

# Multi-Species Benefits of the Proposed North American Sage-Grouse Management Plan<sup>1</sup>

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## Abstract

The population size and distribution of the two species of sage-grouse (Greater – *Centrocercus urophasianus* and Gunnison – *C. minimus*) populations have become greatly reduced throughout western North America because of habitat changes. Threats are ongoing to the remaining sagebrush (*Artemisia* spp.) shrub steppe areas due to current land-use patterns. The proposed North American Sage-Grouse Management Plan, if implemented, could help manage existing sagebrush habitats used by sage-grouse and other sagebrush-dependent avifauna, restore degraded habitats, and rehabilitate habitats no longer capable of sustaining sage-grouse within the sagebrush habitat type in western North America. The long-term goal would be to restore sagebrush habitats capable of sustaining sage-grouse distribution and abundance at pre-1960 levels. The proposed North American Sage-Grouse Management Plan would have important benefits to other sagebrush obligate species such as Sage Sparrow (*Amphispiza belli*), Sage Thrasher (*Oreoscoptes montanus*), and Brewer's Sparrow (*Spizella breweri*) as well as other avian species that seasonally use shrub-steppe habitats for important life processes.

## Introduction

Many avian species seasonally use habitats dominated by sagebrush (*Artemisia* spp.) for portions of their seasonal needs (Braun et al. 1976, Paige and Ritter 1999). Of the sagebrush obligate species, Sage-grouse (*Centrocercus urophasianus*, *C. minimus*) have been repeatedly demonstrated to depend upon sagebrush habitats for all of their life processes throughout the year (summarized by Schroeder et al. 1999, Connelly et al. 2000). The distribution and abundance of this species has declined dramatically, especially since about 1980 (Connelly and Braun 1997, Braun 1998) with extirpation of local populations (Braun 1995). Multiple factors have been implicated in the decline in

distribution and abundance of sage-grouse with most relating to habitat loss, degradation, and fragmentation (Braun 1998). Because of the demonstrated declines in population size (Connelly and Braun 1997, Braun 1998), concern has been expressed about the long-term viability of distinct population segments and species. A petition was filed in 1999 to list sage-grouse in the State of Washington as threatened or endangered under the Endangered Species Act of 1973, a second petition was filed in 2000 to list the Gunnison Sage-grouse as threatened or endangered, and a third petition was filed in 2001 to list the Mono-Lyon population in California-Nevada as threatened or endangered. The U. S. Fish and Wildlife Service has since designated the Gunnison Sage-grouse as a "candidate" species and sage-grouse in the State of Washington as being "warranted but precluded" (by higher priority species) for federal listing. In Canada, where sage-grouse still persist in small numbers in Alberta and Saskatchewan, they are classified as endangered. Clearly, sage-grouse are perceived as needing attention throughout their range.

The status of other sagebrush obligate species is less well known (Paige and Ritter 1999). However, since they too depend upon sagebrush communities for breeding and rearing of young, it is likely their overall distribution has been reduced with concomitant decreases in local population size. It has been estimated that historical habitats of sage-grouse overlapped those of sagebrush obligates such as Sage Sparrow (*Amphispiza belli*) by 99 percent, and Sage Thrasher (*Oreoscoptes montanus*) and Brewer's Sparrow (*Spizella breweri*) by 94 percent (Rich and Altman 2001). Braun et al. (1976 and references cited within) noted that over 100 species of birds forage and nest in sagebrush communities. Concern has since been expressed about the population status of some of these species (i.e., Ferruginous Hawk [*Buteo regalis*], Columbian Sharp-tailed Grouse [*Tympanuchus phasianellus columbianus*], Mountain Plover [*Charadrius montanus*], and Burrowing Owl [*Athene cunicularia*]) and petitions for federal listing as threatened or endangered have been filed for both Columbian Sharp-tailed Grouse and Mountain Plover. While sage-grouse may be the most widespread and charismatic of this group of species, there is an obvious need for a coordinated, well-developed, and funded habitat management plan that will benefit all avifauna that seasonally depend upon sagebrush steppe.

