher, 1999, P. 17). Nesting was most often in isolated trees, shrubs, shelterbelts, or copses. In the Project Area, woody draws appear to provide desirable nest habitat similar to shelterbelts in other areas. On the Ashland RD, observed habitat defended by loggerhead shrike most closely approximate the shrub and deciduous trees shown in Rauscher (1999, P. 33-34). Information and photographs provided by Johnson (2008.04.21) of small trees and juniper habitat were considered in this analysis.

Environmental Effects - The proposed action is expected to maintain the savannah and edge habitat (USDA 2000, P. 94 and 96) and reducing tree and shrub densities in natural openings levels below that needed for potential shrike habitat because of design criteria and prescriptions. Woody draw habitat would be enhanced and up to 10% ponderosa pine (or the existing level <10%) would be retained along woody draws. Big sagebrush stands though limited in distribution and suitability (height) for nesting, would be retained. Commercial harvest of ponderosa pine would be in forested areas where the shrike is not likely to nest.

Cumulative Effects – Considering the past, present, and reasonably foreseeable future actions of cumulative effects the proposed action would maintain and likely improve habitat (woody draws) over the existing condition for the loggerhead shrike because of the maintenance of woody draws in grasslands and retention of sufficient scattered ponderosa pine trees in grasslands.

### **3.4.4 - Northern Leopard Frog**

Affected Environment - Historically, the northern leopard frog was widespread in Montana, but it now appears to be extinct throughout much of the western part of the state (Hendricks and Reichel, 1996, pp. 14-15). Its status is uncertain in central and northeastern Montana. It remains abundant and widespread in southeastern Montana and northwestern South Dakota. The species is present on the Ashland Ranger District (Hendricks and Reichel, 1996; Maxell, 2004).

Northern leopard frogs are found in or near water in non-forested habitats. Vegetation is typically dense, as in a cattail marsh or dense sedge-meadow. Breeding takes places in lakes,

ponds (temporary and permanent), springs, and occasionally backwaters of beaver ponds in streams. Hendricks and Reichel (1996) indicate that tadpoles were large and transforming to the terrestrial stage on the Ashland Ranger District by the time of late-July surveys; adults were encountered between early June and late September in 1995. Aquatic emergent vegetation at springs and water sources is an important habitat component for this amphibian.

Environmental Effects – The proposed action would improve habitat conditions slightly in the long-term over the existing condition. Avoidance of riparian areas by heavy equipment and vegetation treatments to maintain riparian and woody draw habitat as well as removing trees along grassland edge is expected to improve habitat through the proposed action over the existing condition. In the short-term some individuals could be lost due to injury from heavy mechanical equipment or through prescribed burning through the proposed action over no loss in the existing situation.

Cumulative Effects - Considering past, present, and reasonably foreseeable future actions and existing inventories, the proposed action would have minor short-term impacts to individuals, but potentially improve habitat conditions (riparian, woody draws, grasslands) slightly in the long-term over the existing condition.

### **3.4.5 - Other Amphibians and Reptiles**

Affected Environment - In general potential habitat for plains spadefoot and great plains toad would generally be maintained by grassland structures, riparian and woody draw condition (PFC). The greater-short-horned lizard, western hog-nosed snake, and milksnake potentially utilize these grassland habitats. These species generally use habitats other than ponderosa pine forest and have adapted to periodic low intensity fires. See Werner, et al., 2004 for species distribution and habitats use in Montana. Maxell, 2004, summarizes survey results for 2002 and 2004 and includes amphibian and reptile species distribution maps for the Ashland RD.

Environmental Effects – The proposed action would improve the habitat for these species slightly over the existing situation by using prescribed fire to remove pine trees colonizing grassland. The focus of the proposed action is on forested habitats and minimizing effects on grasslands habitats.

Cumulative Effects – Considering the past, present, and reasonably foreseeable future actions of cumulative effects the proposed action would maintain the current habitat condition for these species over the long-term, whereas the trees could continue to colonize grasslands and reduce habitat for these species slightly under the existing condition.

### **3.4.6 - FS Sensitive Plants**

Affected Environment – Information on FS Sensitive plants was coordinated with Kim, Reid, Forest Program Manager (Reid, Sept. 26, 2007) and incorporated into this report. Table 3.4.T1 displays FS Sensitive species that were considered in this analysis. The project area contains a mosaic of habitat types. The proposed project is designed to treat ponderosa pine forest, which is unsuitable habitat for many sensitive plant species. There are no known occurrences of sensitive

plants in or immediately adjacent to the project area. The nearest population occurs about one mile to the west of Holiday Campground (*Carex gravida*). *Carex gravida* typically occurs within moist woody draws. Dry site ponderosa pine forest (southerly aspects) is unsuitable for *Carex gravida*. Potential habitat for *Astragalus barrii* is very limited within the project area (moderately sloped badlands) and unlikely to be included in proposed activities. The north aspect sites of ponderosa pine that have heavy canopy cover primarily from sapling to pole canopy making them unsuitable for sensitive plant habitat.

Environmental Effects – When applying SMZ requirements, harvest activities are not expected to affect potential *Carex gravida* habitat. Two temporary roads could cross moist woody draws which could impact potential habitat. Individuals plants could be impacted, but temporary road crossings are not likely to impact the viability of any population that might be present. If padding is used for a temporary crossing, it is recommended that it be removed after activity completion. Prescribed fire activities are not expected to appreciably affect potential *Carex gravida* habitat which has evolved with limited amounts of fire, especially low intensity fires typical of prescribed burning. Also, fire rarely consumes moist woody draws to a large degree of high severity which impacts soil properties.

*Astragalus barrii* occurs in very sparse fuel settings and does not typically grow under forest cover or within community types found in the project area. Based on this information the project area has a low probability for supporting this species and therefore no impacts are anticipated.

Cumulative Effects – Considering the past, present, and reasonably foreseeable future actions of cumulative effects the proposed action and existing situation are expected to maintain habitat for these species over the long-term,

### **3.5 – Management Indicator Species**

Management Indicator Species and Key (major indicator) species are listed and relative change in populations / habitats displayed in Table 3.5.T1.

**Table 3.5.T1. Management Indicator Species <sup>1</sup> and Key (Major Interest Species) <sup>2</sup>, Ashland Ranger District, Custer National Forest.**

“0” = neutral; “-“ = negative; “+” = positive.

Species	HABITAT INDICATORS <sup>1</sup> KEY (Major Interest) SPECIES <sup>2</sup>	Habitat <sup>1</sup>	Habitat Present (P) or Absent (A)	Species Present (P) or Absent (A) <sup>3</sup>	Alt. 1 Existing Situation	Alt 2 Proposed Action	
Northern goshawk Sartin Draw (R1F08D04-13)	HABITAT INDICATOR	<b>Forest: old growth</b> Nests in mature forest containing suitable prey species.	P	P	-/+ Wildfire Risk / Habitat - See narrative	0 See narrative	
Northern goshawk Green / Whitetail Creek (R1F08D04-09)	HABITAT INDICATOR	<b>Forest: old growth</b> Nests in mature forest containing suitable prey species.	P	P	-/+ Wildfire Risk / Habitat - See narrative	0 See narrative	
Northern goshawk Holiday Springs CG (R1F08D04-10)	HABITAT INDICATOR	<b>Forest: old growth</b> Nests in mature forest containing suitable prey species.	P	P	-/+ Wildfire Risk / Habitat - See narrative	0 See narrative	
White-tailed deer – Cover / Roads	HABITAT INDICATOR KEY (Major Interest) SPECIES	<b>Forest: dog hair ponderosa pine</b> Riparian habitat, ponderosa pine forest, riparian.	P	P	Roads and Cover = -/0 Low / Mod. Severity Fire Mosaic = -	Roads and Cover = 0/0 Low / Mod. Severity Fire Mosaic = +	
Ruffed grouse	HABITAT INDICATOR	<b>Forest: aspen</b>	A	A			
Western kingbird (Ashland R. D.)	HABITAT INDICATOR	<b>Forest: open savanna</b> Woody draws in prairie (open savanna) provide habitat.	P	P	0	+	
Lark sparrow (Sioux R. D.)	HABITAT INDICATOR	<b>Forest: open savanna</b> Woody draws or scattered shrubs in prairie (open savanna) provide habitat.	N/A	N/A			
Northern oriole (Bullock’s oriole)	HABITAT INDICATOR	<b>Riparian: tree</b> Riparian areas contain deciduous trees provide habitat.	P	P	0	+	
Yellow warbler	HABITAT INDICATOR	<b>Riparian: shrub</b> Shrubby riparian areas provide habitat.	P	P	0	+	

Ovenbird	<b>HABITAT INDICATOR</b>	<b>Hardwood draw: tree</b>	P	P	0	+	
Rufous-sided towhee (Spotted towhee)	<b>HABITAT INDICATOR</b>	<b>Hardwood draw: shrub</b>	P	P	0	+	
Brewer's sparrow	<b>HABITAT INDICATOR</b>	<b>Evergreen shrubs: sagebrush</b>	P	P	0	0	
Sharp-tailed grouse	<b>HABITAT INDICATOR</b> KEY (Major Interest) SPECIES	<b>Prairie grasslands</b> Woody draws and grasslands.	P	P	0	0	
Cutthroat trout	<b>HABITAT INDICATOR</b> KEY (Major Interest) SPECIES	<b>Aquatic: cold water</b> Previously addressed - <b>Sensitive Species</b>	A	A			
Largemouth bass	<b>HABITAT INDICATOR</b>	<b>Aquatic warm water</b>	P	A			
Elk – Cover / Roads	KEY (Major Interest) SPECIES	Forest and grasslands. (potential habitat)	P	P	Roads and Cover = -/0 Low / Mod. Severity Fire Mosaic = -	Roads and Cover = 0/0 Low / Mod. Severity Fire Mosaic = +	
Golden eagle	KEY (Major Interest) SPECIES	Cliffs, mature forest, and grasslands.	P	P (No Nests)	0	0	
Prairie falcon	KEY (Major Interest) SPECIES	Cliffs and grasslands.	P	P (No Nests)	0	0	
Merlin	KEY (Major Interest) SPECIES	Forest, woody draws, and grasslands.	P	P (No Nests)	0	0	
Mule deer – Cover / Roads	KEY (Major Interest) SPECIES	Ponderosa pine forest, juniper forest, woody draws and sagebrush grasslands.	P	P	Roads and Cover = -/0 Low / Mod. Severity Fire Mosaic = -	Roads and Cover = 0/0 Low / Mod. Severity Fire Mosaic = +	
Bighorn sheep	KEY (Major Interest) SPECIES	Cliffs and grasslands.	A	A			
Pronghorn antelope	KEY (Major Interest) SPECIES	Grasslands.	P	P	0	0	

<sup>1</sup> Management Indicator Species include the categories of Habitat Indicator and Key (Major Interest) Species. Habitat Indicator species are based on the Custer Forest Plan (USFS 1986, p. 18).

<sup>2</sup> The Key (Major Interest) Species are based on the Custer Forest Plan (USFS, Oct. 1986, see list on p. 17 and 180 of the Forest Plan; USFS, Oct. 1986b. FEIS, p. 121. See Direction; USFS, Oct. 1986, p. 18.) Management Indicator Species include the categories of Habitat Indicator and Key (Major Interest) Species.

<sup>3</sup> P = species present and considered in analysis; P? = The species is potentially present; A = Species absent and no further analysis will be completed.

### 3.5.1 - Northern Goshawk

The northern goshawk (*Accipiter gentilis atricapillus*), here after called “goshawk,” and black-backed woodpecker were added (Kimbell, March 31, 2005) and then removed (Tidwell, July 17, 2007) from the Northern Region sensitive species list. The following analysis addresses the goshawk as a Custer NF Management Indicator Species (MIS).

#### NGPAP – 3.2.1 – Northern Goshawk Project Analysis Process

The goshawk is identified as a MIS in the Custer National Forest Plan (USFS, Oct. 1986, P. 18). The Regional Direction (Tidwell, July 17, 2007) and accompanying Northern Goshawk, Northern Region Overview (Brewer et al., May 2007, Sec. 3.2) provides information for the following Northern Goshawk Project Analysis Process (NGPAP). The information summarizes the best available science for goshawks and leaves options open for professional judgment at the local level (Tidwell July 17, 2007, P.1).

##### NGPAP – 3.2.1.1 Step One – Regional Context

Several investigations have established the Regional context.

- In its 12-month status review of the species, the USFWS concluded “that the goshawk population is well distributed and stable at the broadest scale (63 FR 35183, June 29, 1998).
- It is estimated that goshawks across the Region are a part of one population (Samson 2006a).
- The species is considered globally secure, and in Montana, the population is considered stable and moderately vulnerable to threats to habitat or population (MNHP 2006). In South Dakota it is ranked G5, S3B, S2N (SDNHP, 2008).
- Based on habitat and goshawk detection estimates, breeding goshawks and their habitat appear abundant and well distributed across the USFS Northern Region (Kowalski 2006, Map – Northern Goshawk Historic Active nests 2000-2005, and Map – Northern Goshawk Detection Survey 2005; Samson 2006a, Appendix 07, Map - goshawk well distributed).
- Each R1 National Forest has enough habitat to contribute to a viable regional population of goshawks (Samson 2006b).

The Regional context establishes the framework for assessing the distribution, status, and trend of goshawks Region-wide and the background for discussing goshawk viability in the final determination section at the end of this analysis.

##### NGPAP – 3.2.1.2 - Step Two – Forest Context

*Custer Forest Plan* - The goshawk is the Custer National Forest's habitat indicator species for old-growth timber (USFS, 1986, P. 18), which is defined in the glossary (USFS, Oct. 1986, p. 135-136) as follows. “Old Growth Timber - See Overmature Timber. ... Overmature Timber - Individual trees or stands of trees that in general are past their maximum rate in terms of the physiological processes expressed as height, diameter and volume growth.” The Plan (USFS, Oct. 1986, p. 12) also states “E. Management Standards. The following standards apply to the National Forest ... administered by the Custer National Forest. They are intended to supplement,

not replace, the National and Regional policies, standards, and guidelines found in the Forest Service Manuals and Handbooks, and in the Northern Region Guide.” Under “E. Management Standards” (USFS, Oct. 1986, p. 17) states “e. Habitat Indicator Species (Management Indicator Species). These are species whose population changes are believed to indicate effects of management on other species of a major biological community or on water quality. The forest will provide for the maintenance and improvement of habitats for these indicator species.”

*Old Growth / Mature Forest* – The Timber Stand Management Record System (TSMRS) does not include ponderosa pine stands that have an average tree diameter  $\geq 17$ ” dbh on the Ashland RD (Pers. Com., Dennis Sandbak, USFS Silviculturist, Jan. 31, 2008) and that meet the definition of old growth for the Eastern Montana Zone (Green et al., 2005, P. 10). TSMRS stands are most always  $> 5A$ . The following analysis is based on mature ponderosa pine forest stands.

*Custer NF* – Analysis from imagery and TSMRS data from 2002 (112,187 A.) to 2008 (at least 87,005 A.) indicate mature forest declined by up to 27%, primarily due to wildfires. These data reflects on-the-ground changed conditions between 1999 (pre-2000 wildfires) and Jan. 2008. In 2002 approximately 112,187 acres of unaltered over mature forest occurs on the Beartooth RD, 16,300 on the Sioux RD and 140,700 on the Ashland RD (Whitford, Nov. 25, 2002). At least 89,005 A. (91,701 A. less up to 2696 A. potentially eliminated in Lost Creek Fire, FY 2007) were present on the Ashland RD in Jan. 2008 (Project file, Wildlife Map – Potential goshawk habitat, Jan. 2008). A total of 2,696 A. of mature forest were present within the 10,733A. Lost Wildfire Area, but data on amount of mature forest removed in the 2007 Lost Fire is not available. All acreages are approximate. All available habitat is assumed to be occupied by goshawks and it is likely that the removal of mature forest would eliminate pairs rather than displacing them to vacant habitat. Several active goshawk nests, though likely not all, have been detected on the Forest.

*Surveys* – Extensive surveys by contract and USFS personnel located only two territories in the Ekalaka Hills (Parks, Jan. 2008), each with apparent large home ranges. Evidence based on habitat and identified nest sites tends to indicate similar situation on the Ashland RD where habitat requirements are thought to exceed those listed in Reynolds et al. (1992).

*Ashland RD* - In terms of landscape, the Ashland RD is an island of ponderosa pine forest surrounded by range land. On the Ashland RD goshawk habitat has been reduced in terms of acres and known and potential territories since the development of the Forest Plan (USFS, 1986). Of 14 confirmed nest territories, at least five territories have been affected by wildland fire and all habitat removed in two others (Hay Creek, Chelsea) on the Ashland RD (Table 3.2.1.2.T1). It is assumed that the goshawk population is utilizing all available habitat. The existing habitat is distributed in patches (Project file, Wildlife Map – Potential goshawk habitat, Jan. 2008). USFS (2008.04.15, P. 2 - 3) in Oregon demonstrated that strategically locating fuel treatments to control fire spread could reduce fire risk within mature / old growth stands of ponderosa pine. The methods can be directly applied toward the conservation of any wildlife species for which we know their habitat requirements in terms of forest tree species and size. These concepts have been generally considered in the design of the proposed action and application to the project area. Information and photographs provided by Johnson (2008.04.21) of goshawk habitat were considered in this analysis.

*Forest Inventory and Analysis (FIA) – Goshawk Habitat on Ashland RD* - Forest Inventory and Analysis (FIA) provide a statistically sound representative sample to provide unbiased estimates of forest conditions for regional and forest wide assessments and planning. See Leach (2002) and Leach (2005) for information on summary statistics for variable computations. Estimates for northern goshawk habitat are summarized in Table 3.2.1.2.T2 and represents data from 46 forested FIA primary sample units (PSUs) on the Ashland RD. Of the PSUs 0%, 8.3%, and 16.1% contained vegetation elements associated with goshawk nest, PFA, and foraging habitat, respectively. While goshawk nest habitat was not detected in the FIA inventory, the habitat is known to be present on the Ashland RD. FIA PSUs altered by fire, harvest activities, or land exchange prior to 2003 were removed from the analysis. See Samson (2006a) for methods and description of vegetation characteristics used to calculate habitat estimates.

Table 3.2.1.2.T2. FIA plots on the Ashland RD based on 2003 samples. <sup>1</sup>

Goshawk Habitat Component	Estimate of the Means for 46 Forested PSUs	Range	Standard Error	Confidence Interval
Nest	0%	0.0 – 0.0%	0	90%
PFA	8.3%	3.8 – 13.0%	32.323	90%
Foraging	16.1	10.6 – 16.1%	22.029	90%

<sup>1</sup> Information based on standard query for goshawk habitat from the FIA summary database (DiBenedetto, Sept. 18, 2007). On the Ashland Ranger District there were 71 FIA PSUs of which 46 were found to be with forested condition.

Table 3.2.1.2.T1. Summary of confirmed and potential goshawk nest territories, Ashland RD, Oct. 2007.

Status – Date Confirmed Active	Last Confirmed Active	Territory No.	Territory Name	Past Wildfire	Past Rx Fire	Past Timber Harvest	Comment
1985	2004	R1F08D04-01	Logging Cr.	No	No	?	Historic logging?
1985	1985	R1F08D04-02	Willie Bull Prong	Yes	No	No	Wildfire – Foraging habitat removed.
1987	1987	R1F08D04-03	Upper Hay Cr.	Yes	No	Yes	Wildfire – Habitat removed.
1987	2003	R1F08D04-04	West Dailey	Yes	No	No	Wildfire – Habitat removed
1990	1992	R1F08D04-05	Chelsea	Yes	No	Yes	Wildfire/Salvage – Habitat removed.
1991	2003	R1F08D04-06	Lemonade	Yes	No	Yes	Wildfire – Habitat removed
1990	2006	R1F08D04-07	Timber Cr.	Minimal	Yes	Yes	Timber Cr. prescribed burn
1996	2003	R1F08D04-08	N. Fk. Taylor Cr.	No	Yes	Yes	Goodspeed prescribed burn
1980	2003	R1F08D04-09	Green Creek	No	No	Yes	Whitetail Project
1995	2007	R1F08D04-10	Holiday Springs Campground	No	No	Yes	E. Fk. Otter Creek Project Whitetail Project
1995	1996	R1F08D04-11	Upper Wilbur Cr.	No	No	Yes	Timber Harvest – Status Undetermined
Potential 1999	None	P-R1F08D04-A Potential (R1F08D04-12)	Soft Water Springs	No	No	No?	Threemile EIS
2003	2006	R1F08D04-13	Sartin Draw Springs	No	No	No	Minor part in Whitetail Project
2003	2004	R1F08D04-14	Surprise Spring	No	No	No	Liscom Butte Prescribed Burn
2004	2005	R1F08D04-15	Davis Prong	No	Yes	No	Red Rock prescribed burn
Potential	None	P -R1F08D04- B Potential	S. Fork Threemile Cr.	Yes	?	No	Erickson Spring Wildfire
Potential	None	P - R1F08D04- C Potential	Elk Cr. Sawmill Springs	No	No	No	Large intact stand of mature forest - Taylor-Ten Area

### **NGPAP – 3.2.1.3 - Step Three – Home Range and Project Context**

NGPAP - 3.2.1.3.1 *Defining and Delineating the Analysis Area* – Mature forest and goshawk nest territories tend to be concentrated in the northern portion of the Ashland Ranger District which includes the project area. The project area includes portions of Sartin Draw Springs (R1R08D04-13), Green Creek (R1R08D04-09), and Holiday Spring Campground (R1R08D04-10) goshawk nest territories (Map 3.2.1.3.1.M1). Biologists were uncertain if the Green Creek (R1R08D04-09) PFA and nest stands represented one or two pairs of goshawks, but were conservative in combining the information into one territory. Available habitat was identified for PFA and nest stands.

Forested habitat for goshawk home range need to be larger on the Custer NF because of lower precipitation (less productive site), lower prey density (more energy expended to obtain prey), and more fragmented ponderosa pine stands (potentially less interior stand habitat) than in the southwestern US where Reynolds et al. (1992) guidelines were developed. Bassett et al. (1994, P. 45) point out that the achievable Vegetation Structural Stage (VSS) percentage, as described in Reynolds et al. 1992, should be determined by considering existing local factors that influence forest establishment and growth, expected management intensity, and tree longevity. Brewer et al. (May 2007) summarizes the best available science for goshawks and leaves options open for professional judgment at the local level (Tidwell July 17, 2007, P.1). For a definition of active territory see Brewer et al. (May 2007, glossary). Note that Brewer et al (May 2007, P. 30 and 50) considered La Sorte et al. (2004) and numerous other goshawk related literature to insure recommendations on habitat such as percent crown cover provided for goshawk habitat.

The cumulative effects boundary for this analysis is the sum of three known goshawk home ranges potentially impacted by the proposed action (Map. 3.2.1.3.1.M1). The cumulative effects area is larger than the project boundary and encompasses known goshawk home ranges within or partly within the project boundary. The temporal period is 30 years since it represents the approximate time for ladder fuels to reestablish in the absence of treatment in a single-storied ponderosa pine stand.

Topography (slope and aspect) and site conditions appear to limit the uniform distribution of habitat in the cumulative effects area. Goshawk nest and PFA habitat is located in existing patches of ponderosa pine forest especially along the southern and eastern side of the cumulative effects area. These nest territories were used to define home range (foraging, PFA, and nest stands) for the analysis area which includes areas outside of the Whitetail project area (Map. 3.2.1.3.1.M1).

The cumulative effects analysis area includes the Whitetail project area and the East Fork of Otter Creek (E. Fk. Otter Cr.) project (Project file, Wildlife Map – Potential goshawk habitat, Jan. 2008). The approximately 15,000 A. of home range areas were based on 5,000 A. of forest per territory for each of the three nest territories. The E. Fk. Otter Cr. project is located in the western portion of the Holiday Springs goshawk territory foraging areas.

NGPAP - 3.2.1.3.2 *Analysis of Foraging Area habitat within the Analysis Area* – TSMRS data was used on NFS lands and SILC 3 on private as needed to fill in other mapping areas because

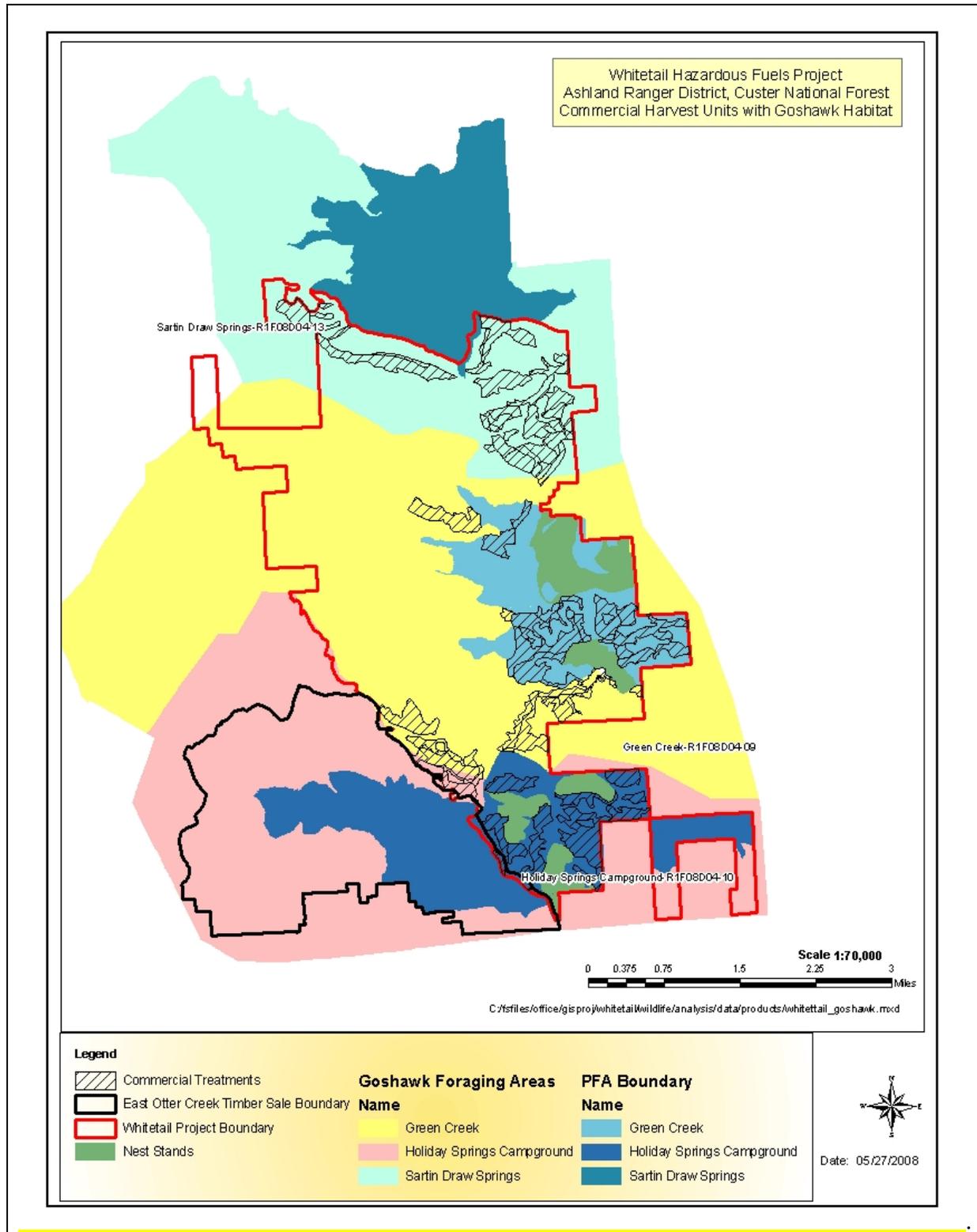
R1-VMap information was not available on the east side of Montana (Berglund et al., 2007, P. 4). Based on SILC, which provides crown cover, but not size class, the distribution of suitable habitat on private lands was often fragmented from the NFS lands and approximately 1-2% of the private lands (Gonzales, Oct. 5, 2007). The following analysis was based on TSMRS data available for NFS lands.

Data from the NGPAP analysis area (Table 3.2.1.3.1.M1) was compared to Reynolds (1992) and existing percent tree size / canopy distribution (Table 3.2.1.3.1.T1, 3.2.1.3.1.T2, and 3.2.1.3.1.T3).

NGPAP - 3.2.1.3.2.a\_ *GIS Analysis Using VMap or SILC* – The VMAP coverage was not available for use in this analysis. TSMRS data was used where available on NFS lands and SILC3 used to cover other areas. TSMRS strata from Development Stage 7 (Old Forest) were combined into the Development State 6 (Mature Forest) since stands with an average DBH of >17 inches have not been observed in the field in the project area. See previous discussion (NGPAP – 3.2.1.2 - Step Two – Forest Context / Old Growth/Mature Forest) on why stands did not meeting the definition of old growth for Eastern Montana Zone. Development Stage Codes 5-7 (Table 3.2.1.3.1.T1, - , Column 1) were used to assess habitat based on Reynolds et al. (1992, P. 2 and 7) and Brewer (May 2007, P. 33 and 35). TSMRS stands coded as Development Stage 7 (Old Forest) could reflect photo interpretation codes. Diameter ranges used in development stages in this analysis reflect available categories in TSMRS data.

NGPAP - 3.2.1.3.2.b\_ *Using Stand Exam Data for habitat Analysis and Updating GIS Information* – Where possible the TSMRS coverage was set to prioritize stand exam data information over photo interpretation (PI) for vegetation strata classifications.

NGPAP - 3.2.1.3.2.c\_ *Inventory Analysis with Intensified Field Grid* – Intensified field grid data was not available



Map. 3.2.1.3.1.M1. Map of three goshawk home ranges including foraging area, PFAs, and nest habitat in and around the Whitetail Hazardous Fuels project area (Gonzales 2007.10.18.0744; revised Gonzales 2008.05.27).

Table 3.2.1.3.1.T1. Foraging area diversity matrix for habitat analysis of Sartin Draw Springs goshawk nest territory (R1R08D04-13).<sup>1</sup>

Development Stage Code	Development Stages for Goshawks	Diameter Range (inches)	Minimum Canopy Closure %	Desired Balance for Goshawk (% of Area) <sup>2</sup>	Home Range Existing Acres and % <sup>3</sup>	Proposed Action Acres <sup>4</sup>	Foraging Post-treatment Acres and % for Project Area
0	Unclassified	N/A	N/A	N/A			
1	Non-Forest Openings	N/A	N/A		1,734 (34%)	10	1,724 (52%)
2	Grass/Forb/Seedling	0-1	None	10	0	0	0
3	Seedling/Sapling	1-5	None	10	0	0	0
4	Young Forest	5-9	None	20 (15-20%)	178 (4%)	CT = 41 ST = 22	115 (3%)
5	Mid-Aged Forest 1	9-14	50%	10 (5-15%)	827 (18%)	SH = 26 ST = 37	764 (23%)
5	Mid-Aged Forest 2	9-14	60%	10 (5-15%)	921 (25%)	SC = 45 SH = 59 ST = 224 Fuel Break <sup>5</sup> (NCBB = 12, NCBJ = 1) = 13 Total = 341	580 (18%)
6	Mature Forest	14-20	50%	20 (15-25%)	256 (>19%)	CT = 6 ST = 87 STR = 27	137 (>5%)
7	Old Forest	>20	50%	20 (15-25%)	0	0	0
	Sub-Totals (NFS lands)			100%	3,916 (100%)	596	3,320 (100%)
	Private				1140		
	Home Range Total A.				5,056		

<sup>1</sup> GIS query of TSMRS data on NFS lands (Gonzales, Oct. 18, 2005, 1522).

<sup>2</sup> Reynolds et al. 1992, P. 27.

<sup>3</sup> Sum of existing development stage codes 5-7 = 2,004 A (51%). Sum of existing development code stages 6 – 7 = 256 A. (6%).

<sup>4</sup> GIS query of TSMRS data on NFS lands (Gonzales, Nov. 6, 2005, 1013).

<sup>5</sup> GIS query of project area prescriptions within goshawk habitat (Gonzales, May 6, 2008).

Table 3.2.1.3.1.T2. Foraging area diversity matrix for habitat analysis of Green Creek goshawk nest territory (R1R08D04-09).<sup>1</sup>

Development Stage Code	Development Stages for Goshawks	Diameter Range (inches)	Minimum Canopy Closure %	Desired Balance for Goshawk (% of Area) <sup>2</sup>	Home Range Existing Acres and % <sup>3</sup>	Proposed Action <sup>4</sup>	Foraging Post-treatment Acres and % for Project Area
0	Unclassified	N/A	N/A	N/A	14 (>1%)	0	14 (>1%)
1	Non-Forest Openings	N/A	N/A		2,644 (42%)	7	2,637 (44%)
2	Grass/Forb/Seedling	0-1	None	10	0	0	0
3	Seedling/Sapling	1-5	None	10	0	0	0
4	Young Forest	5-9	None	20 (15-25%)	332 (5%)	CT = 45	287 (5%)
5	Mid-Aged Forest 1	9-14	50%	10 (5-10%)	1862 (30%)	LIB = 22 SH = 57 ST = 90 STR = 10	1,683 (28%)
5	Mid-Aged Forest 2	9-14	60%	10 (5-10%)	1313 (21%)	SH = 22 ST = 94 STR = 2 Fuel Break <sup>5</sup> (NCBB = 7, NCBJ = 16) = 23 Total = 141	1,172 (20%)
6	Mature Forest	14-20	50%	20 (15-25%)	229 (4%)	SH = 6 ST = 11 STR = 10	202 (3%)
7	Old Forest	>20	50%	20 (15-25%)	0	0	0
	Sub-Totals (NFS lands)			100%	6394 (100%)	399 (100%)	5,995 (100%)
	Private				2,352		
	Home Range Total A.			100%	8,746		

<sup>1</sup> GIS query of TSMRS data on NFS lands (Gonzales, Oct. 18, 2005, 1522).

<sup>2</sup> Reynolds et al. 1992, P. 27.

<sup>3</sup> Sum of existing development stage codes 5-7 = 3,404 A. (53%). Sum of existing development code stages 6 – 7 = 229 A. (4%).

<sup>4</sup> GIS query of TSMRS data on NFS lands (Gonzales, Nov. 6, 2005, 1013).

<sup>5</sup> GIS query of project area prescriptions within goshawk habitat (Gonzales, May 6, 2008).

Table 3.2.1.3.1.T3. Foraging area diversity matrix for habitat analysis of Holiday Springs CG goshawk nest territory (R1R08D04-10).<sup>1</sup>

Development Stage Code	Development Stages for Goshawks	Diameter Range (inches)	Minimum Canopy Closure %	Desired Balance for Goshawk (% of Area) <sup>2</sup>	Home Range Existing Acres and % <sup>3</sup>	E. Fork Otter Creek Project	Proposed Action <sup>5</sup>	Foraging Post-treatment Acres and % for Project Area
0	Unclassified	N/A	N/A	N/A	14 (>1%)	0	0	14 (>1%)
1	Non-Forest Openings	N/A	N/A		1,635 (38%)	0	0	1,635 (50%)
2	Grass/Forb/Seedling	0-1	None	10	65 (1%)	0	0	65 (1%)
3	Seedling/Sapling	1-5	None	10	25 (>1%)	0	0	25 (>1%)
4	Young Forest	5-9	None	20 (15-25%)	108 (2%)		CT = 23	85 (3%)
5	Mid-Aged Forest 1	9-14	50%	10 (5-15%)	889 (21%)	41 <sup>4</sup>	SH = 30	818 (25%)
5	Mid-Aged Forest 2	9-14	60%	10 (5-15%)	426 (10%)	211 <sup>4</sup>	Fuel Break <sup>6</sup> (NCBB = 1, NCBJ =3) = 4 Total = 4	211 (6%)
6	Mature Forest	14-20	50%	20 (15-25%)	1,173 (27%)	723 <sup>4</sup>	0	453 (14%)
7	Old Forest	>20	50%	20 (15-25%)	0		0	
	Sub-Totals (NFS lands)			100%	4,335 (100%)	975 (100%)	54 (100%)	3,306 (100%)
	Private				1,424			
	Home Range Total A.			100%	5,759			

<sup>1</sup> GIS query of TSMRS data on NFS lands (Gonzales, Oct. 18, 2005, 1522).<sup>2</sup> Reynolds et al. 1992, P. 27.<sup>3</sup> Sum of existing development stage codes 5-7 = 2,488 A. (57%). Sum of existing development code stages 6 – 7 = 1,173 A. (27%)<sup>4</sup> Source was Wildlife Report for E. Fork Otter Creek Project, T. Whitford.<sup>5</sup> GIS query of TSMRS data on NFS lands (Gonzales, Nov. 6, 2005, 1013).<sup>6</sup> GIS query of project area prescriptions within goshawk habitat (Gonzales, May 6, 2008).

NGPAP - 3.2.1.3.3 *Nest Area Habitat within the Analysis Area* – Brewer et al. (May 2007) summarizes the best available science for goshawks and leaves options open for professional judgment at the local level (Tidwell July 17, 2007, P.1). Nest stands were identified based on available habitat, additional habitat acreage was identified beyond that suggested (Brewer et al. 2007) as a contingency in the event of environmental change, and because habitat is considered to be less productive (rainfall, topography) on the Ashland Ranger District than that from Reynolds et al. 1992. Habitat attributes that commonly occur in an active nest area were used to identify alternate nest stands. Some TSMRS stands could contain minor inclusions of other stand strata, and therefore contain slightly less acres of suitable goshawk habitat than the stand acres. Existing TSMRS strata were used to compare alternatives as data are not available to further refine these habitat acreages.