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## Proposed North American Sage-Grouse Management Plan

There is a need for a basic policy document to benefit sage-grouse (as well as other sagebrush-dependent species) that can be supported by individuals and public and private agencies across the International boundary with Canada in western North America. The goals of such a plan would be to: 1) enhance sage-grouse distribution and abundance through management of sagebrush-steppe habitats, and 2) restore sage-grouse distribution and abundance to pre 1960 levels within 25 years. Initial objectives would be to:

1. Develop an International framework (committee) to guide overall efforts for maintaining, restoring, and rehabilitating sagebrush-steppe habitats so that sage-grouse populations can increase.
2. Identify priority regional sagebrush-steppe habitat areas irrespective of political boundaries encompassing most present sage-grouse populations.
3. Develop International-funding mechanisms between Federal (Canadian Wildlife Service, U.S. Fish and Wildlife Service) and State and Provincial wildlife agencies as well as public land management agencies (Bureau of Land Management, U. S. Forest Service, U. S. National Park Service, etc.) on a proportional basis.
4. Develop and implement regional conservation plans (Joint Initiatives) using feasible conservation strategies to enhance sage-grouse habitats and populations.
5. Measure sage-grouse population response to habitat treatments.
6. Serve as a catalyst for major joint, coordinated activities by Federal and State/Provincial agencies.

The proposed North American Sage-Grouse Management Plan has been patterned after the highly successful North American Waterfowl Management Plan as described by Clarke (1987) and Patterson and Nelson (1988). However, no funding has been identified for the proposed North American Sage-Grouse Management Plan, other than a suggested proportional division of costs, and organization of the International committee has not been established. Further no commitments by any Federal or State/Provincial wildlife agency have been made to the concept of such a plan for sage-grouse. Some State and Provincial wildlife agencies historically have been reluctant to work cooperatively with Federal agencies and, at times, with adjacent

States and or Provinces to manage “resident” bird species. Sage-grouse are not classified as “migratory” birds even though populations are known to move between states (i.e., Colorado into Utah and Wyoming, Idaho into Montana, Oregon into Nevada, etc.). The proposed North American Sage-Grouse Management Plan also differs in that a 25-year schedule is suggested (instead of the initial 15-year horizon suggested by Patterson and Nelson [1988] for the North American Waterfowl Plan). Twenty-five years appears more realistic given the slow response expected from habitat treatments in the sagebrush steppe.

## Multi-Species Benefits

Maintaining existing occupied habitats, restoring degraded habitats, and rehabilitating former shrub-steppe habitats should benefit sage-grouse and all other sagebrush avian obligate species as well as other species known to use sagebrush habitats. Increases in distribution and abundance can be expected for sage-grouse, Sage Sparrows, Sage Thrashers, and Brewer’s Sparrows as well as some other species that nest and rear young in sagebrush-dominated habitats. However, species such as Horned Lark (*Eremophila alpestris*) and Western Meadowlark (*Sturnella neglecta*) that have benefited from establishment of monocultures of exotic grasses may decrease. Enlightened management of shrub-steppe habitats should lead to improved management of riparian areas and other wet sites (ponds, springs, seeps). Management of these sites has the potential to benefit many other avian species.

The goals of the proposed North American Sage-grouse Management Plan are intended to benefit sage-grouse. However, sage-grouse can be viewed as “umbrella” species (Rich and Altman 2001) as they are charismatic because of their elaborate breeding displays which are familiar to many people in North America. Ensuring the health of habitats useful to maintaining and enhancing sage-grouse populations should also ensure the health of many other sagebrush-dependent species.

## Acknowledgments

A proposed North American Sage-grouse Management Plan has been informally discussed with many biologists and managers involved with sage-grouse and sagebrush habitats. While the plan has not been popular with some, most individuals and agencies agree that uniform, coordinated approaches are needed not only within States and Provinces but also throughout specific regionally important areas for sage-grouse. I thank all who have listened and offered comments. Preparation

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