NGPAP - 3.2.1.3.3.a *GIS Goshawk Nest Stand Attributes* – Table 6 in Brewer et al (May 2007, P. 35) was considered in this analysis.

NGPAP - 3.2.1.3.3.b *Stand Exam Data for Habitat Analysis and Updating GIS Information Sartin Draw* - All of the nest stands are within the PFA area and outside of the Whitetail project boundary and not directly impacted by the proposed action (Map. 3.2.1.3.1.M1).

*Green Creek* - The Green Creek shows 431 A. which is more than the minimum recommend 240 A. (Brewer et al., 2007, P. 39) for nest stands for one territory, but approaches the 480 for nests stands if two territories are present (Table 3.2.1.3.3.1.T1). As previously stated, biologists are uncertain if this represents one or two nest territories, and identified available habitat.

*Holiday Springs Campground* - Existing acres total 253 A. which is more than the minimum recommended 240 A. for nest stands (Table 3.2.1.3.3.1.T2).

Table NGPAP -3.2.1.3.3.a.T1. Nest stand habitat analysis for Green Creek goshawk nest territory (R1R08D04-09).

Development Stage Code	Development Stages for Goshawks	Diameter Range (inches)	Minimum Canopy Closure %	Desired Balance for Goshawk (% of Area) <sup>2</sup>	Nest Stand Existing Acres and % <sup>3</sup>	Proposed Action	Nest stand Post-treatment Acres and % for Project Area
0	Unclassified	N/A	N/A	N/A	0	0	0
1	Non-Forest Openings	N/A	N/A		0	0	0
2	Grass/Forb/Seedling	0-1	None	0	0	0	0
3	Seedling/Sapling	1-5	None	0	0	0	0
4	Young Forest	5-9	None	0	0	0	0
5	Mid-Aged Forest 1	9-14	50%		0	0 Fuel Break <sup>6</sup> = 0 Total = 0	0
5	Mid-Aged Forest 2	9-14	60%		108 (25%)		108 (25%)
6	Mature Forest	14-20	50%	50%	323 (75%)		323 (68%)
7	Old Forest	>20	50%	50%	0		0
	Total Acres			100%	431 <sup>4</sup>	Total = 0	431 <sup>5</sup> (100%)

<sup>1</sup> GIS query of TSMRS data (Gonzales, Oct. 18, 2005, 1522). Modified to reflect treatment units dropped or modified, Jan. 14, 2008.

<sup>2</sup> Reynolds et al. 1992, P. 27. Brewer et al. 2007, P. 11 and 35, stands with >40% canopy cover.

<sup>3</sup> Sum of existing development stage codes 5-7 = 431 (100%). A. Sum of existing development code stages 6 – 7 = 323 A. (75%).

<sup>4</sup> Biologists are uncertain if the identified nests stands located in two drainages represent one or two goshawk nest territories.

<sup>5</sup> Sum of post-treatment development stage codes 5-7 = 431 A. which exceeds the approximately 240 A. recommended (Brewer et al, 2007, P. 39); but would be slightly less than the 480A. need if two nest territories are present.

<sup>6</sup>GIS query of project area prescriptions within goshawk habitat (Gonzales, May 6, 2008).

Table 3.2.1.3.3.a.T2. Nest stand habitat analysis for Holiday Springs CG goshawk nest territory (R1R08D04-10).

Development Stage Code	Development Stages for Goshawks	Diameter Range (inches)	Minimum Canopy Closure %	Desired Balance for Goshawk (% of Area) <sup>2</sup>	Nest Stand Existing Acres and % <sup>3</sup>	Proposed Action	Nest Stand Post-treatment Acres and % for Project Area
0	Unclassified	N/A	N/A	N/A	(%)	0	(%)
1	Non-Forest Openings	N/A	N/A	0	(%)	0	(%)
2	Grass/Forb/Seedling	0-1	None	0	(%)	0	(%)
3	Seedling/Sapling	1-5	None	0	(%)	0	(%)
4	Young Forest	5-9	None	0	(%)	0	(%)
5	Mid-Aged Forest 1	9-14	50%		0 (0%)	0	0 (0%)
5	Mid-Aged Forest 2	9-14	60%		30 (12%)	Fuel Break <sup>5</sup> = 3 Total = 3	27 (11%)
6	Mature Forest	14-20	50%	50%	223 <sup>6</sup> (88%)	0	223 (89%)
7	Old Forest	>20	50%	50%		0	
	Total Acres			100%	253 (100%)	3	250 <sup>4</sup> (100%)

<sup>1</sup> GIS query of TSMRS data (Gonzales, Oct. 18, 2005, 1522). No timber harvest within nests stands by E. Fork Otter Project 2006.

<sup>2</sup> Brewer et al. 2007, P. 11 and 35, stands with >40% canopy cover.

<sup>3</sup> Sum of existing development stage codes 5-7 = 185 A. (100%) Sum of existing development code stages 6 – 7 = 253 A. (100%).

<sup>4</sup> Sum of post-treatment development stage codes 5-7 = 260 A. which meets the approximately 240 A. recommended (Brewer et al, 2007, P. 39); but would represent what is available. Additional potential nest acres are within the adjacent 876A. of maintained PFA areas (see Table NGPAP - 3.2.1.3.4.T2).

<sup>5</sup> GIS query of project area prescriptions within goshawk habitat (Gonzales, May 6, 2008).

<sup>6</sup> G 68 A. from PFA added to Nest Stands for Holiday Springs CG goshawk territory (155A + 68A) – GIS query (Gonzales, May 23, 2008).

NGPAP - 3.2.1.3.3.c *Inventory Analysis with Intensified Grid Data* – Intensified grid data was not available for this analysis.

NGPAP - 3.2.1.3.4. PFA Habitat Analysis – Brewer et al. (May 2007) summarizes the best available science for goshawks and leaves options open for professional judgment at the local level (Tidwell July 17, 2007, P.1). PFAs were identified based on available habitat, additional habitat acreage was identified beyond than suggested (Brewer et al. 2007) as a contingency in the event of environmental change, and because habitat is considered to be less productive (rainfall, topography) on the Ashland Ranger District than that from Reynolds et al. 1992. Habitat attributes that commonly occur in active PFAs were used to identify alternate nest stands. Some TSMRS stands could contain minor inclusions of other stand strata, and therefore contain slightly less acres of suitable goshawk habitat than the stand acres. Existing TSMRS strata were used to compare alternatives as data are not available to further refine these habitat acreages.

Reynolds et al. (1992, P. 23-24) describes the desired conditions for PFAs for ponderosa pine forest type:

- *Stand Structure* - The portions of the PFA in the mature and old forest (see Development Stage Codes in Tables) have a minimum canopy of 50%. One-third of the area in the mid-aged portion has a minimum canopy cover of 60%, and the remaining two-thirds has a minimum canopy cover of 50%.
- *Snags* – At least 2 large ( $\geq 18$  inch DBH,  $\geq 30$  feet tall) snags per acre throughout the PFA. These dimensions meet the minimum requirements for the majority of prey species.
- *Downed logs* – At least 3 large ( $\geq 12$  inch diameter mid-point,  $\geq 8$  feet long) downed logs per acre throughout the PFA. Downed logs of this number and size are important for many prey species.
- *Live trees* - A minimum of 3-5 mature and old, live trees per acre in groups or stringer with interlocking crowns. Interlocking crowns allow squirrels to move from tree crown to tree crown.

#### *PFA Habitat Analysis*

- *Sartin Draw* – The PFA is outside of the Whitetail project boundary and not directly impacted by the proposed action (Map. 3.2.1.3.1.M1).
- *Green Creek* – The PFA is within the Whitetail project area and totals 1,338 A., but only 1,058 are in the mid-aged to old forest stages, and 320 A. in the mature to old age stages (Table NGPAP - 3.2.1.3.4.T1). These pretreatment acres for PFA exceed the approximately 420 A. for a PFA including 1/3 > 60% canopy cover (need at least 140A., have 266 A.) and 2/3 > 50% canopy cover (need at least 280, have 792). See previous paragraph NGPAP - 3.2.1.3.4., Stand Structure. Again there is uncertainty as to whether this represents one or two nest territories. Post-treatment short-term values for PFA exceed the 1/3 > 60% canopy cover (need at least 140A., retaining 222 A. = Dev. Stage Code 6, Mid-Aged Forest 2) and 2/3 > 50% canopy cover (need at least 280A., retaining 538A. = Dev. Stage Code 5 Mid-Aged 1, + 7) for one territory, but would be slightly less than 560A. if two territories are present. After 10 years, canopy coverage on CT1 treatment (356) is expected to meet PFA (approximately 420A.) minimum canopy

coverage goals in the long-term and provide approximately 1,056 A. of PFA which would be more than sufficient for two territories (420 A. X 2 = 840A) if present. Since the 1,056 A. figure exceeds the 840 A. by 216A. it also provides a safe guard in potentially maintaining 10 year post-treatment acres in the event of unanticipated environmental changes to forest canopy.

- *Holiday Springs Campground* – Part of the PFA is within the Whitetail project area and remainder in the E. Fork of Otter Creek Project (Table NGPAP - 3.2.1.3.4.T2; Map 3.2.1.3.1.M1). The PFA totals 2,227 A., but only 1,814 A. (Development Stage Codes 5-7) are in the mid-aged to old forest stages, and 1,223 A. within the mature to old age stages (Table NGPAP - 3.2.1.3.4.T2). These pretreatment acres for PFA exceed the approximately 420 A. for a PFA including 1/3 > 60% canopy cover (need at least 140 A., have 400 A., Develop Stage Code 5, Mid-Aged Forest 2) and 2/3 > 50% canopy cover (need at least 280, have 1,414A., Develop Stage Code 5, Mid-Aged Forest 1, and Code 6, Mature Forest). See previous paragraph NGPAP - 3.2.1.3.4., Stand Structure. Post-treatment short-term values for PFA are less than the 1/3 > 60% canopy cover (need at least 140A., retaining 69A.) and 2/3 > 50% canopy cover (need at least 280, retaining 546A., of which 396A. is mature forest) per territory. After 10 years, canopy coverage on CT1 treatment in the project area (444A.) and adjacent E. Fk. Otter Creek Project area (975A.) is expected to meet PFA (approximately 420A.) minimum canopy coverage goals and provide approximately 2,295A. of PFA which would be more than sufficient for a territory (420A). Since the 618 A. figure (strata 5-7) exceeds the approximately 420 A. by 198A. it also provides a safe guard in potentially maintaining 10 year post-treatment acres in the event of unanticipated environmental changes to forest canopy.

Data from the project area was compared to Reynolds (1992, P. 7, Table 1) to ensure consistency with recent case law.

NGPAP - 3.2.1.3.4.a *GIS Analysis* – The PFA will be approximately 420 A. centered on the nest.

NGPAP - 3.2.1.3.4.b *R1 Geospatial Group Tool* – The tool is under developed, but not available at the time of this analysis.

NGPAP - 3.2.1.3.4.c *Stand Exam Data for Habitat Analysis and Updating GIS Information* – Data was included, where available, incidental to TSMRS queries.

NGPAP - 3.2.1.3.4.d *Inventory Analysis with Intensified Grid* – Data was not available to analyze with intensified grid.

Table NGPAP - 3.2.1.3.4.T1. PFA habitat analysis for Green Creek goshawk nest territory (R1R08D04-09).

Development Stage Code	Development Stages for Goshawks	Diameter Range (inches)	Minimum Canopy Closure %	Desired Balance for Goshawk (% of Area) <sup>2</sup>	PFA Existing Acres and %	Proposed Action	PFA Post-treatment Acres and % for Project Area
0	Unclassified	N/A	N/A	N/A	0	0	
1	Non-Forest Openings	N/A	N/A	N/A	241 (18%)	0	241 (25%)
2	Grass/Forb/Seedling	0-1	None	10	8 (>1%)	0	8 (>1%)
3	Seedling/Sapling	1-5	None	10	0	0	0
4	Young Forest	5-9	None	20 (15-25%)	31 (2%)	0	31 (3%)
5	Mid-Aged Forest 1	9-14	50%	13 (8-18%)	472 (36%)	156 (40%)	316 (33%)
5	Mid-Aged Forest 2	9-14	60%	7 (2-12%)	266 (20%)	102 Fuel Break <sup>5</sup> (NCBJ) = 37 Total = 139 (35%)	127 (13%)
6	Mature Forest	14-20	50%	20 (15-25%)	320 (24%)	98 (25%)	222 (23%)
7	Old Forest	>20	50%	20 (15-25%)	0	0	0
	PFA Total Acres			100%	1338 (100%)	393 (100%)	945 (100%)

<sup>1</sup> GIS query of TSMRS data (Gonzales, Oct. 18, 2005, 1522). Modified to reflect treatment units dropped or modified, Jan. 14, 2008.

<sup>2</sup> See Brewer et al. (May 2007, P. 14) for Reynolds 1992 recommendations for comparison. Of the area in the mid-aged portion has a minimum canopy cover of 60%, and the remaining two-thirds has a minimum canopy cover of 50% (Reynolds 1991, P. 23)

<sup>3</sup> Sum of existing development stage codes 5-7 = 1,058 A. Sum of existing development code stages 6 – 7 = 320 A.

<sup>4</sup> Sum of post-treatment development stage codes 5-7 = 665 A. which exceeds the approximately 420 A. recommended (Brewer et al, 2007, P. 38), but is less than 840A. if two territories are present. After 10 years, PFA habitat is expected to return to a total of 1338 A. and meet an approximately 840A. recommended for up to 2 territories.

<sup>5</sup> GIS query of project area prescriptions within goshawk habitat (Gonzales, May 6, 2008).

Table NGPAP - 3.2.1.3.4.T2. PFA habitat analysis for Holiday Springs CG goshawk nest territory (R1R08D04-10).

Development Stage Code	Development Stages for Goshawks	Diameter Range (inches)	Minimum Canopy Closure %	Desired Balance for Goshawk (% of Area) <sup>2</sup>	PFA Existing Acres- and %	E. Fork Otter Cr Project <sup>4</sup>	Proposed Action <sup>5</sup>	PFA Post-treatment A. and % for Project Area
0	Unclassified	N/A	N/A	N/A	0	0	0	0
1	Non-Forest Openings	N/A	N/A	N/A	357 (16%)	0	0	357 (38%)
2	Grass/Forb/Seedling	0-1	None	10	48 (2%)	0	0	48 (5%)
3	Seedling/Sapling	1-5	None	10	0 (0%)	0	0	0
4	Young Forest	5-9	None	20 (15-25%)	8 (>1%)	0	0	8 (<1%)
5	Mid-Aged Forest 1	9-14	50%	13 (8-18%)	191 (8%)	41	0	150 <sup>6,7</sup> (16%)
5	Mid-Aged Forest 2	9-14	60%	7 (2-12%)	400 (18%)	211	117 CT1 Fuel Break <sup>6</sup> (NCBJ) = 3 Total = 120	69 <sup>6,7</sup> (7%)
6	Mature Forest	14-20	50%	20 (15-25%)	1223 (55%)	723 <sup>5</sup>	259 CT1 <sup>8</sup>	241 <sup>5,6,7,8</sup> (33%)
7	Old Forest	>20	50%	20 (15-25%)	0	0	0	0
	PFA Total Acres			100%	2,227 (100%)	975	379	941 (100%)

<sup>1</sup> GIS query of TSMRS data (Gonzales, Oct. 18, 2005, 1522). Modified to reflect treatment units dropped or modified, Jan. 14, 2008.

<sup>2</sup> See Brewer et al. (May 2007, P. 14) for Reynolds 1992 recommendations for comparison. Of the area in the mid-aged portion has a minimum canopy cover of 60%, and the remaining two-thirds has a minimum canopy cover of 50% (Reynolds 1991, P. 23).

<sup>3</sup> Sum of existing development stage codes 5-7 = 1,882 A. Sum of existing development code stages 6 – 7 = 1,291 A.

<sup>4</sup> E. Fork Otter Creek Project acres based on Whitford, July 8, 2005, P. 24. Holiday PFA = 2,227A. of which potentially suitable habitat in Stage 5-7 total = 1,814A. Portions of the 2,227 A. Holiday Springs PFA are located in the E. Fork Otter (1,024A) and Whitetail (1,186A., less 253A. nest stands = 933A.) project areas (GIS query, M. Gonzales, 2/14/2008. Revised 5/23/2008 to reflect 68A. subtracted from PFA and added to nest stand acreage.

<sup>6</sup> CT1 = Initial canopy goal of 30-40% with 10 year recovery goal of 40-60%.

<sup>6</sup> GIS query of project area prescriptions within goshawk habitat (Gonzales, May 6, 2008).

<sup>7</sup> Sum of post-treatment development stage codes 5-7 = 460 A. which exceeds the approximately 420 A. recommended (Brewer et al, 2007, P. 38). After 10 years, PFA habitat is expected to return to a total of 1,879A (1,882A. – 3A. fuelbreak). and meet an approximately 420A. recommended.

<sup>8</sup> 68 A. subtracted from PFA and added to Nest Stands for goshawk territory. PFA, (1291A - 68A = 1223A, and 327 – 68 = 259A) – GIS query (Gonzales, May 23, 2008).

### NGPAP – 3.2.1.4 - Step Four – Treatment Context

NGPAP - 3.2.1.4.a *Treatment acres in foraging area, potential nesting areas, and in recently occupied PFAs* – The treatment units for the proposed action are listed in Table 2 of Chapter 2 of the NEPA document. The Sartin Draw PFA is not impacted because it is outside the Whitetail Project area. Portions of the Green Creek and Holiday Springs PFAs are affected in the short-term by the CT1 treatment of the proposed action. In PFAs where the canopy goal is  $\geq 50\%$ , harvesting of CT1 would reduce canopy cover to an average of 35% (range = 30 – 40%) in the short-term (<10 years), but is expected to result in an average of 50% (range = 40-60%) canopy cover in the long-term (>10 years). Other treatments, because of prescription constraints, including prescribed fire are expected to result in a minimal change in the overstory canopy. ST and SH harvest would be located in goshawk foraging areas and outside of the nest and PFA areas.

NGPAP - 3.2.1.4.b *Nest Habitat in the Foraging Area* – Habitat would be maintained in the Sartin Draw nest stands which are outside the Whitetail project area. Habitat would be maintained in Green Creek / Whitetail Creek as well as the Holiday Springs nest stands. Maintenance would include using chainsaws to selectively remove understory ladder fuels (green trees < 7 dbh) and prescribed burning while maintaining the mature forest overstory (NCBB, NCBJ). It is important to maintain adequate forest canopy in mature forest in goshawk nest and PFA. Substantial reductions in the mature forest canopy in nest stands can reduce vegetative protection for nests and potentially decrease survival of eggs and young. Changes in the structure and composition of forested habitats, especially changes that result in reduced forest canopy, could favor habitat needs of competitors, thereby potentially decreasing relative habitat availability to goshawks (Squires and Kennedy 2006) as cited in Brewer, et al., 2007, P. 17.

NGPAP - 3.2.1.4.c *Nest Area / No Activity Buffer for Known Occupied sites that will be Protected* – Timber sale contract “C” clauses would provide for a no activity buffer around nest trees consistent with R1 guidance. Non-commercial mechanical slashing treatments would follow these “C” clause dates for avoidance of disturbance. Prescribed burning is of short duration, localized, and typically occurs before nest activity in the spring or after nesting activity in the late fall.

NGPAP - 3.2.1.4.d *Activity Timing within PFAs* – Allow no ground disturbing activities inside known occupied PFAs from 15 April through 15 August to protect the goshawk pair and young from disturbance during the breeding season until fledglings are capable of sustained flight. After August 15, treatment-related activities could commence within the PFA, but outside the nest area. Nest sites are assumed to be active in the absence of survey information. See definition of Occupied or Recently Occupied (Brewer et al., May 2007, P. 44).

NGPAP - 3.2.1.4.e *Direct, Indirect, and Cumulative Effects* – Reference the 8 questions to be answered under this heading. The list of direct, indirect, and cumulative effects considered are referenced and addressed in the NEPA document.

- *Is there a potential for project activities to disturb or displace goshawks during the nesting period?* Application of timber sale contract “C” clauses would avoid disturbance at known nests. Disturbance could result if undetected nests are used by goshawk outside of identified nest stands. Design criteria address action to take if an active nest is detected.
- *Will the project increase / decrease the amount and suitability of nesting, PFA, or foraging area habitat?* Sartin Draw – Nest and PFA habitat is maintained, some forage habitat would be modified by the Proposed Action in project area, but the majority of foraging habitat is outside the project area and with no reasonably foreseeable site specific impacts. Green Creek (Whitetail Creek) - Nest stands (NCNS) would be maintained because overstory trees are maintained. Small diameter non-commercial understory trees would be selectively slashed (cut with chainsaws) followed by prescribed burning to reduce wildfire risk to the overstory canopy. No commercial harvest would occur within nest stands. PFA stands (CT1) with a suggested goal of >50% canopy (Brewer et al., 2007, P.11 and 13 - 14) would be commercially treated (CT1). The resulting thinning from below and canopy cover reduction to an average of 35% (range = 30-40%) by timber harvest in the short-term, is expected to result in a 10 year goal of recovery to an average of 50% (40-60%) in the long-term resulting in generally single-storied stands with reduce wildfire risk to the overstory canopy in the long-term. More than adequate PFA habitat would be maintained. Post-treatment PFA acres show 665 A (Table NGPAP-3.2.1.3.4.T1, footnote 4) remaining untreated which is more than the 420A recommended (Brewer, May 2007, P. 38). Some forage habitat would be modified by the Proposed Project in project area, but the majority of foraging is expected to provide adequate goshawk habitat. Holiday Springs Campground – The effects would be the same as those described above for Green Creek. The CT1 treatment for PFA areas in the project area was also applied to PFA areas in the S. Fork of Otter Creek Project area. Approximately 3 acres of fuel break construction along the edge of the existing 253A would result in 250 A. of remaining nest habitat which would meet the 240 A. minimum recommended for nest stands (Table 3.2.1.3.3.1.T2). More than adequate PFA habitat would be maintained. Post-treatment PFA acres show 460 A (Table NGPAP-3.2.1.3.4.T2, footnote 7) remaining untreated which is more than the 420A recommended (Brewer, May 2007, P. 38). Some forage habitat would be modified by the Proposed Project in project area, but the majority of foraging is expected to provide adequate goshawk habitat. Hunter et al. (2007, P. 72) points out that fuel treatment can be strategically placed across landscapes so the historical heterogeneity of forest structure can also be recreated. The proposed action would help to move toward a landscape mosaic of forest structure that is expected to help maintain goshawk habitat.
- *Will the action provide for adequate amounts of nesting habitat to support the estimated number of breeding pairs?* Sartin Draw – Yes, nest habitat is outside of project area. Green Creek (Whitetail Creek) – Yes, the proposed action provides adequate habitat for one confirmed pair (need 240A nest habitat/pair, retaining 431A. If two active territories were identified approximately 90% of the nest habitat would be available (need 480A., have 431A. post-treatment). Holiday

- Springs Campground – the proposed action provides for 250 A. and would meet the 240A. nest habitat minimum. In Green Creek and Holiday Springs there is a low risk of scorching to a minimal percent of overstory trees from prescribed burning to improve nest habitat in the long-term because of limitations set in the design criteria, prescriptions, and information brought forward into burn plans.
- *Will the project fragment suitable nest areas?* Sartin Draw – No, the PFA and nest stands are outside the project area. Green Creek – No, no commercial harvest would occur within nests stands. Non-commercial treatments (mechanical precommercial slashing and prescribed burning) are expected to maintain habitat. Holiday Springs – The post-treatment acres would continue to meet the recommended 240A. (Brewer et al., May 2007, P. 19). No treatment would occur internally in nests stands, but 3 A. would be removed as a narrow band along main roads for a fuel break and potentially alter the outer edge of some nests stands in Holiday Springs. Nest stands would be slightly reduced in acreage, but not fragmented. The net 250 A. of nest stands would meet the 240A. minimum (Brewer et al, 2007, P. 19). The fuel break would be less than 300 ft wide or about 0.5 acre in width. Reynolds et al. (1992, P. 7) identifies the recommendations for treating woody debris materials and sustaining goshawk habitat of prey species in nest areas as prescribed burning, followed by lopping and scattering, and hand piling. There is a low risk of minor areas 1-2 A. of overstory trees being scorched by prescribed burning in nest stands. Note that Brewer et al (May 2007, P. 30 and 50) referenced extensively in this report, considered La Sorte et al. (2004) and numerous other goshawk related literature to insure recommendations on habitat, such as fragmentation, provided for sufficient goshawk habitat.
  - *If so, is there a potential for increasing the risk of predation or competition from more open-forested species?* Unknown. Note that Brewer et al (May 2007, P. 30 and 50), referenced extensively in this report, considered La Sorte et al. (2004) and numerous other goshawk related literature to insure recommendations on habitat, such as modifications to forest habitat, provided for goshawk habitat.
  - *Will the project increase habitat diversity for prey populations in the PFA and foraging areas?* It is assumed that following the Regional Direction (Tidwell, July 17, 2007) and accompanying Northern Goshawk, Northern Region Overview (Brewer et al., May 2007) will provide habitat, including required prey habitat, for the goshawk. The proposed action would increase forest size class diversity between stands and mosaic of grassland / forest and woody draws / riparian and likely improve diversity of prey. Drennan (2006, P. 217) reviews the literature on goshawk food habits and goshawk prey species habitats. He points out that because goshawk prey species occur in a wide range of habitats, forest managers should consider maintaining habitat components essential for goshawk nesting and foraging while maintaining habitat elements of preferred prey in areas that many not meet criteria of documented habitats characteristics for goshawks. This approach suggests managing for a mosaic of habitat types across the landscape that provides habitat that meets the requirements of goshawk prey species and goshawks. The practice of managing landscapes in a more holistic manner, considering areas beyond the traditionally recognized limits of a species, will

benefit not only goshawks but their prey species as well. Smucker et al. (2005, P. 1535 and 1547) point out the need to prescribe and allow for a range of fire severities, including so called “catastrophic” fires, if we want to meet the habitat needs of all species. On the Ashland RD so called “catastrophic” fires have been more frequent than desired and low to moderate intensity fires have been limited.

Wiens et al. (2006, P. 406) points out that a comparison of predictions of models of survival demonstrated that food availability was the primary factor limiting juvenile goshawk survival. Their finding indicates that forest management prescriptions designed to support abundant prey populations while providing forest structural conditions that allow goshawks to access their prey within breeding areas should benefit juvenile survival. The proposed action incorporates prescriptions to achieve stand structures that provide for goshawk prey and goshawks.

Red Squirrel - Fisher and Bradbury (2006, P. 41) review red squirrel ecology. Red squirrels are conifer specialists, feeding on seeds contained in cones and requiring cones for overwinter survival. The squirrel middens are located on territories that are relatively permanent. Squirrels without a permanent territory containing mature conifer tree, and thus a reliable source of over-wintering food have a low probability of survival. Harvesting practices that remove the majority of in-stand forest structure are shown to have a negative impact on red squirrel populations. Holloway and Malcolm (2006) found that partial timber harvest (shelterwood) in spruce and hardwood forests in Ontario, Canada, can result in declines in red squirrel populations. They suggest that the interspersed of large harvested and unharvested blocks on the landscape may be important to ensure the persistence of red squirrels. The proposed action would mechanically treat (log) areas (ST, CT) making them unsuitable for red squirrels, but retain other areas of suitable habitat (untreated / unlogged areas, goshawk nest stands, CT1 areas) and continue to provide for red squirrel habitat on the landscape.

- *Have or will past, present, and reasonably foreseeable activities affect the amount and suitability of goshawk nesting and foraging habitat?* Past commercial mechanical treatment (logging) and burned areas have occurred in Green Creek area. In Holiday Springs Campground PFA some commercial removal of habitat in short-term and improvement in the long-term as part of the E. Fork Otter Creek project. Similarly, there would be a long-term improvement from non-commercial mechanical / prescribed burning on the western portion. Present conditions from Whitetail project were previously described and are displayed in a map (USFS, 2008.01.29, Goshawk Habitat Map, Ashland RD). Monitoring indicated that high wind and about 24 inches of snow in about March 2008 resulted in little overall change in the overstory canopy in Holiday Springs CG goshawk PFA and nest stands and habitat remains suitable (Sasse 2008.05.28). Reasonably foreseeable could include wildfires, blown-down trees, mechanical treatment, and prescribed burning, but site specific locations are unknown.

Recreation (hunting) and permitted livestock grazing are expected to continue as under the present condition.

- *How do project and cumulative affects relate to available habitats across the Forest and Region?* Each R1 National Forest has enough habitat to contribute to a viable regional population of goshawks (Samson 2006b). Section NGPAD 3.2.1.2, *Custer NF*, of this report has displayed the present estimated mature forest habitat on the Ashland RD. Wildfires are reasonably foreseeable, but not site specific. The E. Fk. Otter Cr. project was considered in the analysis of the proposed action. It is assumed that any reasonably foreseeable proposed action will meet the best science such as that contained in the Northern Region goshawk information (Tidwell July 17, 2007; Brewer et al., May 2007) and provide for habitat over time. Mature forest habitat is expected to be adequate to maintain the existing goshawk nest territories.

### **NGPAP – 3.2.1.5 - Step Five – Conclusions**

*Overview* - The proposed action would generally improve goshawk habitat by reducing the risk of stand-replacing wildfire through removal of ladder fuels in combination with commercial mechanical treatment (logging), pre-commercial thinning (slashing), and prescribed burning over the Existing Situation.

- *Forest Plan / MIS* – NFMA is implemented through the Custer Forest Plan. Maintaining habitat for viable populations of MIS includes providing habitat for the goshawk over the long-term. The proposed action vegetation treatments are designed to meet regional information (Brewer et al. May 2007) for goshawk habitat and provide for habitat over the long-term over the fire risk in the existing situation.
- The proposed action includes several treatments designed to enhance PFA habitat in the long-term and includes CT1 harvest by thinning from below. Non-commercial mechanical / prescribed fire treatments in foraging, PFA, and nest habitat are also designed to thin from below and result in reduced ladder fuels over the existing situation.
- *Disturbance / Timber Sale* - Under the proposed action, Timber Sale contract “C” clauses would help minimize disturbance to goshawks from logging associated activities.
- *Public Access / Roads* – Road improvement in terms of widths, surfacing and extension of existing roads in goshawk nest and PFA habitat could potentially increase human activity associated roads open to the public for motor vehicle access. Year-long public motor vehicle access restrictions associated with four existing gates would reduce potential travel on roads within or adjacent to most of the identified nest stands and some areas of PFA and help to avoid disturbance to goshawks and other wildlife. The period to avoid disturbance would be primarily during the period of April 15 through August 15 for PFAs (Brewer et al. 2007, P. 39); the breeding season is defined as March 1 – Sept. 30 (Brewer et al. 2007, P. 41).

- *Power River Co. Fire Plan* - The Powder River County Fire Plan identified USFS TSMRS mature forest stands with greater than 70% canopy cover within FS Priority 1 Area as a priority for treatment. Many of these stands are also goshawk habitat. The Power River County Fire Plan also focuses on the NFS lands within 1.5 miles of the private boundary which include essentially all of the project area and much of the Ranger District. Providing adequate habitat to meet (Brewer et al., May 2007) and treating the areas outside of identified goshawk habitat can help achieve both Powder River County Fire plan and goshawk habitat goals.
- *Patches of Mature Forest* – The project area contains more mature forest habitat than would be expected on the average for the Ranger District (See Map – Potential Goshawk Habitat, Jan. 2008). In view of past wildfires and land management activities, the goshawk habitat within the project area will need to be maintained periodically to maintain mostly single-storied stands in order to avoid a potential reduction of nest territories from wildfires on the Ranger District in the long-term. Ritchie et al. (2008, P. 919 and 923) found that in NE California, in the short-term increased vigor in thinned stands appeared to be offset by an increase in mortality of large trees when thinning was followed by prescribed fire. In the long-term, stands with a combination of thinning and prescribed fire had fewer high-risk mature trees and generally lower rates of mortality after treatment.
- *Weather* - Weather that is adverse to goshawk nesting and fledging is foreseeable, but not temporally nor site specific. Weather, more than any other factor is through to affect egg and nestling survival as well as territory occupancy (Bechard et al. 2006, Keane et al. 2006, Squires and Kennedy 2006). The proposed action includes provisions to help maintain suitable habitat and ameliorate potential adverse weather effects.
- *Fragmentation* - The proposed action would help maintain existing goshawk PFAs and nest stands in the cumulative effects area and follows information provided by the Northern Regional (Brewer et al. May 2007). The proposed action would help insure continued goshawk territorial occupancy in the long-term and maintaining population viability compared with a higher risk to stand replacing wildfires and associated with loss of territories and associated fragmentation at the landscape level under the existing situation. The proposed action incorporates landscape level strategies by treating areas to reduce fuels adjacent to mature forest patches and / or developing shaded fuel breaks to spatially isolate mature forest patches from adjacent contiguous fuel and fire risk. These strategies are described for PNW dry forests in (USFS, Sept. 2005, P. 6 and 8). The intended result is spatially isolated patches of dense forest meeting the habitat needs of the goshawk, embedded in a matrix of more fire-tolerant forest and more fire resilient landscapes.

*Monitoring Past Goshawk Habitat Treatment* - Treatments to maintain or improve goshawk habitat by mechanical and prescribed fire on the Custer NF have been based Reynolds et al. (1992), meet past regional direction, and meet current information (Brewer et al. 2007). While there have been no statistical measurements of pre- to post-treatment stand conditions and respective goshawk use and nest productivity at treated

stands on the Ranger District, informal review indicates generally positive changes in habitat. Field review of mechanical slashing and prescribed fire treatment appears to mimic described conditions and prescriptions designed to thin from below appear to generally create more open habitat while maintaining most of the overstory. In the Ekalaka Hills on the Sioux RD, two goshawk territories remained active in 2007 during ongoing timber sale harvest (Parks, Jan. 2008). The Ekalaka project which is in ponderosa pine forest is approximately 50% complete as of Jan. 2008, and designed to commercially thin stands from below to maintain goshawk habitat in the long-term similar to that in the proposed action for the Whitetail Project.

*Cumulative Effects* - Considering the past, present, and reasonably foreseeable future action of cumulative effects the proposed action would generally improve goshawk foraging, nest, and PFA habitat in the long-term because it helps maintain adequate existing habitat for known nesting pairs of goshawks because it follows regional information. See Tidwell, (July 17, 2007) and accompanying Northern Goshawk, Northern Region Overview (Brewer et al., May 2007). The proposed action is designed to help provide for habitat over the long term and reduce low to moderate intensity wildfire risks over the existing situation. Past timber harvest in the project areas last occurred circa 1985. Treating woody fuels at a landscape level to achieve a sea of open pine with islands of mature forest with high-crown cover (goshawk habitat) would help maintain goshawk and other wildlife habitat over the long-term.

### **3.5.1.5 - Western Kingbird – MIS Open Savannah**

Affected Environment – According to Gamble and Bergin (1996, P. 4-5, P. 15 ) the western kingbird used a variety of open habitats and is most common along the edge of ponderosa pine forest and management includes providing for isolated trees in open areas including those along riparian areas

Environmental Effects – The proposed action would maintain a distribution of isolated ponderosa pine trees within grassland because these areas would not be part of commercial mechanical harvest. Prescribed burning would be focused on forest stands of > 10% crown cover and would likely not kill pole size or greater isolated pine trees because of limited flame length and bark thickness. The proposed action may result in some commercial harvest (ST) in pine forest adjacent to grasslands may provide for some limited habitat over the existing situation. The proposed action would provide for scattered mature pine along riparian and woody draw areas.

Cumulative Effects – Considering the past, present, and reasonably foreseeable future actions of cumulative effects the proposed action would maintain and likely improve habitat over the existing condition for western kingbird because it would maintain savannah habitat.

### **3.5.1.6 - Northern Oriole (Bullock's oriole) and Yellow Warbler = MIS Riparian Ovenbird and Rufous-sided Towhee (Spotted Towhee) - MIS Hardwood draws**

Affected Environment – These species are potentially present where suitable habitat exists. The northern oriole nests in mature deciduous trees and the yellow warbler in shrubs within riparian areas. According to Van Horn and Donovan (1994, P. 16) the ovenbird requires larger contiguous forest tracks within the breeding range. Existing deciduous woody draws are typically linear and contain limited interior areas away from the forest edge. According to Greenlaw (1996, P. 1 and 23) the spotted towhee is a familiar bird of thickets and other scrubby or seral habitats. Special attention should be directed toward maintaining or improving dense woody thickets such as riparian woodlands. In the project area riparian / woody draw / aspen areas are estimated to cover less than 1% of the landscape. Conifer over-shading of these areas is primarily associated with pine forests and minimal to nonexistent within the grassland setting. Most existing aspen stands are decadent and declining due to competition with and over-shading by ponderosa pine trees.

Environmental Effects – The proposed action would selectively remove conifers over-shading woody draws and riparian areas while retaining less than 10% pine crown cover, primarily mature trees, for habitat diversity. Pine would be completely removed from within, and to restore, aspen stands. Limited prescribed burning would occur within these areas because these habitats tend to be moist and difficult to burn during normal burning prescription periods. The proposed action would better maintain these habitats because of selective conifer removal than would the existing condition.

Cumulative Effects – Considering the past, present, and reasonably foreseeable future actions of cumulative effects the proposed action would maintain and likely improve habitat, especially adjacent to ponderosa pine forest, over the existing condition for the northern oriole, yellow warbler, ovenbird, and rufous-sided towhee. The habitat improvement would occur because of the selected removal of extensive areas over-shading conifer trees, but retention of scattered mature pines along these drainages.

### **3.5.1.7 - Brewer's Sparrow - MIS – Evergreen shrubs (Sagebrush grassland)**

Affected Environment – Brewer's sparrow is the dominant avian species associated with sagebrush habitats in the area of eastern Montana (Dobkin, 1992, P. 119). Brewer's sparrow is present on the Ranger District and potentially based on limited sagebrush habitat in the Project Area. According to Rotenberry et al. (1999, P. 10 and 17) Brewer's sparrow nests are often located in denser shrubs, primarily big sagebrush. Habitat management includes protection and restoration of native shrub land (Dobkin, 1992, P. B-119). In the project area sagebrush grasslands are limited in distribution and any big sagebrush concentrations would tend to be located away from ponderosa pine forest stands. Silver sage is typically widely scattered along drainages. Information and photographs provided by Johnson (2008.04.21) of sagebrush habitat were considered in this analysis.

Environmental Effects – The proposed action includes design criteria to avoid prescribed burning of concentrations of big sagebrush > 1 acre. The acreage size is designed to be inclusive of most Brewer's sparrow territory size of 0.5 hectares (Rotenberry et al., 1999, P. 8). According to Dobkins (1992, P. A-28), the complete removal of standing shrub community by fire or other means, followed by complete replacement with grasses results in a species-poor, sparsely nesting community of breeding birds. In contrast where fire produces a spatially the homogeneous mosaic of burned and unburned patches, the breeding avifauna appears to be little affected.

The proposed action would through non-commercial mechanical treatment removal some small pine trees in grasslands adjacent to forested stands. The proposed action is designed to minimize burning of big sagebrush grassland by avoiding any concentrations and limit fire to scattered plants and silver sagebrush adjacent to pine forest and produce a spatially homogeneous mosaic of burned and unburned patches. Concentrations of big sagebrush, which regenerates slowly from seed, would be avoided compared to silver sage which may be prescribed burned, and which sprouts backs after low intensity prescribed fire. Low intensity fires, and minimal ground disturbance associated with prescribed fire, tend to perpetuate native perennial grasses and minimize expansion of annual grasses over the long-term.

Cumulative Effects – Considering the past, present, and reasonably foreseeable future actions of cumulative effects the proposed action would maintain and likely improve habitat over the existing condition for Brewer's sparrow. The proposed action through prescribed burning would likely result in a spatially heterogeneous mosaic of burned (small trees adjacent to pine forest) and unburned patches (big sagebrush) of grasslands,

and have minimal affects on avifauna (Dobkin, 1992, P. A-28) over the existing condition. The proposed action would through prescribed burning result in more diverse size and age class mosaic of silver-sage over the existing situation.

### **3.5.1.8 - Sharp-tailed Grouse – MIS Grasslands**

Affected Environment – Sharp-tailed grouse utilize grassland for year-round habitat. Grassland structure is currently a mosaic of short and higher structure as a result of grazing animals and water distribution.

Environmental Effects – The proposed action would remove limited areas of grassland structure in the short-term through prescribed burning within any one year over the existing situation. Portions of grasslands burned will likely be adjacent to stands of ponderosa pine forest. Mechanical treatment of pine in forest stands is expected to have no direct and minimal indirect (disturbance) impact on sharp-tailed grouse.

Cumulative Effects – Considering the past, present, and reasonably foreseeable future actions of cumulative effects the proposed action would maintain and likely improve habitat over the existing condition for sharp-tailed grouse because fuels treatments would focus on forest habitats, prescribed burning would have short-term effect on grasslands and limited area influenced in any one year over the existing situation.

### **3.5.1.9 - Pronghorn Antelope – Key Species - Grasslands**

Affected Environment – Pronghorn may potentially use the grassland and shrub-grassland areas in the NW portions of the project area, though because of limited open grasslands the area is less suitable than more expansive grassland areas on other portions of the Ashland RD.

Environmental Effects – The proposed action would have minimal impacts to grasslands and shrub-grasslands compared the existing condition because the as the emphasis is on fuel reduction in forested habitats. Design criteria would minimize impacts to big sagebrush grasslands, which are important for pronghorn.

Cumulative Effects – Considering the past, present, and reasonably foreseeable future actions of cumulative effects the proposed action would maintain and likely improve habitat over the existing condition for pronghorn antelope because prescribed burning would be of limited scope in grasslands and by design criteria avoid areas concentrations of big sagebrush.

### **3.5.2 - Black-backed Woodpecker (not MIS or USFS Sensitive)**

Affected Environment – USFS Regional information (Tidwell, July 17, 2007) and black-backed woodpecker information (Bonn et al. Jul 13, 2007) was considered. There are no large areas of fire killed trees to consider in the project area; past lighting caused wildfires are generally limited to less than five acres.

Environmental Effects – Prescribed burning will likely kill ponderosa pine trees of minor acreage and create some scattered marginal habitat for black-backed woodpeckers beyond the currently level, primarily outside of goshawk nest and PFA habitat.

Cumulative Effects – Considering the past, present, and reasonably foreseeable future actions of cumulative effects the proposed action would maintain and likely have a minor improvement in habitat over the existing condition for this woodpecker.

### **3.5.3 - Big Game (Elk, Black Bear, Mountain Lion, Mule and White-tailed Deer)**

**3.5.3.1 - Affected Environment** – Hunting is the primary recreation use on the Ashland RD. In this analysis elk and their habitat are used as a surrogate for big game habitat including MIS (mule and white-tailed deer) and local interest (black bear, mountain lion) species because elk habitat requirements (cover and roads) are believed to encompass these species. Deer fawning and elk calving is distributed over the landscape; specific fawning and calving locations are unknown. According to Black et al. (1976, P. 19), if elk hiding cover requirements are met, they will be exceeded for deer, as deer are much smaller. There is no MIS management plan or Forest Plan standards specific for mule and white-tailed deer. Elk are addressed in the Forest Plan: USFS, Oct. 1986, P. 18, f., Key /Major Interest Wildlife Species; P. 19, 4, Key Species; P. 180, C. Major Interest. Further the Forest Plan states that Key species and habitats ... will be managed in cooperation with state and Federal Agencies. Forest activities with potential for an impact on key wildlife species or key habitats will have wildlife considerations made early in the project analysis process. Biologists feel it is desirable to maintain high quality elk habitat to retain elk on NFS lands where animals are available to the public and to minimize conflicts on private lands (see Elk Plan Habitat Management Strategies in trailing paragraph). The elk herd is non-migratory. A limited elevation range of 1,467 ft. (4,407 ft. at Home Creek Butte and 2,940 ft. at Ashland Ranger Station) contributes to relatively low snow depths permitting elk travel across the area as compared to mountainous areas. Elk were present in minimal numbers and not considered in detail for the Ashland RD in the Forest Plan (USFS, Oct. 1986). In 1992 the first elk general hunting season was begun with a quota of 4 either sex animals. The elk herd has been increasing in distribution and numbers (Hemmer, 2008.05.18) since 1992. The combination of increased distribution, increased observations, high recruitment, and low levels of harvest of elk all indicate an increasing elk population (Hemmer, 2008.05.18). The 2007 estimated minimum population is 500 head in Hunting District (HD) 704 which includes Ashland RD. Essentially the entire Ranger District is currently thought to be used by elk. Information and photographs provided by Johnson (2008.04.21) of hiding cover and non hiding were considered in this analysis.

In the project area, forage is assumed not to be a limiting factor because approximately 24% (2332A. / 9767A.) is grassland. Forage is typically available in grasslands and pine forests (low crown cover) on southerly slopes because snow tends to melt or be reduced to a shallow depth within a few weeks. The cumulative effects boundary for elk

(including mule and white-tailed deer) in this analysis is the Ranger District. Short-term is defined as 0-9 and long-term as  $\geq 10$  years.

The Montana Final Elk Management Plan (MDFWP, January, 2005) addresses broad goals for the state. The Habitats Management Strategies for HD704 and relative to the project include (MDFWP, January, 2005, P. 389):

- Special emphasis will be placed on strategies that encourage elk to use forage on public lands more than private lands.
- Identify important wildlife habitats potentially impacted by prescribed burning and work with the BLM, USFS, and private landowners to ensure that planned prescribed fires benefit elk and elk habitat.
- Maximize security for elk by continuing to coordinate with BLM, USFS, and private landowners to implement a cooperative road management program designed to curtail off-road travel and designate walk-in hunting areas.

3.5.3.1.1 - *Forested Cover* - The project area contains a relatively high amount of forested area which provides elk hiding cover. Approximately 68% (6,623A.) of the project area (9,767 A.) is forested (Table 3.5.3.2.2.T1) which is higher than would be expected on the average for the Ranger District. Major wildfires have occurred frequently since 1988 and have removed large areas of elk hiding cover outside of, but not within the project area. Currently the forested area along roads, especially on major ridges, essentially screens the down slope habitat from the view of people. Some areas that were grasslands in 1962 are show as forested in 2002 aerial photography (Sasse, 2008.06.03).

Table 3.5.3.1.1.T1 - Forested cover for elk in the project area. <sup>1</sup>

Category	Current	Cover Remaining after Timber Harvest Project Implementation
Forested Cover	6623 A.	5,410 <sup>2</sup>
Percent Forested Cover in Project Area	68%	55%

<sup>1</sup> Calculations based on TSMRS strata: 122-124, 222-224, 132-134, 142-144 and 232-234 (Gonzales, 2007.10.05.1428). Percent calculation based on 9,767 A. project area.

<sup>2</sup> Calculations based on proposed action (Ch.2, Table 2.1) – cover removed from SH (199 A.), ST (554 A.) and stand replacing prescribed burning outside goshawk nest and PFA habitat (2,332 A. X maximum of 15% = 350A.), special cuts woody draws/aspen SCNC (49A.), roads fuel breaks (11 A.), plus estimated non-site specific within other treated A. (50A.) for a total of 1,213A., 6623 – 1,213 = approximately 5,410 A. / 9,767 A.

Elk hiding cover is provided by vegetation capable of essentially hiding an adult elk from view of a human at a distance of equal or greater than 200 feet (Lyon and Christensen, 1992, P. 4). Security areas are any area that will hold elk during periods of stress because of geography, topography, vegetation, or a combination of those features (Lyon and Christensen, 1992, P. 5).

The existing ponderosa pine trees along roads on major divides, such as Beaver-Pumpkin, screen down slope stands from human view for most of the route and aid in maintaining elk security. Down slope stands viewed from the few vista point locations along divides

also provide good forest hiding cover for elk. Similarly, trees along interior road provide good screening as well as hiding cover.

The issue of thermal cover for big game (elk, black bear, mountain lion, mule and white-tailed deer) was considered indirectly through the general evaluation of cover. All forest from pole through mature size class is potential thermal cover for these species. The concept of thermal cover while an emphasis area in wildlife analysis in the early 1980's, (Black et al., 1976) is today viewed as less important or even inconsequential for elk (USFS, 2008.02.01, P. 2). Thermal cover will not be further discussed. The Custer Forest Plan does not have a standard for any type of cover for elk or other big game on the Ashland RD. The Custer Forest Plan (USFS, 1986, P. 129) defines Hiding Cover – trees of sufficient size and density to conceal animals from view at 300 feet. In this case animals refer to deer, as elk were not present in sufficient numbers to be considered as MIS on the Ashland RD in the Forest Plan (1986). Note that the Forest Plan definition of hiding cover (300 feet) is more liberal than the currently widely accepted and more conservative value used for elk (200 feet based on Lyon and Christensen, 1992, P. 4) in this analysis.

*3.5.3 .1. 2 - Roads* - Lyon and Christensen (2002, pp. 265 – 271) review the literature and provided the following summary on elk and roads. Of all the factors relating to logging, the construction of roads and subsequent vehicle traffic on those roads has proved to be the most significant modification to elk habitat. **The common recommendation from virtually all studies to this problem is to create the fewest possible roads, and to use standards that minimize roads width, cuts and fills as initial criteria of road design and location.** Reductions in habitat effectiveness cannot be prevented if forest roads remain open to any level of motorized traffic. Stubblefield et al. (2006, P. 1060) identify portions of the non-road dissected habitat as a landscape-scale attribute of elk centers of activities in the central Black Hills of South Dakota. The above information is interpreted here to mean road improvement to existing roads that result in increased travel seasonally or during wet weather would have a similar result approaching that of new roads.

Existing road conditions limit some motor vehicle access. Roads surfaced with aggregate are limited in the project area (e.g., Beaver Creek, E. Fork Otter Cr.). Other existing roads such as Beaver – Little Pumpkin Divide road or Sartin Draw (T1S, R47E, Sec.32) were once surfaced with aggregate, but are now badly rutted in places and difficult to drive when wet. Many roads surfaced with native soil materials are passable in dry conditions, but often impassible when wet except with 4X4 vehicles or 4-wheel ATVs. Road conditions are often wet or snow covered during the general big game hunting season. Several travel routes are 2-track roads accessible in dry weather or when the ground is frozen.

Effects from human activity on roads open to motor vehicle travel essentially occurs year-long (Table 3.5.3.1.2.T1). The Ranger District and project area potentially receive use by recreational visitors almost year long through a variety of hunting (rifle and

archery), shooting, and trapping seasons. Therefore, year-long motor vehicle travel restrictions are the most effective in providing for security areas.

*Existing Road Closures* - The Ashland Ranger District does not have a Travel Plan, but gates and soil berms have been used to close several roads in approximately the past 20 years (Fig. 3.5.3.1.2.M2). USFS (1985.12.12, P. 13, Management Requirements and Constraints No. 5 and 11) addresses control of motor vehicles (gates) as part of the Green Creek project. No. 5. states “Gating at the first cattle guard or natural barrier would be used to control traffic into key wildlife habitat areas and to prevent informal “linking up” of routes not planned to be through routes. ...” Four gates blocking motor vehicle access installed in the past, two of which have often been closed and limiting public motor vehicle traffic over the approximately 20 years, are present. The public has generally followed the road closures in some areas (Pumpkin Cr and Holiday Spring) which helped to maintain elk security areas, and occasionally in other areas (Sartin Cr. and Green Cr.) which partially maintained elk security areas.

Vehicles have by-passed soil berm road closures at other sites (e.g., Whitetail Creek). USFS (1985.12.12, P. 13, Management Requirements and Constraints No. 11) addresses control of motor vehicles on roads in Whitetail Creek. No. 11 identifies KV projects for “... closure of the Whitetail Road and Holiday Springs road (the Whitetail Road was closed following the Green Creek – Straight Creek Sale, but the earth mound has eroded and is no longer effective).” The current 2007 by-passing of the soil berm allows public motor vehicle access on the existing Whitetail road from the Beaver – Pumpkin Creek divide down to the east to private lands.

*Roaded and Unroaded Hunter Opportunity* – Hillis et al. (1991) is used here to follow best science and as a measurement tool to describe effects and thresholds for the purpose of comparing alternatives in this analysis. Hillis et al (1991, P. 38) recommend at least 30% of an analysis unit provide for elk security. Elk security levels below 30% could result in a shift of animals to other areas such as adjacent public lands. The movement of elk from NFS lands reduces hunter opportunity and recreation use for the public and could result in resource conflicts on private lands. Elk security areas are over 0.5 miles from roads open to motor vehicle travel (Hillis et al, 1991, P. 38). In this analysis security areas may include hiding cover in the form of forest or topographic breaks. Approximately 14% of all lands within the Forest Boundary (Gonzales, 2008.05.23) and 12% of the of NFS lands on Ranger District (Gonzales, 2008.05.27) would be in unroaded hunter opportunity based on a GIS buffer out 0.5 miles out from road locations shown on the preliminary existing road map GIS layer. In the Project Area approximately 3% of the NFS lands are currently within the Unroaded Hunter opportunity (Table 3.5.3.1.2.T2). This analysis for the project area assumes no existing road travel restrictions

Table 3.5.3.1.2.T1. Recreation and other annual activities typically occurring on the Ashland Ranger District, Custer National Forest, Montana.

Season	Jan.	Feb.	March	April	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.
Turkey - Hunting												
Deer – Archery												
Deer – Rifle												
Elk – Archery												
Elk – Rifle												
Black Bear - Hunting												
Grouse												
Bobcat – Trap / Hunt												
Mt. Lion												
P. Dog - Shooting												
Cattle Grazing												

Table 3.5.3.1.2.T2. Road and unroaded hunter opportunity for the project area. <sup>1</sup>

Hunter Opportunity Classification	Current (Existing Road Conditions)	Post- Project (Improved Road Standards)	Proposed Public Motor Vehicle Restrictions - A. (% Project Area)
Roaded	9,455A. (97%)	9,455A. (97%)	6,434 A. (66%)
Unroaded	312 A. (3%)	312 A. (3%)	3,333 A. (34%)
Totals:	9,767A. (100%)	9,767A. (100%)	9,767 A. (100%)

<sup>1</sup> Calculations based on a 9,767 A. project area (Gonzales, Sept. 27, 2007).

*Road Density* – Currently there are 2.12 miles of road open for public motor vehicle travel / square mile in the project area which exceeds the 1.0 mile recommended wildlife goal (Table 3.5.3.1.2.T2; Fig. 3.5.3.1.3.F1). The proposed action would through restrictions on public motor vehicle access decrease the road density to 1.79 over the existing situation of 2.12 miles / square mile. The wildlife proposed motor vehicle road restriction mitigation would change from the existing road density from 2.12 miles/square mile to 0.77 miles / square mile and achieve the goal of less than 1 mile / square mile of road open to motor vehicle access (Fig. 3.5.3.1.2.M2). The wildlife proposed mitigation would offset the removal of cover and upgrading of road surfaces and width and subsequent increased human access. Canfield ( et al. 1999, P. 6.12) identify management techniques that reduce human disturbance on ungulate summer range including limiting open road densities to zero in scattered key areas and less than 1 mile per section elsewhere as well as reclaiming roads that are closed and re-establishment of native vegetation to help keep travel violations to a minimum.

Table 3.5.3.1.2.T2. Road density before and after proposed mitigation. <sup>1</sup>

Motor Vehicle Restriction Status	Miles of road open to public motor vehicle travel year-long	Miles of Road / Square Mile
Existing Situation	32.29	2.12
Proposed Action <sup>2</sup>	27.29	1.79
Wildlife Proposed Motor Vehicle Road Restrictions	11.77	0.77

<sup>1</sup> Calculations based on a 9,767 A. or 15.26 square miles of Whitetail project area.

<sup>2</sup> Calculated road miles (rounded to equal 5 miles) are for roads behind four existing gates on FS roads number 44721, 4512, 44237, 44237A, 4777B1 (Gonzales, May 5, 2008).

**3.5.3.1.3 - Elk Vulnerability** – According to Lyon and Christensen (2002, P. 575), hunter use of extensive road systems has been shown to increase the elk harvest significantly (Youmans 1991, in Lyon and Christensen, 2002) and reduce the number of days required to harvest an allowable number of animals, i.e., reduction in Recreation Visitor Days (RVDs). In the project area an increase in or improvement of the road system also contributes to shifting elk off the NFS lands to private lands where animals are often not available to the general public.

Security areas (>0.5 miles from road open to public) are currently limited to 3% (312 A. / 9,767A.) of the project area (Map 3.5.3.1.3.M1), but under the proposed action would increase to 10% (Map 3.5.3.1.3.M2). According to anecdotal reports by private ranchers

and USFS personnel, elk typically move to rested pastures to avoid domestic cattle, but move out of project area at the beginning of hunting season. The movement of elk may be due to factors such as hunter activities and existing habitat on NFS lands. USFS (1985.12.12, Appendix B-1) includes 1984 input from MDFWP (S. Knapp) that the road density is probably a major limiting factor on the small elk population in the area and that road degrade the security aspect of habitat quality.

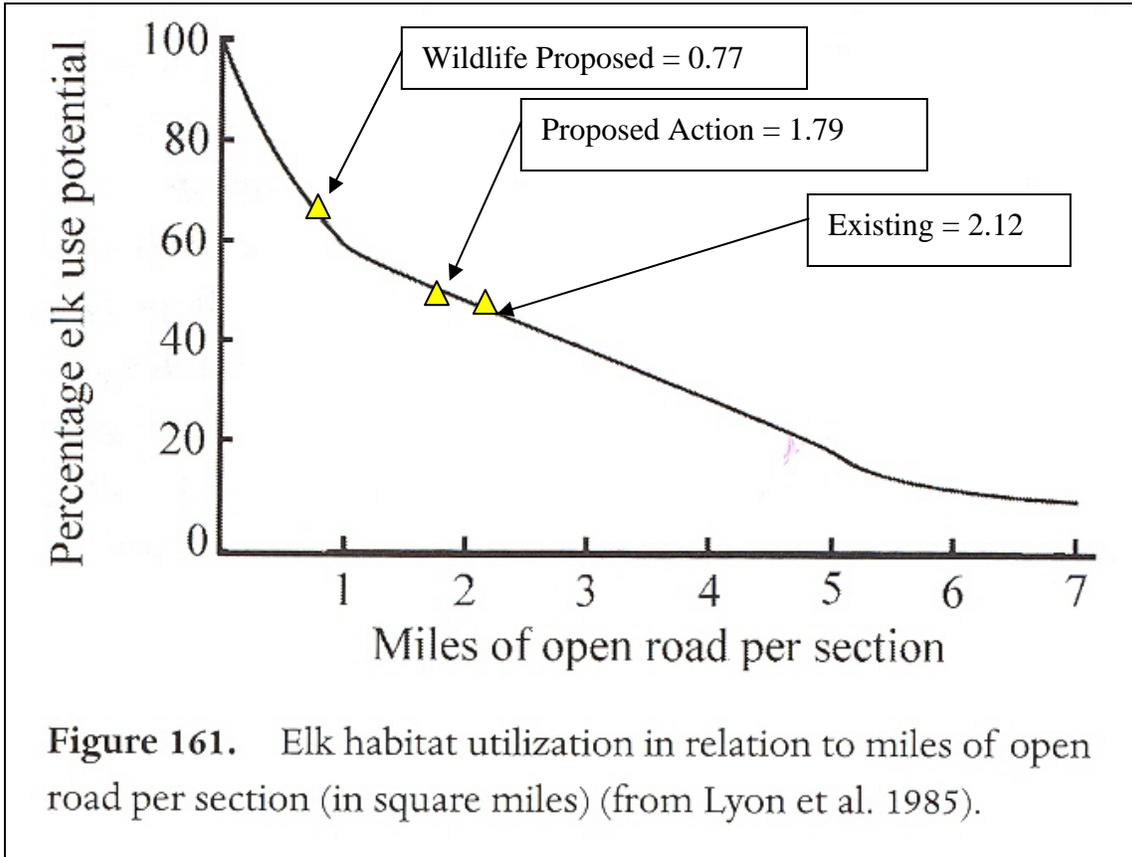


Fig. 3.5.3.1.3.F1. Elk habitat utilization in relation to miles of open road per square mile (Lyon and Christensen, 2002, P. 568).

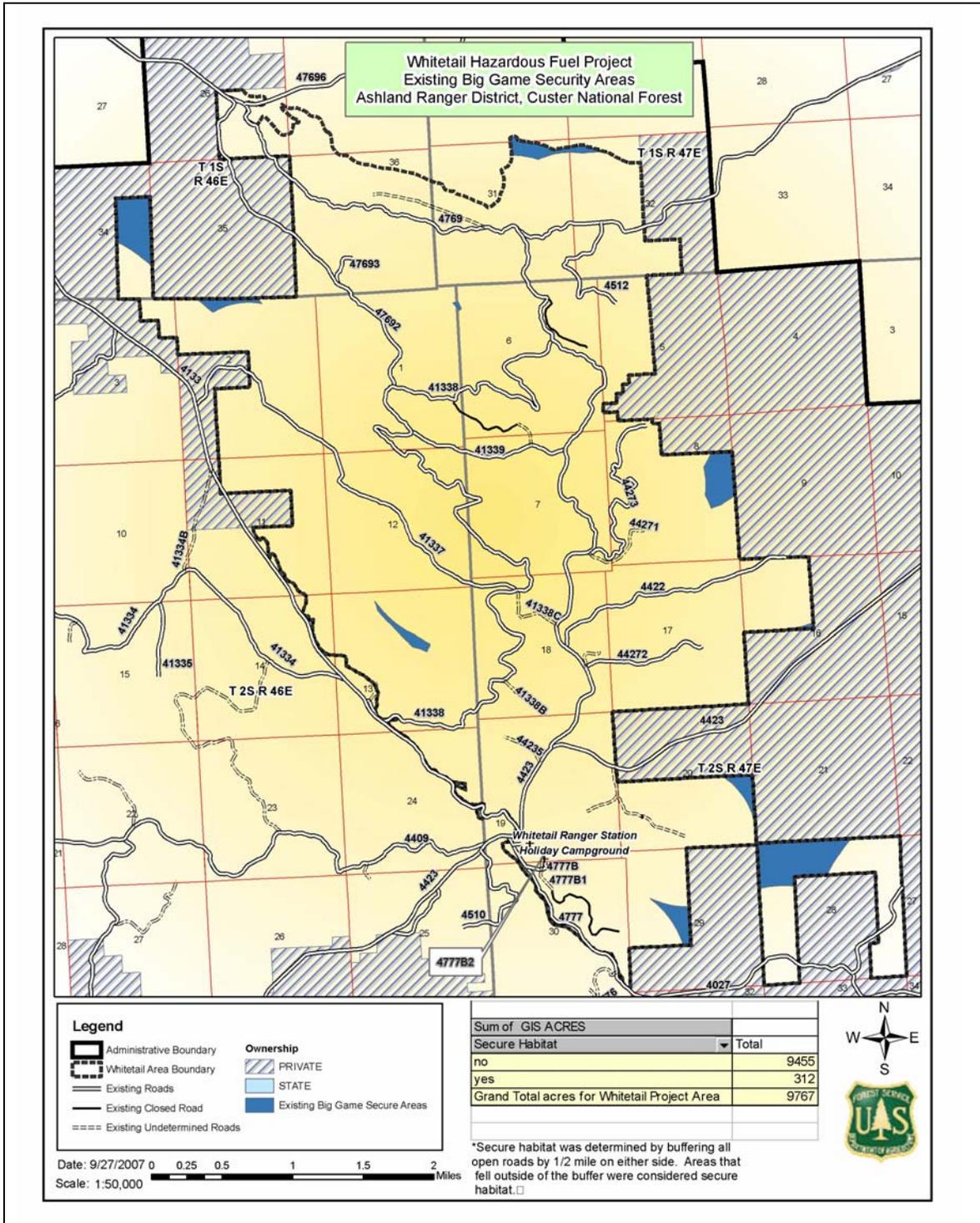


Fig. 3.5.3.1.2.M1. Roaded and unroaded hunter opportunity after proposed public motor vehicle travel restrictions on roads.

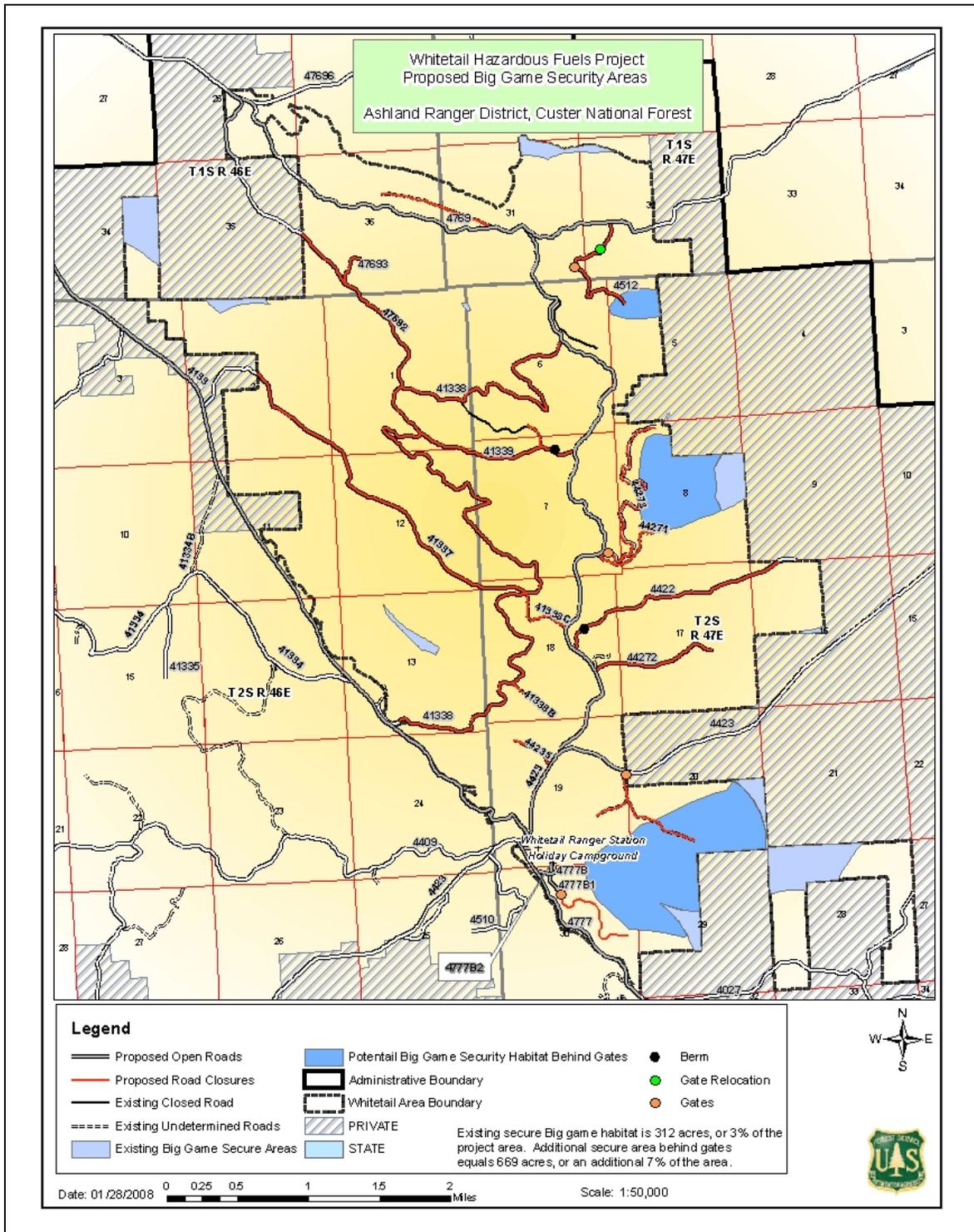


Fig. 3.5.3.1.2.M2. Proposed Action Roaded and unroaded hunter opportunity after proposed public motor vehicle travel restrictions on roads.

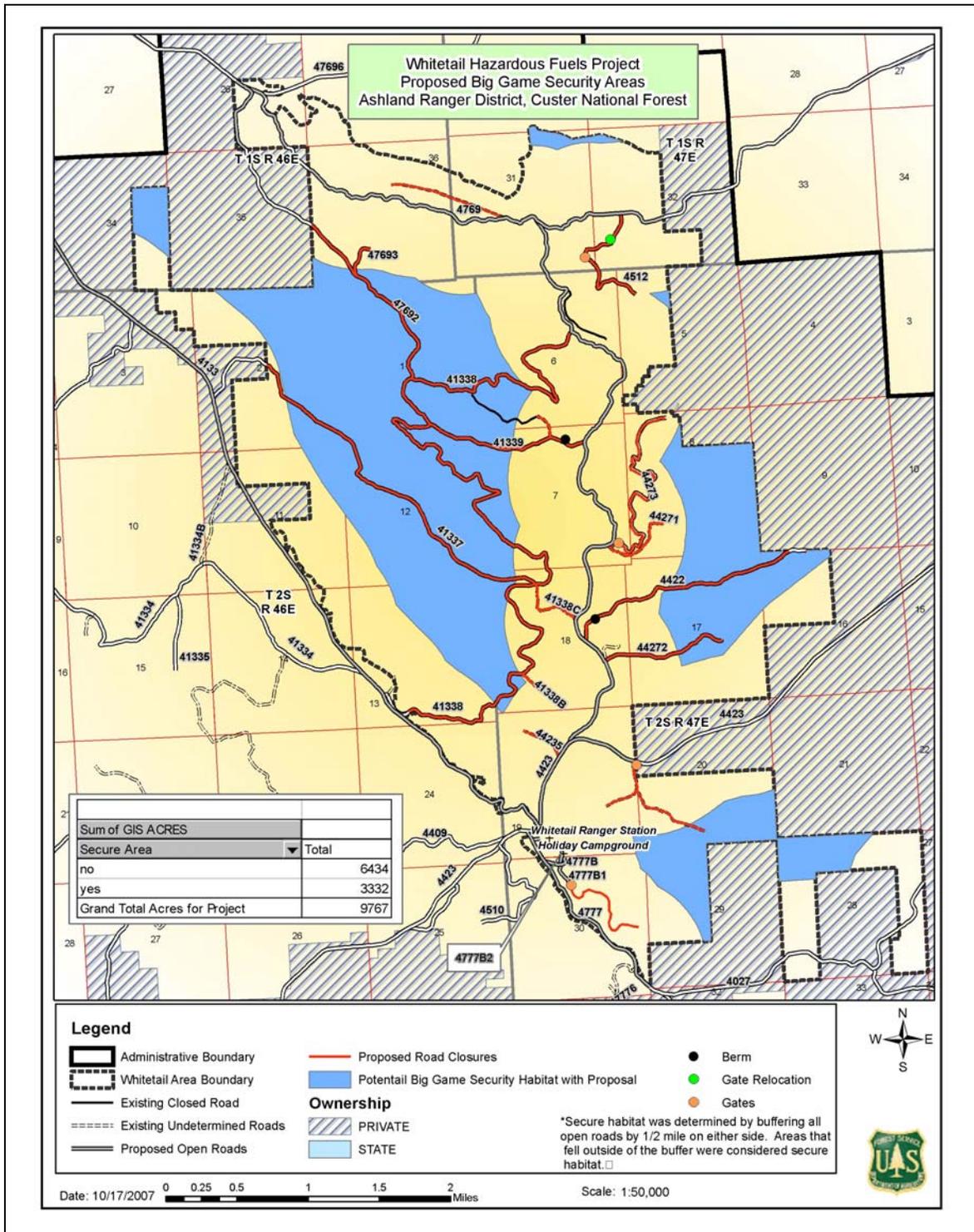


Fig. 3.5.3.1.2.M3. Roaded and unroaded hunter opportunity after proposed public motor vehicle travel restrictions on roads.

### 3.5.3.2 - Environmental Effects

*3.5.3.2.1 Forest Cover* – Cover would be removed as trees are harvested, slashed or killed by fire as part of project implementation. Areas managed to maintain and improve goshawk habitat are generally expected to also provide areas of elk hiding cover. The proposed action would restore the variability of fire and reverse changes brought about by past practices and help move toward restoration (Baker, et al. 2007, P. 251).

*Timber Harvest* – Under the proposed action, ST (12 TPA) and SH (20-24 TPA) would remove hiding cover for elk over the existing situation. It is expected hiding cover would return in the long-term in 20-25 years when viewed from a horizontal location and at approximately 40 – 50 years when viewed from an adjacent ridge top such as the Beaver Cr. - Pumpkin Cr. divide. Approximately 554 A. of ST and 199 A. of SH harvest (Chapter 2, Table 2.1) would occur in the project area, essentially all of which would be concentrated in areas of mature forest that currently offers elk hiding cover.

*Non-Commercial Mechanical treatment* - The proposed action would thin trees along roads to achieve Fuels goals and create wider tree-free clearing zones in many areas over the existing situation of narrow corridors. The enlarged non-forest corridors along roads open to motor vehicle travel would contribute to reduced screening cover and decreased elk cover in order to reduce the risk of wildfires.

*Fuel Breaks* - Fuel breaks decrease trees and screening cover and can improve hunter visibility from roads where topography is favorable such as along ridges. The proposed action would develop shaded fuel breaks and would remove existing screening cover, create and maintain an open pine park like condition, and improve the viewing of down slope habitat by hunters on roads such as on the Beaver Cr. – Pumpkin Cr. divide over the existing situation.

*Prescribed fire* – The proposed action would use prescribed fire to kill trees and result in some loss of cover within the landscape over the existing situation. Fire could cause parts of ponderosa pine trees needles to turn red, but may not necessarily result in mortality (Sieg et al. 2006). Under the proposed action post-burn conditions are expected to be more favorable to grazing animals such as elk in the short-term in terms of forage palatability over the existing situation. Omi et al. (2006, P. 25) points out that treatment of surface fuels appears to be of primary importance for reducing the intensity and severity of subsequent wildfires. Surface treatments such as prescribed burns may be effective for as long as 10 years, especially if they raise the height to canopy and increase mean tree diameter. Noss et al. (2006, P. 481) concludes that restoration and management fire-prone forests should be precautionary and allow or mimic natural fire regimes as much as possible. The proposed action would use prescribed fire to mimic natural fire regimes. Lentile et al. (2006, P. 557) evaluated conditions in the South Dakota Black Hills and suggests that managers should consider topography and stand structure together when making strategic decisions about which stands to thin or otherwise manage to reduce the severity with which forests will burn in wildfires.

3.5.3.2.2 - *Roads* – Currently many existing roads are little more than wheel-track trails accessible in dry weather or when the ground is frozen. The proposed action would “improve” some roads to facilitate timber harvest and would be expected to facilitate the post-project motor vehicle use of these roads. Lyon and Christensen (2002, P. 567) point out that roads that remain open to vehicle access constitute the single most significant negative modification of elk habitat by human activities.

3.5.3.2.3. *Elk Vulnerability* – Elk would be less available to the public if they are displaced from NFS lands to private. The MDFWP could have more difficulty in achieving harvest objectives and managing elk populations under general hunting because public hunter access is often limited and elk generally unavailable to the public on private lands.

3.5.3.2.4 - *Montana Elk management Plan* – This section describes how well the proposed action meets the Habitat Management Strategies identified in the Montana Elk Plan ((MDFWP, January, 2005, P. 389).

- *Special emphasis will be placed on strategies that encourage elk to use forage on public lands more than private lands.* The proposed action would apply prescribed burning and reintroduce fire to extensive areas of the project area over the existing situation. While forage is not considered limiting, forage quality would generally be improved, especially in approximately the next 8 years as plant nutrition of post-burn areas increases over the existing situation. Improved forage quality, especially in proximity to forested cover is expected to contribute to meeting this strategy. Van Dyke and Darragh (2005, P. 23) in a study of prescribed burning found that changes in elk use closely tracked changes in production and nutrition quality of plants in a study on the Custer NF in the Beartooth mountains. They concluded that increase in quantity and quality of forage was the primary cause for increased use of burned sites by elk. Elk increased use of sagebrush grassland burned sites 1 -2 years after burning, then reduced use of levels associated with pre-burn conditions over the next 3 - 10 years.
- *Identify important wildlife habitats potentially impacted by prescribed burning and work with the BLM, USFS, and private landowners to ensure that planned prescribed fires benefit elk and elk habitat.* Outside of goshawk nest stands and PFAs, prescribed fire could result in 0-15% of the forest being stand replaced (overstory trees killed by fire), but pockets of mortality are predicted not to exceed 15A. In these areas prescribed burning under the proposed action would maintain most hiding cover, but a mosaic of cover and small opening could result containing slightly less cover than the existing situation. Inside goshawk nest and PFAs mortality of overstory trees would be minimized for broadcast and negligible for pile and burn areas. Prescribed burning within woody draw / riparian areas would likely result in a minimal reduction in cover. As a design criteria, the treatment focus is on forested habitats and avoidance of sizable big sagebrush stands, but not individual scattered plants.

- *Maximize security for elk by continuing to coordinate with BLM, USFS, and private landowners to implement a cooperative road management program designed to curtail off-road travel and designate walk-in hunting areas.* The proposed action would improve the width, viewing area, and surface of the identified existing roads (see map referenced - Chapter 2) potentially decreasing elk security slightly from the existing 3% (Table 3.5.3.1.2.T1), but through year-long motor vehicle restrictions on road segments behind four gates increase to 10% elk security area (Fig. 3.5.3.1.2.M2). Temporary roads and associated motor vehicle traffic would result in short-term disturbance to elk for the life of the sale and associated activities (approximately 5-10 years). Temporary roads would not be open to public motor vehicle travel. Obliteration of temporary roads would mitigate post-harvest human disturbance from vehicle travel on these roads, though the resulting open non-forest corridor would tend to favor walk-in hunter travel.

Area of Disturbance from Implementation - Approximately 20% of the project area acreage would be treated with commercial timber harvest through a timber sale. Of the area under timber sale contract approximately 25 - 50% of the area is likely to be active and 50 - 75% inactive at one time. The proposed Whitetail Project timber harvest contract would likely have 4 to 5 payment units. On the Ashland RD, Timber Sale activities based on approximately the last 10 years on the Ashland RD are typically constrained by purchaser bonds and crew to one and at most two payment units at a time. Prescribed broadcast burning and non-commercial mechanical thinning typically occurs after Timber Sale contract has closed. Prescribed burning would typically be contained to 20% of the Project Area within any one year because of traditional funding, crew size, and coordination with maintaining forage for Wildlife and permitted cattle grazing. In summary, disturbance from project implementation would be localized and not likely to occur in more than 20% of the project area in any one year, thereby providing refugia for big game animals (Hemmer, 2008.05.19).

USFS (March 2006, P. 2) summarizes research on the Starkey Project in Oregon where conditions are similar to the Whitetail project area. Some key finds of the Starkey Project were that elk avoid roads open to motorized traffic, and their avoidance increases as the rate of traffic increases. Similarly, if roads are left open after timber harvest, elk are more vulnerable to harvest by hunters. Access management and maintenance of security cover can mitigate this effect. Wisdom et al. (2004, P. 9) showed one pass per day by any of the four off-road activities (ATV riders, mountain bikers, horseback riders, and hikers) caused increased movement rates and flight response by elk. Elk movement rates and probabilities of flight were highest during ATV riding and lowest during horseback riding and hiking.

Motor vehicle restrictions on selected roads are recommended as a way to mitigate the loss of cover from commercial and non-commercial mechanical

treatment, prescribed burning, especially increased viewing angle and seen area along roads. The restrictions recommended by wildlife biologists would help achieve the intent of Hillis et al. (1991) of over 30% of the project area over 0.5 miles from a road open to public motor vehicle travel (Fig. 3.5.3.1.2.M3, Table 3.5.3.2.4.T2).

*3.5.3.2.5 - Mitigation for Elk (Big Game) Security Reduction* – According to Canfield et al. (1999, P. 6.14), managers of public lands have control over only a few of the potential variables that contribute to security, including retention of important vegetative cover, travel management, and enforcement of travel regulations. In the Whitetail project area two mitigation options are recommended. A road option would apply public motor vehicle restrictions on selected roads to meet the intent of Hillis et al. (1991) and maintain more elk security than the proposed action or existing situation. A recommended motor vehicle access restriction on all but major roads (Table 3.5.3.2.4.T1 and Fig. 3.5.3.1.2.M3) and a harvest prescription (see below) are proposed to mitigating the loss of vegetative hiding cover for elk and increased viewing areas from ridges by hunters. A second vegetation option would retain more mature trees in some harvest units than in the proposed action, but less than in the existing situation.

*Option 1 - Proposed Motor Vehicle Restrictions* – Several roads are recommended for public motor vehicle restriction yearlong (Table 3.5.3.2.4.T1) and others for public access (Table 3.5.3.2.4.T2). The primary travel routes would remain open for public motor vehicle travel and the majority of shaded fuel breaks are along these routes. Additional design criteria could include minimize road improvements to road width, surface. Public motor vehicle restrictions on roads would be implemented at the start of ground disturbing activities to insure effective and full mitigation of disturbance to elk and other wildlife.

*Option 2 - Tree Retention – ST / SH harvest units* – A second option to partly mitigate loss of cover is to modify prescriptions to retain cover by maintaining a spacing between remaining tree crowns of at least 10 feet in harvest units consistent with meeting fuels management objectives, but retaining more trees than proposed action of traditional timber harvest prescriptions for ST (10 - 12/A.) or SH (20 - 24 T.A.). The emphasis would be placed on retaining cover in harvest units which could be seen from what will become the shaded fuel break along the Beaver – Pumpkin divide road. Similarly, the emphasis would apply along other upgraded roads left open to public motor vehicle access at any time of year. The mitigation is not intended to be applied within identified shaded fuel breaks located along major roads such as on the Beaver Cr. – Pumpkin Cr. Divide.

Elk - Cumulative Effects – Considering the past, present, and reasonably foreseeable future actions of cumulative effects, the proposed action would reduce forested cover slightly in the short-term and maintain cover in the long-term, but also reduce the risk of stand consuming wildfire and habitat loss to elk over the existing situation. Establishment of fuel breaks would remove some roadside cover over the long-term, but also potentially reduce the risk of large stand-replacing wildfire areas. Long-term travel

restrictions on selected roads (gates) and increased security areas would help to ameliorate the loss of cover along roads. The E. Fk. Otter Creek Project was considered in this analysis. The proposed action would maintain forested habitat in pole to mature size class, which is considered thermal cover, and is widely, though not uniformly dispersed across the landscape in the project area. The Proposed Action is designed to create a mosaic of openings (ST, SH), and maintain overstory canopy (goshawk nest stands), stands with relatively high crown cover (CT and CT1) and, areas of irregular terrain, irregular canopy, and structure that promote a patchwork of understory diversity, habitat conditions for elk and other big game (Mackie et al, 1998, P. 137).

Mule Deer (Key Species) – Cumulative Effects - Considering the past, present (including E. Fk. Otter Project), and reasonably foreseeable future actions of cumulative effects, the proposed action would reduce forested cover slightly in the short-term, but also reduce the risk of stand consuming wildfire and habitat loss to mule deer over the existing situation. Establishment of fuel breaks would remove some roadside cover over the long-term, but also potentially reduce the risk of large wildfire areas. Long-term travel restrictions on selected roads (gates) and increased security areas would help to ameliorate the loss of cover along roads. The proposed action is designed to maintain habitat diversity for mule deer by maintaining a mosaic of stands with differing forest structure and crown cover intermixed with existing grasslands and sagebrush grassland areas. Mackie et al, (1998, P. 137) points out that forest management to optimize deer habitat and maintain or increase deer numbers on summer ranges should emphasize perpetuation or enhancement of habitat diversity. While timber harvest will remove some cover for mule deer, prescribed burning will improve habitat. Mackie et al. (1998, P. 137) points out how small openings optimize edge effect (as from prescribed fire) and minimize reductions in habitat security when loosely distributed across the landscape. Landscape vegetation treatments and staged-treatments (treating part of the project area at a time and generally over several years) are expected to minimize disturbance to mule deer in fawning areas and winter range. The change in areas and miles of road open to public motor vehicle access and benefit to elk was previously discussed and also applies to mule deer. Based on MDFWP surveys (Hemmer, 2008.05.81), mule deer are widely distributed in SE Montana (including the Ashland Ranger District) and populations either stable or increasing. Mule deer harvest and hunter numbers in MDFWP Region 7 have been relatively stable over the last four years. Mule deer may utilize almost the entire Ranger District during most winters. Current winter range maps reflect historic mule deer distributions surveyed during past severe winter conditions. The proposed action is expected to provide for areas of refugia (non-disturbance) on winter range. Timber Sale payment units would constrain project activities to less than half and most likely one-fourth of the project area at any one time. Prescribed burning would typically occur during the spring in the absence of snow and therefore provide for areas of refugia (non-disturbance) for deer on winter range as well as the remainder of the year.

White-tailed deer (MIS) - Cumulative Effects - Considering the past, present (including E. Fk. Otter Project), and reasonably foreseeable future actions of cumulative effects, the proposed action would reduce forested cover slightly in the short-term, but also reduce the risk of stand consuming wildfire and habitat loss to white-tailed deer over the existing

situation. Establishment of fuel breaks would remove some roadside cover over the long-term, but also potentially reduce the risk of large stand-replacing wildfire areas. Long-term travel restrictions on selected roads (gates) and increased security areas would help to ameliorate the loss of cover along roads. The proposed action would maintain habitat for white-tailed deer on the landscape. At a forest stand level, some areas may be negatively altered because of forest cover removal. Woody draws, which includes areas of riparian, would be maintained. Removing ponderosa pine ladder fuels and opening canopies is expected to slightly improve understory browse species. Most commercial harvest is on northerly or western slopes. Mackie et al (1998, P. 137) points out that for white-tailed deer cutting units in western Montana would have minimal effects on white-tailed deer if located on northerly and westerly aspects, ridgetops, and other sites more than 750 m. from riparian habitat. Landscape vegetation treatments and staged-treatments (treating part of the project area at a time and generally over several years) are expected to minimize disturbance to mule deer in fawning areas and winter range. The change in areas and miles of road open to public motor vehicle access and benefit to elk was previously discussed and also applies to white-tailed deer. Based on MDFWP surveys (Hemmer, 2008.05.81), white-tailed deer are widely distributed in SE Montana (including the Ashland Ranger District) and populations either stable or increasing. White-tail deer harvest and hunter numbers in MDFWP Region 7 have been relatively stable over the last four years.

Table 3.5.3.2.4.T1. Roads proposed to remain open to public motor vehicle travel. <sup>1</sup>

Whitetail Fuels Treatment Project, Ashland Ranger District Custer National Forest Roads proposed to remain open, sum of miles - 08/02/2007		
Sum of GIS MILES		
ROUTE_NO	Route NAME	Total
4133	BEAVER CR	0.24
4133 Total		0.24
4423	E FK OTTER CR	1.20
4423 Total		1.20
4427	BEAVER PUMPKIN DIVIDE	4.80
4427 Total		4.80
4466	WHITETAIL ADMIN. SITE	0.06
4466 Total		0.06
4769	BEAVER STACEY	3.46
4769 Total		3.46
47692	47692	0.54
47692 Total		0.54
4777	SUICIDE PASS	0.98
4777 Total		0.98
4777B	HOLIDAY CAMPGROUND	0.19
4777B Total		0.19
4777B1	4777B1	0.18
4777B1 Total		0.18
4777B2	4777B2	0.12
4777B2 Total		0.12

Grand Total	11.77
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<sup>1</sup> Source: GIS query (Gonzales, Aug. 2, 2007).

Table 3.5.3.2.4.T2. Roads proposed for public motor vehicle restrictions. <sup>1</sup>

Whitetail Fuels Treatment Project, Ashland Ranger District Custer National Forest Proposed Road Closures, sum of miles - 08/02/2007		
Sum of GIS MILES		
Route_No	Route NAME	Total
41337	41337	2.69
41337 Total		2.69
41338	41338	7.41
41338 Total		7.41
41338B	41338B	0.18
41338B Total		0.18
41338C	41338C	0.50
41338C Total		0.50
41339	41339	1.18
41339 Total		1.18
4422	OLD WHITETAIL R S	1.72
4422 Total		1.72
44235	44235	0.33
44235 Total		0.33
44271	44271	0.57
44271 Total		0.57
44272	44272	0.91
44272 Total		0.91
44273	44273	1.81
44273 Total		1.81
4512	STACEY SPRING	1.08
4512 Total		1.08
47692	47692	1.98
47692 Total		1.98
47693	47693	0.26
47693 Total		0.26
Grand Total		20.62

<sup>1</sup> Source: GIS query (Gonzales, Aug. 2, 2007).

### 3.4.4 - Wild Turkey (Local Interest)

Affected Environment – The wild turkey is addressed here under local interest and is present throughout the project area and utilizes the available habitat. Habitats include pine forest for cover and pine seed, woody draw / riparian habitats for cover and berry / seed production, and grasslands for forbs and insects. The areas burned by low-intensity fire in recent times have been minimal. Several ponderosa pine forest stands contain dense multi-layered under stories. Lehman et al. (2007, P. 278) found that within ponderosa pine forest in the Black Hills that wild turkey selected forage sites with less understory vegetation and visual obstruction and larger-diameter ponderosa pine. Ponderosa pine seed abundance varied among years, and pine seeds were most abundant in stands of 12 – 14 inches (30-35 cm) DBH. Lehman et al. (2007, P. 289) points out that the lack of protective cover and live trees for pine seed production made stand-replacing fire areas in ponderosa pine unsuitable for winter wild turkey habitat. They further point out that high-intensity prescribed fire, or fires that damage the canopy of mature trees, will remove this habitat and should be avoided.

Environmental Effects – Maintaining large diameter trees dispersed across the project area would provide for wild turkey roost trees. Wild turkey habitat would be improved by low intensity prescribed burning which would create a mosaic of burn intensity and resulting open stands for pine seed production interspersed with patches of small trees for cover. Understory shrubs and forbs are expected to respond positively and increase in ground canopy cover under mechanically thinned stands of pole size to mature ponderosa pine. Maintenance or enhancement of woody draws / riparian would potentially increase cover and food supply for wild turkey.

Cumulative Effects – Considering the past, present, and reasonably foreseeable future actions of cumulative effects, the proposed action would improve wild turkey habitat over the existing situation because it reduces dense understory pine forest to open pine forest with increased pine seed production and helps maintain woody draw and associated riparian habitat.

### 3.4.5 – Snags / Dead-Down Logs

Affected Environment – – The Custer Forest Plan did not identify a snag management standard. On the Ashland RD, fire killed snags have remained on thousands of acres of the landscape. On the District there have been numerous wildfires that have killed over story trees since 2000, but because of resource concerns and timber harvest economics, no salvage sales have occurred since 1989 Shiller and Chelsea Salvage Sales. Compared to other areas on the Ashland RD, the Whitetail project area has had negligible wildfires. From 1980-2006, 19 fires were suppressed in the analysis area (pers. com., B. Anderson, Feb. 01, 2008). In this project area the regional snag management recommendations (USFS, Jan. 2000, P. 6, VRU Cluster 1) are address as part of project design criteria WL-7 and silvicultural prescriptions. FIA data for 2003 indicates current densities for snags  $\geq 12$  inches dbh are below 2 snags per acre for the Ranger District (Table. 3.4.5.1). Site specific snag densities and sizes are not available for the project area.

*Flicker* - The Northern flicker (common flicker) is wide spread across the eastern Montana area and adjacent states (Peterson et al., 1993, P. 45) and is a cavity excavator (USDA, 1977, P. C-58). The flicker is regularly detected, and the primary cavity excavator on the Ashland Ranger District and in the project area.

*FIA* - Snag densities based on FIA samples in 1997 (Sandbak, 2008.02.25) are available for the Custer NF (Table. 3.4.5.1) and Ashland RD (Table. 3.4.5.2). Snag densities  $\geq$  10.0 inches dbh are 7.4 / A. for the Custer NF and 1.6 for the Ashland RD. Snag densities  $>$  20 inches dbh are 0.4/ A. for the Custer NF and 0.1 / A. for the Ashland RD. Data indicates large diameter snags  $\geq$  20 inches dbh are relatively rare on the landscape on the Ashland RD. The 2008 snag densities are believed to be higher than the 1997 FIA data shows because post-1997 wildfires occurred over about 30% of the ponderosa pine forest and there was essentially no commercial harvest of these fire-killed trees. Because large diameter green trees  $>$  20 inches dbh remain rare it is likely that large diameter snags of this size also remain relatively rare on the landscape. Based on my observations, isolated large snags  $\geq$  20 inches are often used as cone cache sites by red squirrels and tend to occur as remnants within stands of smaller diameter ponderosa pine forest.

*Snags Well Distributed* - Potential snags within forest stands are well distributed across the project area (Project file, Wildlife Map – Potential goshawk habitat, Jan. 2008). The map shows the spatial distribution of potential trees for snag replacement is indicated by the post-wildfire stands shown in existing mature forest with  $>$ 40% crown cover. Insect and Disease damage (tree mortality) based on 2004 (Meyer, 2005, P. 9), 2007 aerial surveys (Arzy, 2008.05.16) and written report for 2007 (Gibson, 2008, P. 14) show a relatively low, but typical level of annual tree mortality (snag recruitment) across the landscape including the Project Area. Removal of these trees from salvage sales is essentially non-existent on the Ashland RD because of the isolated locations, low volume, and short period before merchantable value is lost to wood deterioration (blue staining fungus).

*Snag Replacement* - Snag-dependent wildlife needs a continuous supply of snags over time (Bull et al., 1997, P. 29) and across the landscape. To provide a continuum of supply of snags habitat, future snags must be planned for by leaving green trees of appropriate size to eventually become snags in management stands.

*Snags / Logging* - Holloway and Malcolm (2006, P. 1743) in spruce and hardwood forest in Ontario, Canada, showed a reduction in snags following timber harvest (shelterwood). While logging impacts natural snag densities, impacts from applied prescriptions in harvesting spruce and hardwood forests in Canada are not directly comparable to results of prescriptions in the ponderosa pine forest in the Project Area. In the ponderosa pine forest in Project Area, snag densities in commercially harvested stands would likely be reduced over existing levels, but are expected based on an snags / acre average to meet R1 Regional guidelines for snags / acre over the landscape because prescriptions provide for snag recruitment and management. Though, providing for an average of two snags  $>$

20" / A. is unlikely because of limitations on green tree size. The interspersed of large harvested and unharvested areas on the landscape (Holloway and Malcolm, 2006, P. 1744) is expected to help insure snag habitat is maintained over the landscape.

Environmental Effects – The flicker is the primary cavity excavator on the Ranger District and in the project area. The proposed action would on the average maintain 2 snags / acre that are greater than or equal to 12" diameter (dbh) (Thomas et al., 1979, P. 69), greater than 75 feet from roads and/or private property, and are not a safety hazard during project implementation. While snag densities for FIA plots in 2003 show densities are below 2 snags per acre (Table. 3.4.5.1.), ongoing insect and disease along with wildfires may have increased snag densities slightly. Prescriptions would be designed to insure sufficient snags and green trees for snag recruitment, are retained and distributed over the landscape over time to maintain habitat for cavity dependent species. Prescriptions are designed to leave the largest snags, where safety permits, and green trees for snag replacement on the landscape.

All proposed actions treatments for intermediate treatment (CT, CT1, and prescribed burning) tend to promote large diameter snags because "thinning from below" is inherent in these prescriptions. In general, small understory trees are removed and larger overstory trees retained. In regeneration treatments (ST and SH) mature trees would be reduced, and many snags felled to meet safety guidelines. Some snags would remain and seed-trees or shelter wood trees could be retained to provide for snag replacement over time. CT units would generally retain more snags as well as mature trees for potential snag replacement than ST or SH. Non-commercial treatments including mechanical and prescribed burning would tend to retain large live trees during the mechanical phase and consume and create several snags during the prescribed burning phase.

The loss of large-diameter snags and over wood, which are important habitat elements for many wildlife and invertebrates species, could take decades to recover and thus represent some of the most important habitat elements to conserve during fuel reduction treatments (Pillod et al. 2006, P. Abstract). The proposed action would create fuel break areas along roads on limited areas (<1% of project area) that would essentially be managed as snag free zones, though the majority of forested areas would provide for snag and cavity dependent wildlife. Areas managed for mature high-crown cover forest for dependent species, such as the goshawk, could retain higher snag densities because of a larger number of green trees from which to recruit snags. Prescribed burning could help in overwinter survival of cavity-dependent birds. Bateman and O'Connell (2006, P. 290) state that forest management that results in a mosaic of burned and unburned stands, as well as heterogeneity with these stands, could promote the overwinter survival of cavity-nesting birds. According to Farris and Zack (2005, P. 183 and P. 191), generally snags created by bark beetles and/or fire decay fastest, and experience the greatest foraging and nesting use by woodpeckers. Larger snags tend to last longer than smaller diameter ones. Snags are an ephemeral resource on the landscape (e.g., half of all ponderosa snags could fall within 8 years of death). In the project area, low to moderate intensity fires, especially prescribed fire at an approximately 15-20 year frequency, would help to create snags over time and provide for cavity dependent wildlife habitat where suitable live trees > 12 inches are present. Low intensity fire would likely create patches of snags

across the landscape favoring the territorial distribution of woodpeckers (Bull et al. 1997, P. 28).

A commenter cited Holloway and Malcolm (2006) implying results of a study in Ontario, Canada where intermediate harvest in spruce and hardwood forest lead to direct snag losses of up to at least 58%, could also be expected in ponderosa pine forest in the Project Area. The analogy is unlikely, with the exception of ST and SH units, given the design criteria for snag management, mature tree distribution in the Proposed Action. The ST and SH treatment areas would reduce snag densities, but future snags could be recruited from the remaining ST and SH trees and are expected to meet 2 snags / A.

Cumulative Effects – Considering the past, present and reasonably foreseeable future actions of cumulative effects the proposed action would remove some existing snags because of timber harvest activities and prescribed burning. These losses in snags are expected to be offset by the creation of new snags from green trees by prescribed burning (5,924A.; 9,767 less RxB, NT). The prescriptions from intermediate (CT, CT1, SC) harvest (964A.) and prescribed burning are designed to maintain the largest overstory trees and provide a source for snag recruitment. In regeneration (ST, SH) harvest areas (753A.) mature trees for potential snag recruitment are maintained as ST and SH trees. Some limited blow-down of snags and green trees across the landscape is foreseeable, but the site-specific locations are unknown. The proposed action and existing condition are expected to meet USFS R1 Regional snag management snag density (2 / A.) recommendations (USFS, Jan. 2000, P. 6, VRU Cluster 1). Snags would be > 20” dbh where green trees > 20” exist, but otherwise > 12” dbh based on habitat requirements of the flicker. The proposed action would provide for snag and cavity dependent species because of design criteria to insure snag size and densities are maintained across the landscape over time, areas of prescribed burning (snag recruitment), and natural environmental factors (low level of endemic insect and disease, periodic wind/snow leading to snapped-topped trees).

Table. 3.4.5.1. Snags per acre on the Custer NF for all Ranger Districts based on FIA samples, 1997 (Sandbak, 2008.02.25).

<b>Snags per Acre by Diameter Class</b>					
<b>Custer Forest</b>	<b>Snags per Acre</b>	<b>90% Confidence Interval - Lower Bound</b>	<b>90% Confidence Interval - Upper Bound</b>	<b>Total Number PSUs</b>	<b>Number Forested PSUs</b>
<b>5.0-9.9"</b>	20.6	10.6	32.9	195	105
<b>10.0-14.9"</b>	5.2	2.7	8.2	195	105
<b>15.0-19.9"</b>	1.8	0.9	2.9	195	105
<b>20.0-24.9"</b>	0.4	0.2	0.7	195	105
<b>25.0"+</b>	0.0	0.0	0.1	195	105

<b>Total Snags Greater or Equal to Specified Diameter</b>					
<b>Custer Forest</b>	<b>Snags per Acre</b>	<b>90% Confidence Interval - Lower Bound</b>	<b>90% Confidence Interval - Upper Bound</b>	<b>Total Number PSUs</b>	<b>Number Forested PSUs</b>
<b>5"+</b>	28.1	16.2	42.4	195	105
<b>10"+</b>	7.4	4.3	11.1	195	105
<b>15"+</b>	2.2	1.2	3.5	195	105
<b>20"+</b>	0.4	0.2	0.7	195	105
<b>25"+</b>	0.0	0.0	0.1	195	105

Table. 3.4.5.1. Snags per acre on the Ashland Ranger District based on FIA samples, 1997(Sandbak, 2008.02.25).

<b>Snags per Acre by Diameter Class</b>					
<b>Custer Forest District 4</b>	<b>Snags per Acre</b>	<b>90% Confidence Interval - Lower Bound</b>	<b>90% Confidence Interval - Upper Bound</b>	<b>Total Number PSUs</b>	<b>Number Forested PSUs</b>
<b>5.0-9.9"</b>	2.1	0.0	5.2	71	46
<b>10.0-14.9"</b>	1.2	0.0	2.8	71	46
<b>15.0-19.9"</b>	0.3	0.0	0.9	71	46
<b>20.0-24.9"</b>	0.1	0.0	0.3	71	46
<b>25.0"+</b>	0.0	0.0	0.0	71	46

<b>Total Snags Greater or Equal to Specified Diameter</b>					
<b>Custer Forest District 4</b>	<b>Snags per Acre</b>	<b>90% Confidence Interval - Lower Bound</b>	<b>90% Confidence Interval - Upper Bound</b>	<b>Total Number PSUs</b>	<b>Number Forested PSUs</b>
<b>5"+</b>	3.7	0.6	7.7	71	46
<b>10"+</b>	1.6	0.1	3.6	71	46
<b>15"+</b>	0.4	0.0	1.0	71	46
<b>20"+</b>	0.1	0.0	0.3	71	46
<b>25"+</b>	0.0	0.0	0.0	71	46

### **3.6 - Golden Eagle, Prairie Falcon, Merlin (Key Species)**

Affected Environment – There are no known nest sites for golden eagle (cliff or trees), prairie falcon (cliffs), and merlin (old magpie nests) in the project area, but the species may forage across the project area. The existing situation provides for a mosaic of forest and grassland vegetation for potential nesting and prey species.

Environmental Effects – The proposed action would likely maintain a vegetation mosaic for potential nest sites and prey habitat similar to that of the existing condition.

Cumulative Effects – Considering the past, present and reasonably foreseeable future action of cumulative effects the proposed action would main the prey habitat and potential nest sites similar to the existing situation.

### **3.7 - Wildlife Fence Enclosure Structure**

Affected Environment – The West Fork of Little Pumpkin Creek cattle / wildlife enclosure is approximately 2 acres in area and was established in 1964 and is located in T47E, T2S, Sec. 20, SW ¼ of the project area (USFS, 1964). The general location is about 0.5 miles east of Whitetail Cabin. The fence condition is poor. Digital photographs were taken of the area in 2003 (District file – 2620 Planning, W. Fork Little Pumpkin Enclosure). The enclosure / study photos provide a contrast between past and present understory trees.

Environmental Effects – The proposed action through design criteria would maintain the ground cover and forest structure within and adjacent to the study plot area and provide for potential future data collection.

Cumulative Effects – Considering the past, present and reasonably foreseeable future action of cumulative effects the proposed action would maintain the study integrity similar to the existing situation.

### **3.8 - Connectivity and Fragmentation**

Affected Environment - Landscape connectivity is the degree to which sites are contiguous, and fragmentation the degree to which sites are separated. The degrees to which habitats within landscapes are connected or fragmented will be perceived differently by species. The project area contains a mosaic of ponderosa pine forest, green ash woody draws, aspen, grasslands, and sagebrush-grasslands that is by nature fragmented. A mosaic of forest structure exists across the project area and includes single-storied and multi-storied stands within young and mature stands. Existing stands of mature forest with high-crown cover are limited by topography, site, and past activities and therefore provide relatively limited habitat for dependent wildlife species (Project file, Wildlife Map – Potential goshawk habitat, Jan. 2008). Fire activities on the landscape have been minimal in the last approximately 20 years.

Environmental Effects - Grassland areas could be effected in short-term, but would be maintained in the long-term through selective prescribe burning and treatment of minor areas of colonizing trees. Some mature stands would be removed through harvest (ST, SH) and other areas altered through commercial thinning from below. The proposed action would help maintain mature stands with high crown cover within goshawk nest and pfa areas. Habitat loss has a much larger effect than habitat fragmentation on the distribution and abundance of grassland birds (Fahrig, 2002, p. 346) and is assumed to have a similar effect in the forest environments in the project area. The proposed action is designed to reduce the risk of habitat loss from stand-replacing wildfires over the existing situation.

Cumulative Effects – Considering the past, present and reasonably foreseeable future action of cumulative effects the proposed action would generally maintain the existing mature ponderosa pine stands within goshawk nest and PFA habitat while maintaining about the same existing woody draw and grassland distribution compared to the existing situation. Outside of goshawk nest and PFA stands, some mature forest would be removed through harvest (ST, SH) and increase local fragmentation in the short-term while maintaining about the same level across the landscape over the long-term as forests stands grow.

### **3.9 - SUMMARY AND CONCLUSION**

*Overview* – The proposed action would treat approximately 85% (8,257 A.) of the 9,767 A. in the project area (Chap. 2, Table 2.1) and would tend to change or begin the change of areas of ponderosa pine forest with ladder fuels (understory tree layers) toward single story stands. Approximately 7% (724 A.) of mature forest in the project area would be converted (ST, SH) to seedlings/ saplings within about 10 years resulting in less elk and other wildlife cover. Approximately 8% (792 A.) would be thinned from below (CT1) to remove ladder fuels and generally maintain overstory trees for goshawk habitat and another 1% (116 A.) outside of PFAs thinned (CT) to a more open canopy cover and increased potential browse and forage. The proposed action would apply prescribed fire (NCBB, NCBJ, NCNS, and RXB) to about 65% (6,309A.) of the project area and improve elk forage quality. The cumulative effects of the E. Fk. Otter Creek Project was considered in this analysis.

*Vegetation* - The proposed action would move toward a landscape mosaic of single-storied and multi-storied forest stands that along with strategically placed shaded fuel breaks, would reduce, but not eliminate, the risk of high-intensity stand replacing wildfire and potential change in wildlife habitat. Overall, the proposed action is projected to result in smaller areas of higher intensity wildfire because of the mosaic of resulting ladder fuel / no ladder fuel and the average tree size between stands is less than the existing situation. Frequent low-intensity mixed-severity fires are desirable to maintain wildlife habitat and the proposed action would generally begin the process of restoring this type of fire frequency and intensity over the existing situation. In general, the proposed action would result in some short-term disturbance and temporary reduction in

habitat, but maintain or improve habitat over the long-term for most species considered in the analysis over the existing situation.

*Threatened, Endangered, and Sensitive* - The proposed project would have no effect on the federally endangered black-footed ferret because the species is absent from project area (Sasse, 2007.11.01, Biological Assessment). USFS Northern Region Sensitive Species are discussed and determinations of impacts to species disclosed (Sasse, 2007.12.14, Sec. 3.4 and Table 3.4T1). The proposed action would have no impact on the bald eagle, plains spadefoot toad, and Baar's milkvetch. The proposed action could impact individuals or habitat, but will not likely contribute to a trend towards federal listing, or cause a loss of viability to the population or species for the Townsend's big-eared bat, pallid bat, spotted bat, fringed myotis, long-eared myotis, long-legged myotis, black-tailed prairie dog, burrowing owl, loggerhead shrike, great plains toad, northern leopard frog, greater short-horned lizard, milksnake, western hog-nosed snake, or heavy sedge.

*Management Indicator Species (MIS)* - MIS were considered and relative (+ / -) change in species / habitat summarized (Sasse, 2007.12.14, Sec. 3.5 and Table 3.5T1).

*Goshawk (MIS)* - The project area contains parts of 3-4 nest territories of the 14 identified on the Ashland RD. Design criteria and Timber Sale Contract "C" clauses would minimize disturbance to breeding / nesting goshawks at known or detected nests. The proposed action would help maintain goshawk habitat over the long-term and reduce, but not eliminate the risk of habitat loss to stand-consuming wildfire. The proposed action would meet habitat levels identified in regional goshawk information (Tidwell, July 17, 2007; Brewer, et al., May 2006). Over 240 A. of nest stands and over 420 A. of PFA habitat would be maintained per active nest territory within the cumulative effect analysis area outside of areas thinned mechanically with commercial harvest.

*Big Game (Elk, Mule deer, White-tailed deer, Black Bear, Mountain Lion)* - The proposed treatments would also help reduce the risk and size of stand replacing wildfires on the landscape and resulting change in big game cover over the existing situation. Fuel breaks along major road would result in the long-term cover reduction within 200 feet of the main roads and reduce screening cover to forest stands down slope. Timber harvest would result in a reduction of hiding cover through the proposed action compared to the existing condition. Prescribed burning would have a minor reduction in cover, but improve forage and browse quality and quantity over the existing condition.

*Hunter Opportunity* - Hillis et al (1991, P. 38) recommend at least 30% of an analysis unit provide for elk security. Elk security levels below 30% could result in a shift of animals to other areas such as adjacent private lands. The movement of elk from NFS lands reduces hunter opportunity and recreation use for the public and could result in resource conflicts on private lands. Elk security is based on at areas over 0.5 miles from roads open to motor vehicle travel (Hillis et al, 1991, P. 38). The proposed action would increase the existing unroaded hunter opportunity to 10% over the existing condition of 3%. The change would occur because road segments behind four existing metal pipe

gates which had been periodically been kept closed, would become year-long motor vehicle road restrictions for public access (Sasse, 2008.01.30, Fig. 3.5.3.1.2). The motor vehicle restrictions on the road segments behind the four gates would help move toward the 30% unroaded level (Hillis et al. 1991). Additional identified Wildlife Management Recommendations for public motor vehicle access (Table 3.5.3.1.2.T1) are not part of this proposal, but are being considered under a separate ongoing Ashland RD Travel Plan NEPA analysis proposed action (2008).

The Whitetail Project proposed action would help maintain big game security and is intended to help increase the chance of elk staying on public lands and available for recreationists and avoid conflicts on private lands. The proposed action would accomplish this because it is designed to minimize new road construction, reconditioning and reconstruction, and limit the spatial and temporal impact of temporary roads to those needed for project activities public. Temporary roads would not be open to public motor vehicle travel. Temporary roads would be restored to contour and therefore not contribute to a long-term increase in public motor vehicle access.

*Wild Turkey (Local Interest Species)* – The proposed action would improve wild turkey habitat by increasing pine seed production and understory shrubs and forbs and riparian woody draw vegetation over the existing situation.

*Wildlife Fence Exclosure Structure/ Vegetation Monitoring Site* – The proposed action includes design criteria which would provide for the maintenance of the existing condition, study integrity, and allow for future data collection.

*Conclusions* - Fuels treatment that meets the needs / habitat objectives of USFS sensitive, MIS, Key, local interest wildlife, and the Montana State Elk Plan would maintain and enhance wildlife habitat, and maintain study integrity at a wildlife vegetation monitoring exclosure. The proposed action would result in a trade-off between fuel treatments to reduce wildfire risk and loss of some existing big game screening cover over the existing condition. While improving existing roads to all-weather year-long travel could reduce big game security areas, these effects are minimized through limited improvement to existing and avoidance of creating new system roads. The proposed action would maintain the wildlife exclosure vegetation monitoring site and maintain options for long-term data collection. The proposed action would help avoid or minimize impacts to wildlife and habitat and at a landscape level help move toward a sea of open canopy ponderosa pine around islands of mature forest with higher percent crown canopy stands (goshawk) and move toward Wildlife Desired Conditions.

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